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SIDA: SWACH EVALUATION

RAJASTHAN: INDIA

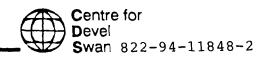
DRAFT FINAL REPORT

APPENDICES 1 - 15

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January 1994





APPENDICES

- 1 Bibliography
- 2 Terms of Reference for Study by Water Engineer
- 3 SIDA's Terms of Reference for the Evaluation
- 4 Organogram for the Project Organisation
- 5.1 Composition of the Committee of Direction
- 5.2 Composition of the District Project Implementation Committee
- 6 Total Targets and Achievements for SWACH to March 1993
- 7 Estimating Annualized Costs for Capital Resources
- 8.1 Project Office Accounting Department Line Items Grouped into Cost Categories
- 8.2 Assumptions about Useful Years of Life for Capital Items from UNICEF
- 8.3 Assumptions about Exchange Rates
- 9 Costs by line item (a) Banswara/Dungarpur, (b) Udaipur
- 10 Villages visited
- 11 Extracts from Engineer Report
- 12 Suggestions for Adapting Cost Effectiveness Analysis Techniques to Rural Water Supply Projects
- 13 Life Cycle of Guineaworm (Dracunculus) and possible Path Ways of Infection in Tribal Areas
- 14 Glossary and Acronyms
- 15 Programme of Visits and Meetings and List of People Met by Evaluation Team

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APPENDIX 1
BIBLIOGRAPHY



BIBLIOGRAPHY

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SIDA - UNICEF (June 22nd 1993) Specific agreement regarding support to the integrated rural water supply, health education, environmental sanitation and Guineaworm control project in Banswara-Dungarpur and Udaipur-Rajsamand districts, Rajasthan, India (the SWACH Project)

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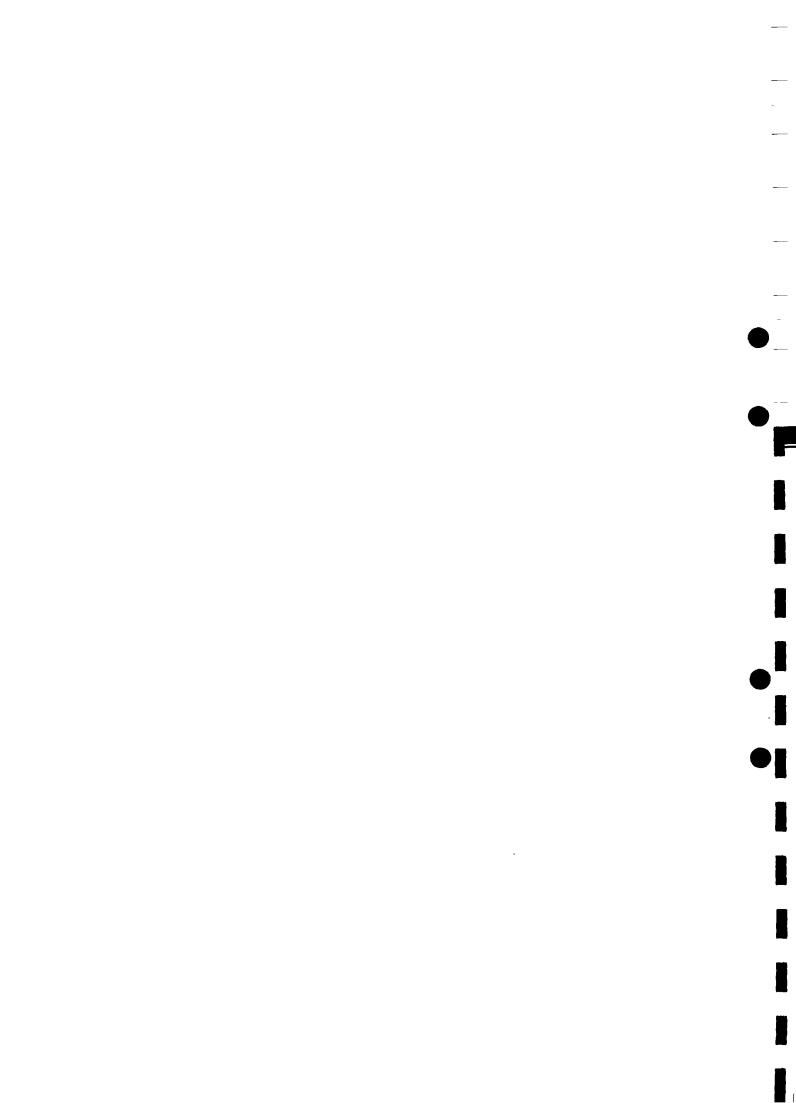
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APPENDIX 2

TERMS OF REFERENCE FOR STUDY BY WATER ENGINEER



Evaluation of SWACH, November 1993

Survey of Quality, Maintenance and Operation of Installations

Selection of clusters to visit will be done in conjunction with the PRA exercise. The characteristics of interest include the following:

Length of intervention: Banswara/Dungarpur Udaipur Accessibility from the Project Office: Difficult Easy Type of rock formation: Hard Very hard (see Annexure 8 in Plan of Action 1987) A=Alluvial; B=Limestone; C=Phyllite & Schist; D=Granite & Granite Gneisses; E=Biolite Schist; F=Calc Schist & Calc Gneisses; G=Quartzite; H=Other Type of rig/Drilling crew: PHED UNICEF Handpump mechanics: Trained before SWACH During SWACH Male

If possible we should also identify whether different maintenance strategies (tiers) have been tried cluster by cluster so that we can compare performance with each strategy. Bicchiwada Block in Dungarpur probably provides the best place for comparison of maintenance strategies.

A. SOURCES OF WATER

Make a sketch map of the village including areas where S.Castes and S.Tribes live and mark all water sources. For each source determine:-

- 1. Type of installation:
 Well -> Step / Converted step / Open draw / Covered
 Handpump -> Mark II / Mark II converted / Mark III
 Pond / Water harvesting?
- 2. Use: Drinking & cooking / Washing / Animals
- 3. Ownership: Public / Private
- 4. Access:

If Private: Can anyone other than the household use it?
If Public: Which households use this source? Check for SC/ST

5. Consumption:

Number of: Households using each source for drinking People using each source for drinking Animals using each source

6. Seasonal fluctuations:

Does this source provide water year round?

IF NO, ASK: For which months is it unreliable or dry ...

usually

in a period of poor rains

- 7. Has the water table fallen since tubewells were installed?

 IF YES: Have any of the tubewells dried up?

 IF YES: Have they been deepened?

 IF YES: When? By whom? Cost? Who paid?
- 8. Quality of drinking water sources:

 Is the water quality (taste or colour) satisfactory?

 Does the water quality vary? Describe.
- B. PHYSICAL FEATURES OF WELLS AND THEIR SURROUNDINGS
- 9. Surrounding area: Where are human waste and animal waste disposed of? Within 50 metres of the well, are there: houses or buildings? latrines, or animal compounds, or compost pits?
- 10. Is there drainage of surface water away from well or handpump?
- 11. Is the top 3 metres lined to prevent contamination from surface waters?
- 12. Physical dimensions of the well (diameter, depth to the water, depth of the water)
- 13. For covered wells: Is the well completely sealed?
- C. CONSTRUCTION AND INSTALLATION
- 14. For each converted step well, find out which agency carried out the original work (before SWACH or after).

Have subsequent maintenance and repairs been needed?

IF YES: Have they been carried out?

IF YES: By whom? When (date)? Cost? Who paid?

IF NEEDED REPAIRS NOT DONE: Who is responsible?

Why have repairs not been done?

15. For each handpump (by type), find out which agency carried out the original installation (before SWACH or after).

For Converted Mark IIs: Which agency did the conversion? When (date)? Cost?

16. For drainage platforms, washing slabs and cattle troughs:

Which agency constructed each one? When (date)? Estimated Cost?
Amount paid by each contributing body:
(GOR/SWACH/Other Project/Community/Other)
Within budget?
Within estimated time to complete the work?
Present structural condition: is repair needed?

17. For any motor pumps, are they self-priming?

- C. OPERATION
- 18. What is the present condition of the installations?
 Appearance? In need of maintenance/repair? Cleanliness?
- 19. Who is responsible for maintenance of structures? (not pumps)
- 20. Has the water quality of the (well or handpump) been tested for bacteriological contamination after (installation/repair)? IF YES: What method of testing? (type of kit) When was the last time it was tested? Who did the testing? What was the result? IF QUALITY WAS UNSATISFACTORY: What happened?
- 21. For wells and handpumps eligible for disinfection, find out:a) what disinfectant is supposed to be used? (powder/tablets)
 - b) when was (bleaching powder/chlorine/etc) last added?
 - c) who is responsible for disinfection?
 - d) who provides the (bleaching powder/tablets)? Cost?
- 22. When was the last time any of the stepwells was infested with Guinea worm larvae (cyclops)? How long ago?
 Was it treated with Temephos then?
 IF YES: How many times (every ____ days for ___ weeks)
 Who is responsible for doing the Temephos treatment?
- D. HANDPUMP MAINTENANCE AND REPAIR
- 23. Is there a HP Mistry in this village? Male____ Female___ (number of each)

 IF NO: Where is the HP Mistry for these handpumps based?
- 24. How long does it take to inform HP Mistry that a repair is needed (hours/days)? Who is responsible for informing the Mistry?

After reporting the problem HP, how long is it before the Mistry comes?

25. When was the last time each HP was out of order?

IF WITHIN LAST 12 MONTHS: For how long was it out of order?

FIND OUT WHY IT WAS NOT WORKING,

AND REASONS FOR ANY DELAY IN REPAIR.

IF SPARE PARTS WERE NEEDED: Who should provide them?

Were they available?

LIST WHAT SPARES WERE NEEDED AND FIND OUT THE COST.

26. Is preventive maintenance done.. by Mistry? by Block team?
YES/NO YES/NO

IF YES: How many times per year?
When was the last time
preventive maintenance
was carried out?

- 27. Training, Employment and Payment of HP Mistries:
 - a) By whom was each one trained?
 - b) Date of starting work
 - c) Whether employed by Panchayat Samiti
 - d) Wage or salary per month
 - e) Number of villages covered
 - f) Number of HPs covered
 - g) Travel time to cover all HPs
 - h) Days worked on HP maintenance/repair last month

Name	a PHED SWACH				
	 	 	 ···	 	

- E. MOTOR PUMP OPERATION, MAINTENANCE AND REPAIR
- 28. For each, ask:

Is it working?

How much for repairs? Who pays?

How much fuel (type) per day/week/month? Who pays?

F. BLOCK AND DISTRICT LEVEL

We want to follow up at Block level, then at District level, then at Project Office and finally State and UNICEF in Jaipur, any aspects of support (eg honoraria, maintenance, repairs, spare parts) and supervision that emerge from the village visits.

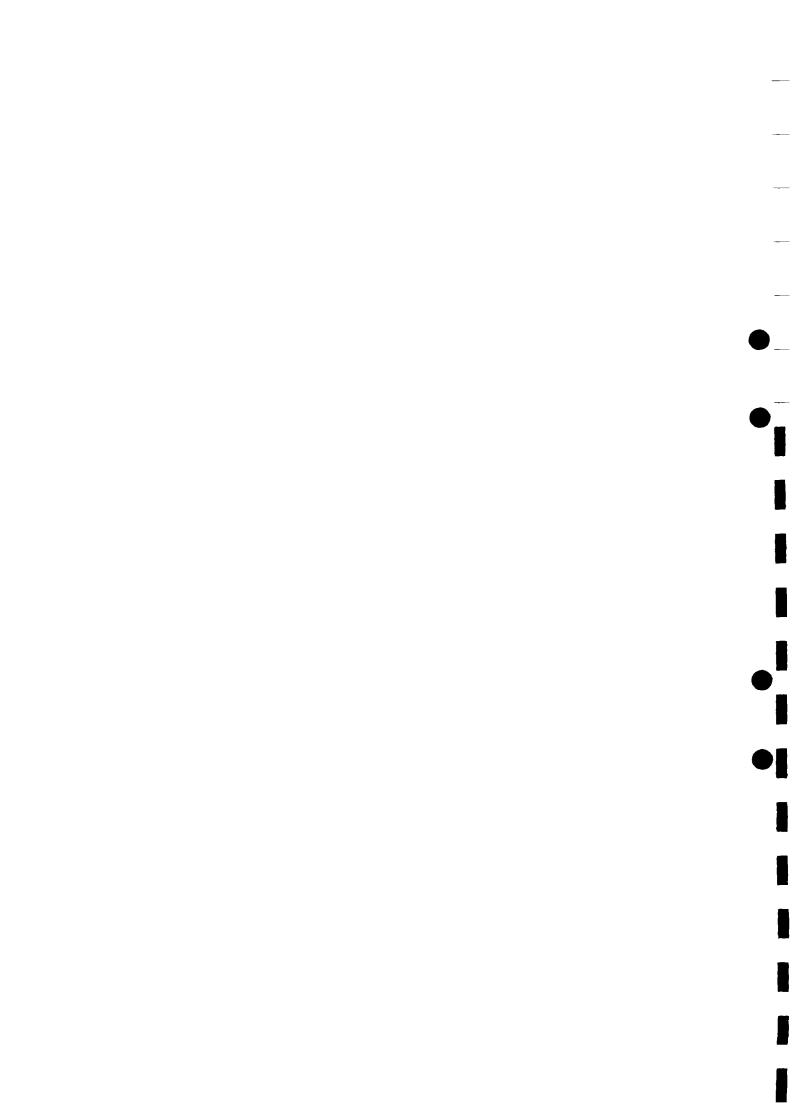
A clear picture from each level of:

WHO expects WHOM to do WHAT, for each each necessary task is the objective, with comment on the interrelationships and on the quality of rural water supply.

This means that staff from Gram Panchayat, health services (Sub-Health Centres and PHCs) as well as water specialists may be involved (eg for water testing and quality, and for treatment with Temephos). Any non-government involvement should also be explored.

APPENDIX 3

SIDA'S TERMS OF REFERENCE FOR THE EVALUATION



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15 March, 1993

TERMS OF REFERENCE - EVALUATION OF THE SWACH-PROGRAMME IN RAJASTHAN, INDIA

1.0 Background

As part of its overall support to the national rural water supply and sanitation programme in India, UNICEF has assisted the SWACH programme in Rajasthan since its inception in 1986. The role of UNICEF has been to provide direct professional, financial, and administrative support to the Government of Rajasthan, with major funding by the Swedish Government through SIDA.

SWACH (being the acronym for Sanitation, Water, And Community Health) means "clean" in Hindi. It is an area based integrated rural water and sanitation Project with an operational focus on Guineaworm control due to the high infestation rate in the area. The Project started in Dungarpur and Banswara Districts of Rajasthan in 1986 as a five-year Project. In 1988 SWACH was expanded to include the neighboring Districts of Udaipur and Rajsamand. It thus covered almost all of the Tribal Area Sub-plan with its shared socioeconomic features and with its high prevalence of Guineaworm. In formal terms the expansion was launched as a separate Project, utilizing the existing SWACH infrastructure and increased staff.

At the time of its inception SWACH was a unique Project in the context of the GOI/UNICEF/SIDA collaboration in the water supply sector. Its organizational and operational set-up reflected an emphasis on popular participation, bottom-up approach, and an active involvement of women. The organizational basis for the Project was a semiautonomous NGO, with the Project establishment as the planning and coordinating centre for an implementation primarily carried out by the existing line departments (Medical, Health and Family Welfare, Public Health Engineering, Rural Development, and Women and Child Development). It was also the first major area based Project supported by UNICEF in this sector, and was as such expected to provide a dynamic influence on the overall national programme support.

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The aims of SWACH are, as stated in the original Plan of Action:

- to improve the quality of life and socioeconomic conditions in tribal areas with particular reference to women and children;
- to promote community involvement and self-reliance in the planning, implementation and maintenance of drinking water supply;
- to promote and sustain health behavior among the target population;
- to lower the incidence of water related diseases.

These aims were retained, with minor modifications, also in the subsequent expansion and extension of the Project.

A basic SWACH approach was to increase the capacity of the villagers to improve their health and general well-being. These improvements were through integrated interventions in the fields of safe drinking water supply, environmental sanitation and health/hygiene education/awareness. A further basic SWACH approach was to build skills, methods and organizational capacity within the Project and the participating agencies. The Project attempted to plan and execute all interventions with the active participation and consent of the community concerned, and in particular, that of women.

The Project area covers 23.800 km2 in the 4 Districts of Banswara, Dungarpur, Rajsamand and Udaipur in southern Rajasthan. Due to Udaipur's large area, in 1990, the Government of Rajasthan split Udaipur District in half with Rajsamand to the north and Udaipur to the south. There are 4 blocks in Dungarpur, 8 in Banswara and 9 each in Rajsamand and Udaipur Districts. In the 1991 census, the 4 Districts' population totalled 4.8 million. The Project area is mainly tribal, poor, remote and under-serviced with basic community amenities.

2.0 The Evaluation: Purpose and Objectives

The overall purpose of this evaluation is to provide all involved parties (i.e. GOI, GOR, UNICEF, and SIDA) with an independent assessment of the performance and achievements of SWACH so far. It will also provide an important input to the contents of the next phase of the SWACH Project, and to its possible replication elsewhere.

12

The focal points of the evaluation should include an analysis of:

- The relevance of the SWACH approach in meeting the Project goals;
- The level of goal attainment reached by the Project to date;
- The efficiency and effectiveness of the investment made so far;
- The long-term sustainability of Project impacts and approach;
- The lessons learned from Project implementation.

The Evaluation shall be made from a <u>gender</u> perspective i.e. analysis made, statistics and results presented shall consider both potential for involvement of both men and women as well as impact and consequences for men and women and their respective roles.

The main tasks shall cover, but not necessarily be limited to:

a) Field outputs:

- the quality, maintenance and operation of all physical installations supported by SWACH;
- the effectiveness and role of Guineaworm control measures;

b) Local involvement and impact:

- the quality, momentum, and sustainability of all activities aimed at promoting an effective local involvement in Project implementation;
- c) Project Establishment, Management, and Organization:
- the relevance, quality, and content of the monitoring and information system availed of or established by the Project;
- the relevance, effectiveness, and possible replicability of the organizational set up and administrative routines, particularly with respect to the relations between the SWACH Project establishment, the regular government line departments, the zonal/national UNICEF programme, and NGOs;

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- the role of, and pattern of support to, such village level voluntary cadres as have been mobilized to facilitate Project activities;
- the range and focus of Human Resources Development and training supported by the Project, particularly those aimed at enhancing the capacity of the participating departments and institutions;
- the extent and nature of dissemination of information and experiences gained to relevant other bodies (e.g. GOR, GOI, UNICEF, other donor agencies, NGOs, etc);

c) Financial and Economic Issues:

- the cost efficiency and cost effectiveness of field interventions in relation to the aims and objectives of the Project;
- the long term financial and economic implications of investments made, physical as well as human and institutional, particularly with respect to resource mobilization and cost-sharing.

A list of possible specific issues to be taken up during the course of the evaluation is included in Appendix A.

Given the exploratory nature of SWACH as a whole, the evaluation is expected to provide important information to the executing as well as supporting agencies (GOI, GOR, UNICEF, SIDA) in their ongoing development of operational policies for the sector.

3.0 Methodology and Output

The evaluation will be carried out in a dual and coordinated manner along two parallel approaches: one focussing on the Project and its performance (operations, establishment, economics), and the other on the experience of and impact on the villagers.

3.1 Project Evaluation

Apart from a thorough analysis of existing records as well as interviews with management and field staff of all participating agencies, it will involve a focal survey of the quality and service level of water and sanitation installations generated by the Project.

SIDA and UNICEF will make available to the Consultant copies of all relevant documents

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produced by SWACH, UNICEF, GOI, GOR, and SIDA. These documents will inter alia include all work plans, progress reports, annual reviews, steering committee minutes, NICD Guineaworm surveillance reports, UNICEF and GOR financial reports, SWACH special studies, the Mid-Term Evaluation Report, etc.

3.2 Progress/impact Evaluation

It is foreseen that this will be carried out by a local institution. The basic methodology employed should be the PRA (Participatory Rural Appraisal) developed to assist rural development Projects that emphasize local involvement and decision making.

3.3 Reporting

Prior to the Team Leader's final departure from India, the Consultant shall present its main findings and recommendations to SIDA, UNICEF, and GOI/GOR.

Within three weeks after the departure from India the Consultant shall submit a Draft Report to SIDA, New Delhi in 10 copies, and in 5 copies to SIDA, Infrastructure Division, Water Section, Stockholm.

SIDA, Government of Indian and Government of Rajasthan shall submit their comments on the Draft Report to the Consultant within three weeks after the receipt of the report.

The final report, which will be submitted to SIDA, GOI/GOR, and UNICEF in five copies each, not later than four weeks after receiving the comments from India and SIDA, Stockholm, shall comprise both the Project and the process/impact analysis as outlined above and shall reflect all issues raised in this Terms of Reference along with such other points as the Consultant deems required and/or has been agreed to in the final joint debriefing. While it is expected that the evaluation could be an important input to the next phase of SWACH, the Report needs not assume a continuation of the Project in its conclusions and recommendation.

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4.0 Evaluation Team

The evaluation team shall be headed by an international Team Leader who will be responsible to SIDA for all aspects of the evaluation. The team will comprise expertise in:

- social science/organizational development
 (international expert, team leader)
- economics
- primary health care (international exp)
- water supply and sanitation engineering

5.0 Time Schedule

The work on the evaluation shall begin not later than one month after signing the contract and be completed within 4 months of the same date. The Consultant shall prior to commencing the work present to SIDA a detailed work schedule, including such recurrent debriefings as may be required to ensure that both parties share an understanding of the ongoing evaluation.



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LIST OF POSSIBLE SPECIFIC ISSUES TO BE TAKEN UP DURING THE COURSE OF THE EVALUATION

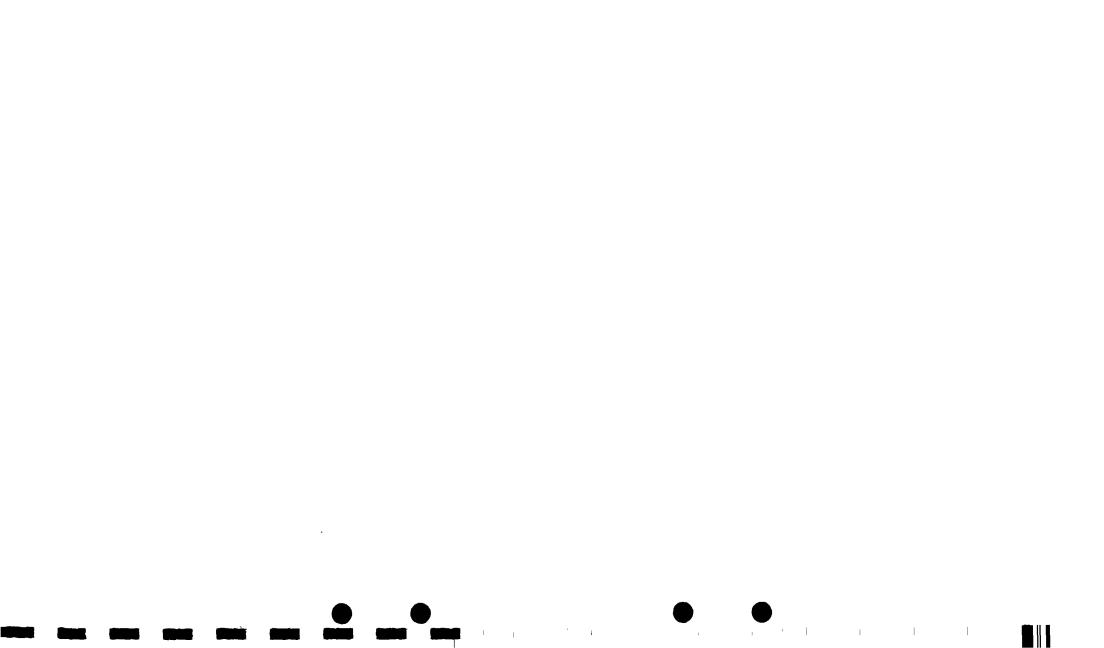
The Evaluation Plan could include the following suggested work tasks that would determine to what extent:

- There were adequate resources (local/expatriate consultancies, facilities, equipment, personnel, funds) and timing for all planned activities.
- There were positive health behaviour changes among the targeted population, especially concerning water-use practices.
- There was positive community participation (cost, planning and labour-wise) in sustainable community development.
- There was qualitative and quantitative improvements in safe water for drinking and cooking purposes for the targeted villagers.
- SWACH adequately serviced the targeted rural Guineaworm-affected villagers with its interven
- Domestic and environmental sanitation (especially school latrines and town drainage systems) benefited their users.
- There is adequate, sustainable maintenance of public/school latrines and town drainage systems).
- SWACH interacted with the Government of Rajasthan ministries and how the government infrastructure benefited.
- The investment in the water and environmental sanitation infrastructure resulted in improved health on the targeted population.
- SWACH Guineaworm eradication interventions were cost/programme effective and sustainable, as compared to sample Guineaworm-affected villages outside the project area.

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APPENDIX 4 ORGANOGRAM FOR THE PROJECT ORGANISATION



ORGANIZATIONAL STRUCTURE Project Coordinator Commissioner TAD

Project Director

Project Advisor (UNICEF)

Assistant Project Director

Project Officer (UNICEF)
(Community Education and

Assistant Project Director
(Education & Communication)

Participation)

Assistant Project Director

Project Officer (UNICEF)

(Technical)

(Organizational Development & Technical Support)

Statistical Assistant

Senior Programme Assistant (UNICEF) (MNIO/New Delhi)

Accountant

Supporting Staff

District Udaipur-II District Udaipur-II

Project Officer Project Officer

Assistant Project Assistant Project
Offlicer (Technical) Offlicer (Technical)

Assistant Project Assistant Project

Officer (Education & Officer (Education & Communication)

Assistant Project Officer (Medical)

Technical Assistant Technical Assistant (Hydrogeologist) Hydrogeologist

Statistical Assistant Statistical Assistant

Junior Engineers Junior Engineers

Health Educators Health Educators

(Female) (Female)

Junior Accountant Junior Accountant

Support Staff Support Staff

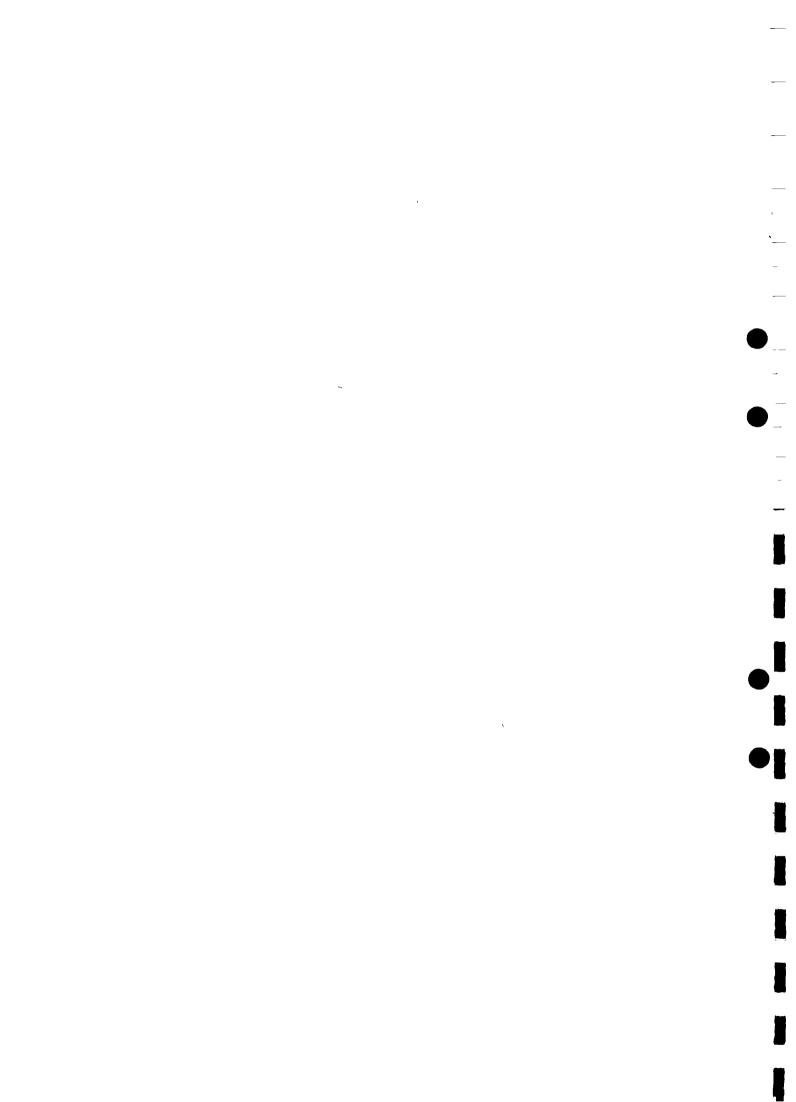
APPENDIX 5.1

COMPOSITION OF THE COMMITTEE OF DIRECTION

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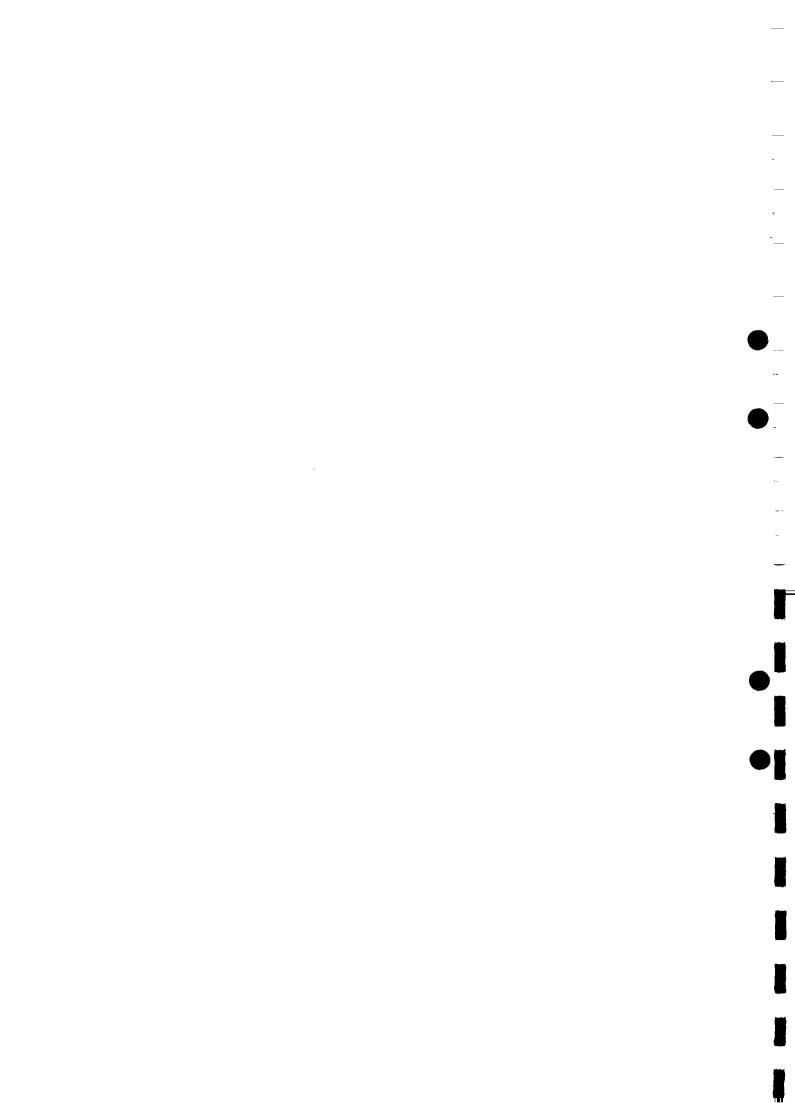
Composition of the Committee of Directions

Commissioner, Tribal Area Development	Chairman
Representative of UNICEF, State Office, Jaipur	Member
Project Advisor (UNICEF)	Member
Project Officer (UNICEF)	Member
Director, Medical & Health Services, Jaipur	Member
Chief Engineer, PHED, Jaipur	Member
Pramukh, Zila Parishad, Banswara	Member
Pramukh, Zila Parishad, Dungarpur	Member
Collector, Banswara	Member
Collector, Dungarpur	Member
Director, WDP, Jaipur	Member
Superintending Engineer, PHED, Udaipur	Member
Dy. Director, Medical Health, Udaipur	Member
Dy. Director, Education, Udaipur	Member
Dy. Director, Ayurved, Udaipur	Member
Director, Directorate of Extension, Sukhadia University, Udaipur	Member
Director, TRI, Udaipur	Member
Project Officer, Banswara	Member
Project Officer, Dungarpur	Member
Representatives of NGOs involved	Member
Project Director	Member-Secretary
Representative of SIDA	Observer



APPENDIX 5.2

COMPOSITION OF THE DISTRICT PROJECT IMPLEMENTATION COMMITTEE

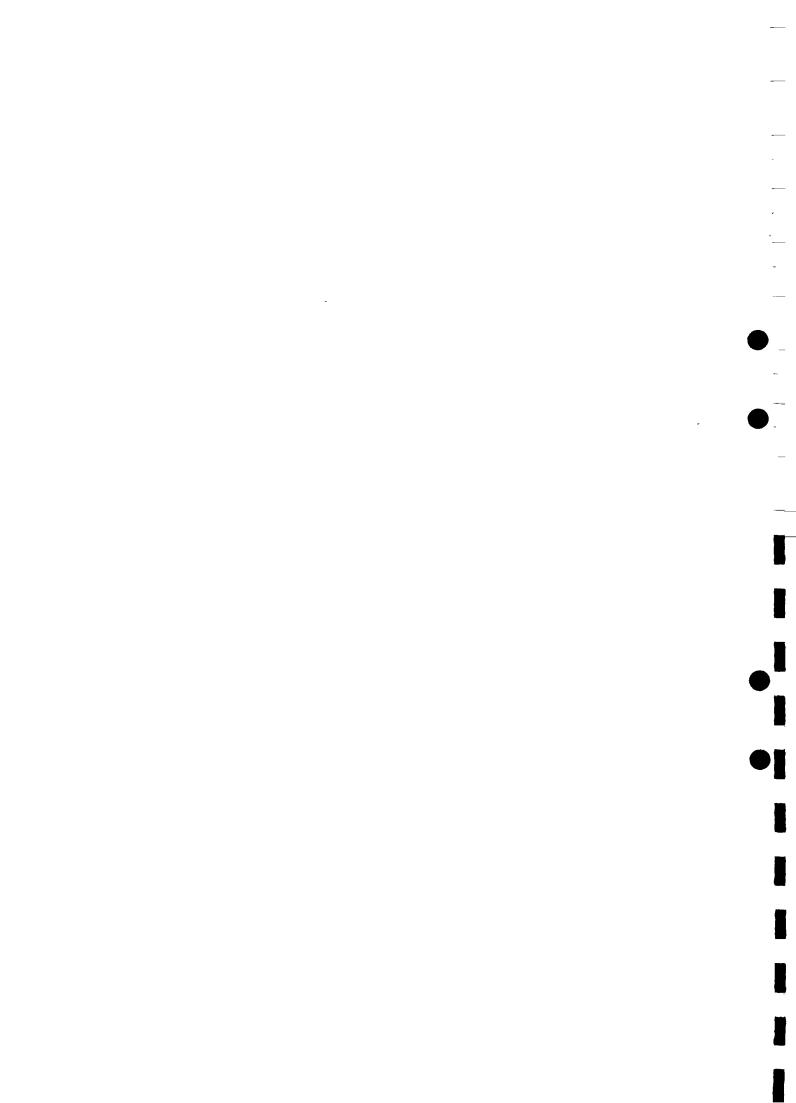


Composition of the District Project Implementation Committe

Collector Chairman Pramukh, Zila Parishad Member Member Addl. Collector (Development) **UNICEF** Representative Member Pradhan Member C. M. H. O. Member **Executive Engineer** Member District Project Officer, WDP Member Project Director (DWACRA) Member District Education Officer Member Dy. Conservator of Forest Member Vikas Adhikaris (BDOs) Member Representatives of NGOs involved Member

Member-Secretary

Project Officer



TOTAL TARGETS AND ACHIEVEMENTS FOR SWACH TO MARCH 1993

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THE INTEGRATED SANITATION WATER, GUINEAWORM CONTROL AND COMMUNITY HEALTH PROJECT, UDAIPUR TOTAL TARGETS & ACHIEVEMENTS

SWACH PROJECT - UDR & DPR/BNS PROJECT

(UPTO MARCH,93)

					<i>-</i> 11 101 1,50 <i>j</i>
S.	ACTIVITY	A C T I V I T Y UDAIPUR		DPR/BNS	
NO.	(HARDWARW)	TARGET	ACHIEV	TARGET	ACHIEV
1 !		·	-EMENT		-EMENT
	Conversion of Stepwells	3900	4987	3600	4164
2!	Construction of Sanitary Wells		15		27
3	Repair of Old Converted Stepwells		134		100
4.	Selection of Handpump Sites	4706	4532	5036	4724
5	Drilling of Boreholes - Total	4706	4282	5036	<u>4723</u>
L	Drilling of Boreholes - Sucessful	4000	3690	<u>4300</u>	<u>4278</u>
6	Installation of Handpump	4000	3591	4300	4257
7	Improvement of India Mark II Handpump	1000	1000	1000	976
8	Construction of Washing Platfrom	3100	4320	2850	3327
9	Construction of Cattle Water Trough	3000	3397	2600	2850
10	Reconstruction of Washing Platfrom		55		50
11	Reconstruction of Cattle Water Trough		03		148
12	Drainage Improvement of Existin HP	5000	10088	5700	5539
13	Repair of old Drainage Improvement		182		<u>49</u>
14	Repair of Broken HP Platform	750	1357	1500	1631
15	Piped Water Supply Village Drainage	12	16	12	<u>18</u>
16	Construction Latrines - Institutional	1000	874	600	713
17	Construction Latrines - Animator		132		152
18	Construction Subsidised Latrines	1100	4561	600	2274

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ESTIMATING ANNUALIZED COSTS FOR CAPITAL RESOURCES

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ESTIMATING ANNUALIZED COSTS FOR CAPITAL RESOURCES

The cost categories below are shown in a skeleton cost matrix, with the categories down the left hand side and the sources of funding (or resources in kind) along the top.

Recurrent or Operating Costs

Capital Costs

Personnel - salaries - benefits Training Materials & Supplies Transportation Maintenance Other Buildings Vehicles Equipment Other

Expenditure on capital investments such as buildings, equipment and vehicles must be adjusted to obtain an estimate of the portion of total capital outlay to be included in annual costs. For accounting and tax purposes, there are many algorithms to choose from when depreciating capital assets. For cost-effectiveness analysis, one of two methods is usually chosen:

- (a) Straight line depreciation
- (b) Amortize costs at a constant annual rate (the annuity equivalent method)

Both methods give a constant annual cost over the lifetime of the building or equipment, regardless of the individual item's age at the time of the costing exercise. Considerations which may influence the choice of method are discussed in (c) below. Both calculations use the following three variables:

- 1) The initial cost or purchase price, C.
- 2) The expected working life, n. Common assumptions are:

25 years for buildings

5-15 years for equipment

5 years for vehicles

3) The share (S) of time, space, mileage, etc. attributable to the activity being costed.

The annuity equivalent method uses a fourth variable, the rate of interest (see (b) below).

As the useful life of capital items varies (even within types of cold box: an RCW25 lasts longer than a Model II), it should be clear that capital cost calculations must be kept **disaggregated**, devoting a separate line for each type of item with a different purchase price and use life. It would not be correct to add up all capital costs and apply the formulae to total capital expenditure.

1) Straight Line Depreciation

To calculate annual capital cost (X) of an item, divide the initial cost by the expected working life:

$$X = \frac{C}{n}$$

If the item is used by several programmes, but the cost analysis does not include all these activities, the annual capital cost is multiplied y the proportional share of the item's use (S) that should be assigned to the costed activities:

Annual Cost = X * S where S = share to programme.
to Programme

b) Annuity Equivalent Method (using Amortization)

alculating the annuity equivalent method uses the present worth factor (PWF), derived from the formula below. The PWF is determined by the number of years of working life (n) and the rate of interest (r). For discussion of the appropriate rate of interest to use, see (c) below.

C = initial cost of the item

n = number of years of working life

r = rate of interest

X = constant annual income or expenditure

$$C = \sum_{t=1}^{n} \frac{x * t}{(1+r)t} = x * \left[\frac{1 - (1+r)}{r}\right]^{7} = x * PWF$$

Therefore
$$X = \frac{C}{PWF}$$
.

The calculation is completed by multiplying annual cost X (=C/PWF) by he proportional share of the item's use (S) that should be assigned to a programme:

Annual Cost = C * S where S = share to programme. to Programme PWF

The PWF can be obtained from the table at the end of this Appendix, or rom the spreadsheet on diskette which accompanies this report. The Lotus formula for calculating PWF appears on the screen as follows, with "^" indicating "raised to the power of":

For this example,

r (rate of interest) is in Cell R3

n (the item's uselife) is in Cell H76

LOTUS FORMULA for PWF: (1-(1+\$R\$3)^-H76)/\$R\$3

c) Choice of Method for Annualizing Capital Costs

Some analysts use straight-line depreciation, which has the merit of simplicity. Others amortize capital costs to recognize the investment value of funds tied up in assets which last longer than the year of purchase. Annual capital costs estimated with a positive rate of interest are always higher than those obtained using straight-line depreciation. In accounting text books, the interest rate accounts for the income that could have been earned if the money had been invested, rather than spent on construction, vehicles or equipment. Economists refer to this notional income as the opportunity cost of tying the funds up in capital items.

The rate of interest (r) advised for use in economic evaluation is that used for economic appraisal of public investments; in the absence of better information, an interest rate of r=10% is often used. (However, in Somalia and Zambia, where the inflation rate exceeds the interest rate, the real rate of interest is negative.) Cost benefit analysis was developed for assessing large scale investments in dams and roads, whose benefits are indirect spill-over effects throughout the area or the economy. Is it appropriate to use a rate of interest for cost-effectiveness analysis, which tends to cover a shorter time span (usually one year out of a five-year plan), less capital-intensive projects, and segments of sectors rather than the entire economy? The purpose of CEA is frequently to make relatively short-term strategic plans and budget projections. If CEA is used to help make better use of scarce resources (eg should more be allocated for new equipment, or for maintenance and spares?), what is the most appropriate way to amortize capital costs?

For programmes that depend upon imported vehicles and equipment, the cost of replacement should be considered. For several reasons (inflation in the manufacturer's economy, declining value of local currency) straight line depreciation underestimates the replacement cost of capital items. Thus it is recommended that a positive rate of interest be used, to reflect the annual amount that would need to be set aside year after year to maintain the existing level of capital resources.

The following table illustrates the effect on capital cost estimates of the two methods of estimation, for two different assumptions about the useful life of vehicles (uselife assumptions can be updated on the basis of field experience). The table also uses two rates of interest, to show the influence of this variable.

NNUAL COST OF VEHICLES IN TWO DISTRICTS, USING TWO METHODS OF ESTIMATION AND DIFFERENT ASSUMPTIONS ABOUT USELIFE

	DIST	? I C T S
	RABAUL	LAE
urchase price of vehicles (1988)	15,900 % of	34,631 % of
selife of 3 years:	(a)	(a)
a) Straight line depreclation	5,300 100%	11,544 100%
b) Amortized (i) at $r = 5\%$	5,839 110%	12,717 110%
(ii) at r = 12%	6,620 125%	14,419 125%
Jselife of 5 years:		
a) Straight line depreciation	3,180 100%	6,926 100%
b) Amortized (i) at $r = 5\%$	3,672 115%	7,999 115%
(ii) at r = 12%	4,411 139%	9,607 139%

Table of Present Values of an Annuity (Present Worth Factor)

Use	-			iscount	Rate (r)			
Lif	e 1%	2%	3%	4%	5%	6%	7%	88
n						0.0404		
1	0.9901 1.9704	0.9804	0.9709	0.9615 1.8861	0.9524 1.8594	0.9434	0.9346	0.9259
2 3	2.9410	1.9416 2.8839	1.9135 2.8286	2.7751	2.7232	1.8334 2.6730	1.8080 2.6243	1.7833 2.5771
4	3.9020	3.8077	3.7171	3.6299	3.5460	3.4651	3.3872	3.3121
5	4.8534	4.7135	4.5797	4.4518	4.3295	4.2124	4.1002	3.9927
6	5.7955	5.6014	5.4172	5.2421	5.0757	4.9173	4.7665	4.6229
7	6.7282	6.4720	6.2303	6.0021	5.7864	5.5824	5.3893	5.2064
8	7.6517	7.3255	7.0197	6.7327	6.4632	6.2098	5.9713	5.7466
9	8.5660	8.1622	7.7861	7.4353	7.1078	6.8017	6.5152	6.2469
10	9.4713	8.9826	8.5302	8.1109	7.7217	7.3601	7.0236	6.7101
	10.3676	9.7868	9.2526	8.7605	8.3064	7.8869	7.4987	7.1390
	11.2551 12.1337	10.5753	9.9540 10.6350	9.3851 9.9856	8.8633 9.3936	8.3838 8.8527	7.9427 8.3577	7.5361 7.9038
	13.0037	12.1062	11.2961	10.5631	9.8986	9.2950	8.7455	8.2442
	13.8651	12.8493	11.9379	11.1184	10.3797	9.7122	9.1079	8.5595
16	14.7179	13.5777	12.5611	11.6523	10.8378	10.1059	9.4466	8.8514
	15.5623	14.2919	13.1661	12.1657	11.2741	10.4773	9.7632	9.1216
18	16.3983	14.9920	13.7535	12.6593	11.6896	10.8276	10.0591	9.3719
	17.2260	15.6785	14.3238	13.1339	12.0853	11.1581	10.3356	9.6036
	18.0456	16.3514	14.8775	13.5903	12.4622	11.4699	10.5940	9.8181
	18.8570	17.0112		14.0292		11.7641	10.8355	10.0168
22 23	19.6604 20.4558	17.6580 18.2922	15.9369 16.4436	14.4511	13.1630 13.4886	12.0416 12.3034	11.0612	10.2007
23 24	21.2434	18.9139	16.9355	15.2470	13.4886	12.5504	11.2722	10.5288
	22.0232	19.5235		15.6221			11.6536	10.5288
				15.0221				
n	9% ·	10%	11%	12%	13%	14%	15%	16%
1	0.9174	0.9091	0.9009	0.8929	0.8850	0.8772	0.8696	0.8621
2	1.7591	1.7355	1.7125	1.6901	1.6681	1.6467	1.6257	1.6052
3	2.5313	2.4869	2.4437	2.4018	2.3612	2.3216	2.2832	2.2459
4 5	3.2397 3.8897	3.1699 3.7908	3.1024 3.6959	3.0373 3.6048	2.9745 3.5172	2.9137 3.4331	2.8550 3.3522	2.7982 3.2743
6	4.4859	4.3553	4.2305	4.1114	3.9975	3.8887	3.7845	3.6847
7	5.0330	4.8684	4.7122	4.5638	4.4226	4.2883	4.1604	4.0386
8	5.5348	5.3349	5.1461	4.9676	4.7988	4.6389	4.4873	4.3436
9	5.9952	5.7590	5.5370	5.3282	5.1317	4.9464	4.7716	4.6065
10	6.4177	6.1446	5.8892	5.6502		5.2161	5.0188	4.8332
11	6.8052	6.4951	6.2065	5.9377		5.4527	5.2337	5.0286
12	7.1607	6.8137	6.4924	6.1944	5.9176	5.6603	5.4206	5.1971
13	7.4869	7.1034	6.7499	6.4235	6.1218	5.8424	5.5831	5.3423
14 15	7.7862 8.0607	7.3667 7.6061	6.9819 7.1909	6.6282 6.8109		6.0021 6.1422	5.7245 5.8474	5.4675 5.5755
16	8.3126	7.8237	7.1303	6.9740		6.2651	5.9542	5.6685
17	8.5436	8.0216	7.5488	7.1196	6.7291	6.3729	6.0472	5.7487
18	8.7556	8.2014	7.7016	7.2497	6.8399	6.4674	6.1280	5.8178
19	8.9501	8.3649	7.8393	7.3658		6.5504	6.1982	5.8775
20	9.1285	8.5136	7.9633	7.4694			6.2593	5.9288
21	9.2922	8.6487	8.0751	7.5620	7.1016	6.6870	6.3125	5.9731
22	9.4424	8.7715		7.6446			6.3587	6.0113
23 24	9.5802 9.7066	8.8832 8.9847		7.7184 7.7843		6.7921 6.8351	6.3988 6.4338	6.0442 6.0726
25	9.8226	9.0770	8.4217	7.7843	7.2829	6.8729		6.0971
23	,.0220	3.0770	0.421/	,.0431	,.5500	0.0727	017071	000012

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APPENDIX 8.1

PROJECT OFFICE ACCOUNTING DEPARTMENT LINE ITEMS GROUPED INTO COST CATEGORIES

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8.1 Project Office Accounting Department Line Items Grouped into Cost Categories

The following groupings indicate how the Project Office's accounting line items have been clubbed for the analysis of costs. It should be noted that the numbers do not correspond to codes used in the project accounts. Multiple codes indicate descriptions which seem to refer to very similar categories so a separate line was not made.

PERSONNEL (Project staff)

Salaries, bonus, pension

- l Salary
- 2 Medical Allowance
- 4 Pension contribution
- 5 Bonus
- 6 Employer's Provident Fund

Allowances

- 24 Deputation allowance
- 25 Project/Incentive Allowance
- 26 House rent Allowance

TRAINING & ORIENTATION

Project staff, Workshops, Seminars

- 31 Training of Project Team/selected P.staff 44,45,46 Holding Project Workshops/Seminars/Functions State, District, Block, PHED
 - 28 Orientation of Senior Officers
 - 29 Orientation of District functionaries
 - 30 Orientation of PHED staff
 - 32 Training of District Training Teams
 - 33 Training of Block staff

HP Mechanics, New & Refresher

- 35 Training of Handpump Mechanics usp/new
- 36 Refresher Trg of Handpump Mechanics old

Village Contact Teams

34 Training of Village Contact Teams

Animators, Women's Camps

- 37 Training of Social Animators
- 39 Training of Women Camp & Health Sanit.

Anganwadi/School/Other

- 40,41 Training of Anganwadi workers/VHGs
- 42,43 Education of children/Trg of teachers

PROFESSIONAL SERVICES, CONSULTANCY

Payment of Professional Services

- 48 Payment of Professional Services
- Development of Trg & Commun. Material
 - 49 Development of Trg & Commun. Material

Monitoring & evaluation

50 Monitoring & evaluation

APPENDIX 8 (continued) OUTREACH ACTIVITIES, MOBILISATION Intensive awareness campaigns 17 Intensive awareness campaigns Exhibitions, Health mgmt, Vol.Action 18 Mobile exhibitions 20 Health Mgmt in Diarrhoea, Imm & Nutrition Support for Volunt. Action in Health & Sanit 21 Medical camps, honoraria (Anım & Sct) Medical camps/Preventive & curative camps 19 22 Support Temephos application Honorarium to Animators 38 Medical items, filters & Temephos TRANSPORTATION Travelling allowance (per diem) Travelling allowance (per diem) Operation & maintenance of vehicles 52 Operation & maintenance of vehicles Vehicles (annualised cost) PROJECT SUPPORT & ADMINISTRATION Office administration, Project 3 Office rent 47 Refreshment in Meetings 53 Office rent, rates & taxes 54 Telephone 55 Water & Electricity 56,57 Stationery, Printing & Postage 58,59 Publicity and publications/Sundry Office exp. Office Supplies & Equipment Miscellaneous 27 Ashram Vidhyalaya (DRDA) 51 Miscellaneous CONSTRUCTION Construction, annual expenditures Conversion of Stepwells 7 8 Construction of latrines 9 Hydrogeological mapping Installation of HP on boreholes 10

Repair of broken HP platform

Construction of anicut

Construction Equipment & Spares

Construction of washing platforms Construction of cattle water troughs

Drainage improvement (to existing HPs)

Village piped water scheme (drainage impr.)

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APPENDIX 8.2

ASSUMPTIONS ABOUT USEFUL YEARS OF LIFE FOR CAPITAL ITEMS FROM UNICEF

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APPENDIX 8.3 ASSUMPTIONS ABOUT EXCHANGE RATES

APPENDIX 8 (continued)

8.2Assumptions about Useful Years of Life for Capital Items from UNICEF

Handpumps, connecting rods, spares	10
Drilling wells: rigs & vehicles	10
Vehicles	6
Office Supplies & Equipment	5
Medical equipment	10
Medical items, filter cloths, Temephos	0

8.3 Assumptions about Exchange Rates

1986/87	Rupees	12/US\$
1987/88	Rupees	14/US\$
1988/89	Rupees	15/US\$
1989/90	Rupees	16/US\$
1990/91	Rupees	17/US\$

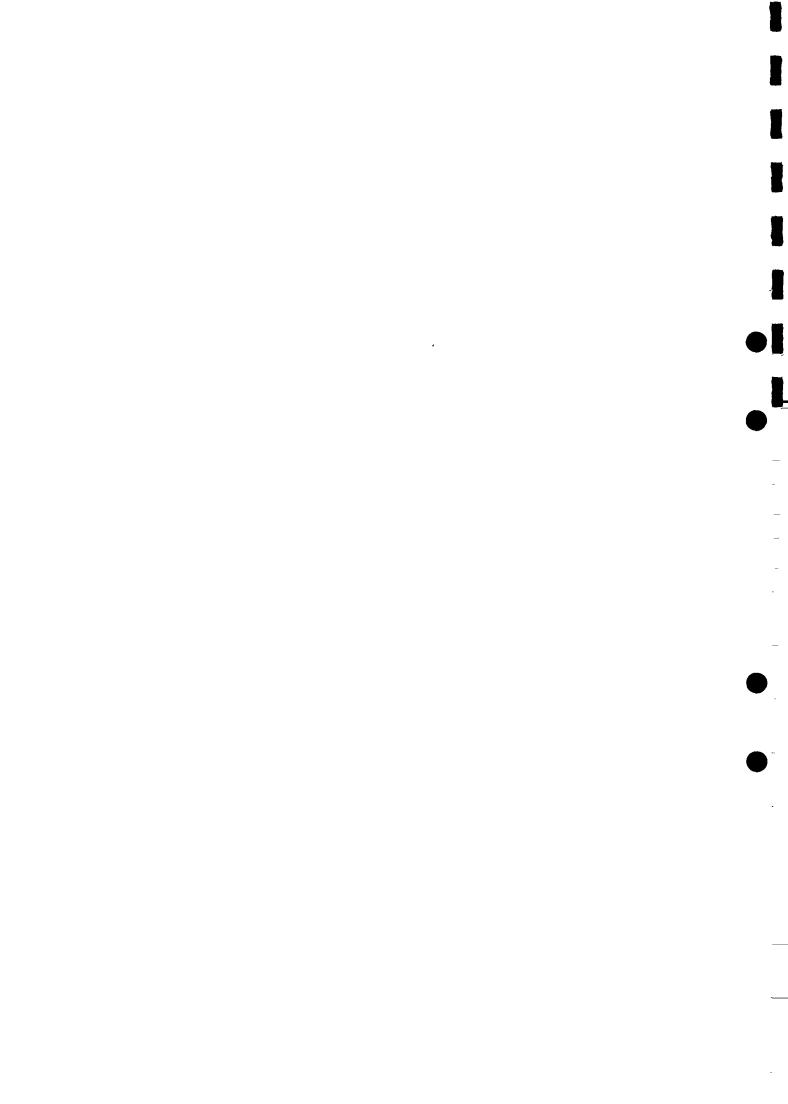
COSTS BY LINE ITEMS (A) BANSWARA/DUNGARPUR (B) UDAIPUR

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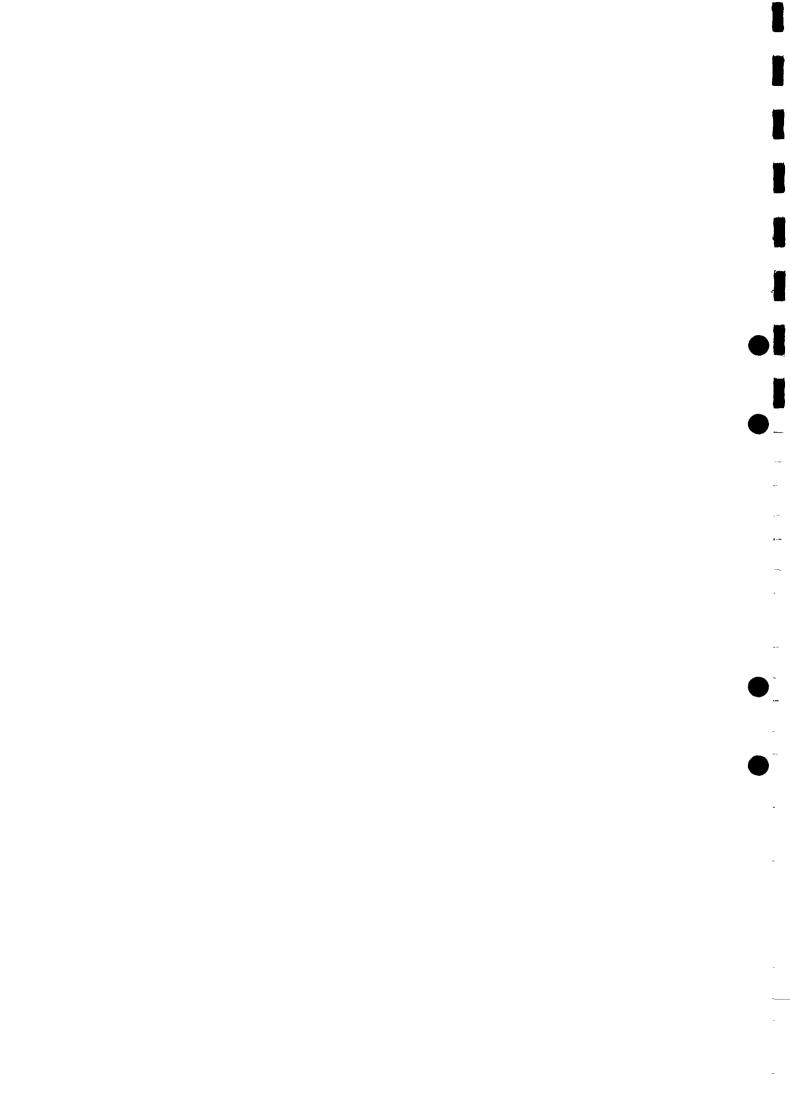
Banswara and Dungarpur	FY86/87	7 FY87/88		FY88/89		FY89/90		
	Total	Z T	otal	% To	tal B&D	% To	otal B&D	7.
PERSONNEL (Project staff)		47		7%		8%		7%
Salaries, bonus, pension	328,824	3 5%	926,394	5 8% 1	,062,548	6 4%	1,184,249	6 0%
Allowances	89,622	1 0%	172,375	1 17	234,825	1.4%	267,136	1 3%
TRAINING & ORIENTATION		47		17		6%		0%
Project staff, Workshops, Seminars	36,203	0.4%	25,526	0 2%	108,073	0 6%	6,722	0 0%
State, District, Block, PHED	53.811	0.6%	5,366	0.0%	55,722	0.32	6,691	0 0%
HP Mechanics, New & Refresher	30,791	0 3%	30,939	0 2%	67,053	0 4%	20,456	0 12
Village Contact Teams	289,572	3 17	74.083	0 5%	436,460	2.67	10,791	0 12
Animators, Women's Camps	3,036	0.0%	40,825	0 32	238,574	1.4%	15,204	0 17
Anganwadı/School/Other	0	0 07	60,109	0 47	9,917	0 1%	18,306	0.1%
PROFESSIONAL SERVICES, CONSULTANCY		27		37		67		37
Payment of Professional Services	151,606	1 5%	263,692	1.7%	346,949	2 1%	548,870	2.87
Development of Trg & Commun. Material	64,651	0.7%	150,997	0 9%	657,319	4.0%	9,507	0.07
Monitoring & evaluation	o	0.0%	0	0 0%	0	0 0%	0	0.0%
OUTREACH ACTIVITIES, MOBILISATION		3%		5%		2%		2%
Intensive awareness campaigns	249,163	2 7%	400,284	2 5%	3,798	0 0%	382	0.0%
Exhibitions, Health mgmt, Vol.Action	647	0 0%	11,055	0 1%	1,532	0 0%	8,143	0 0%
Medical camps, honoraria (Anim & Sct)	26,946	0 3%	94,032	0 6%	282,691	1 7%	420,888	2 1%
Medical items, filters & Temephos	44,400	0 5%	291,200	1 8%	0	0 0%	65,600	0,3%
TRANSPORTATION		6%		67		8%		67
Travelling allowance (per diem)	41,387	0 4%	127,346	0 8%	148,822	0 97	128,913	0.6%
Operation & maintenance of vehicles	289,130	3 1%	416,306	2 6%	577,357	3 5%	450,800	2.37
Vehicles (annualised cost)	186,214	2 0%	425,645	2 7%	545,434	3 3%	585,999	2.9%
PROJECT SUPPORT & ADMINISTRATION		6%		6%		7%		57
Office administration, Project	257,993	2.8%	279,418	1 87	497,738	3 0%	341,703	1.7%
Office Supplies & Equipment	159,668	1 7%	352,892	2 2%	512,670	3 1%	599,534	3.0%
Miscellaneous	141,561	1 5%	259,428	1 6%	178,675	1 1%	97,630	0 5%
CONSTRUCTION		74%		72%		64%		76%
Construction, annual expenditures	4,113,509	44.17	7,081,398	44 57	4,230,346	25 4%	7,325,739	36,8%
Construction Supplies & Equipment	2,776,605	29 7%	4,437,131	27 9%	6,444,356	38 7%	7,777,131	39 12
				-		-		
TOTAL	9,335,341	1	5,926,438	1	6,640,859	1	9,890,393	

	FY90/91	F	Y91/92	
	Total B&D	7 T	otal B&D	7.
PERSONNEL (Project staff)		5%		6%
Salaries, bonus, pension	1,190,927	4.2%	1,449,552	5.0%
Allowances	245,313	0.9%	209,389	0.7%
TRAINING & ORIENTATION		27		17
Project staff, Workshops, Seminars	15,328	0.1%	185,353	0.6%
State, District, Block, PHED	65,134	0.2%	50,046	0.2%
HP Mechanics, New & Refresher	35,580	0.12	45,017	0.2%
Village Contact Teams	292,926	1.07	0	0.0%
Animators, Women's Camps	116,257	0.47	19,383	0.1%
Anganwadi/School/Other	37,885	0.1%	121,452	0.4%
PROFESSIONAL SERVICES, CONSULTANCY		27		27
Payment of Professional Services	227,263	0 8%	54,848	0.2%
Development of Trg & Commun Material	259,471	0.9%	350,873	1.2%
Monitoring & evaluation	133,116	0.5%	73,017	0 3%
OUTREACH ACTIVITIES, MOBILISATION		97		7%
Intensive awareness campaigns	658,219	2 37	85,837	0.3%
Exhibitions, Health mgmt, Vol. Action	509,297	1.8%	65,514	0.2%
Medical camps, honoraria (Anim & Sct)	652,494	2.3%	1,465,243	5.0%
Medical items, filters & Temephos	772,552	2.7%	515,596	1.87
TRANSPORTATION		57		62
Travelling allowance (per diem)	142,981	0 5%	188,683	0.6%
Operation & maintenance of vehicles	557,095	1 9%	810,861	2 87
Vehicles (annualised cost)	667,487	2.3%	706,751	2.4%
PROJECT SUPPORT & ADMINISTRATION		6%		47
Office administration, Project	893,865	3 17	691,865	2.4%
Office Supplies & Equipment	712,927	2.5%	520,355	1.8%
Miscellaneous	170,619	0.6%	84,261	0 3%
CONSTRUCTION		71%		74%
Construction, annual expenditures	7,579.595	26.5%	7,973,653	27.3%
Construction Equipment & Spares	12,669,921	44.3%	13,508,734	46 37
TOTAL	28,606,251	· -	29,176,282	

Udaipur	FY88/89 FY89/90		FY90/91		Per- FY91/92 .			
	Total Udaip	7 T	otal Udaıpur	% To	tal Ud	cent T	otal Udaipur	7
PERSONNEL (Project staff)		5%		67		67		67
Salaries, bonus, pension	766,011	3.6%	1,234,226	4 7% 1	,458,680	4.8%	1,670,434	4.7%
Allowances	205,855	1.0%	302,447	1.27	329,990	1 17	285,210	0.87
TRAINING & ORIENTATION		17		77		17		27
Project staff, Workshops, Seminars	3,360	0.0%	87,882	0.3%	73,371	0.2%	7,412	0.0%
State, District, Block, PHED	0	0.0%	72,601	0.3%	29,729	0 17	46,447	0.12
HP Mechanics, New & Refresher	0	0 0%	35,366	0 17	72,917	0.2%	188,463	0.5%
Village Contact Teams	36,262	0.2%	1,230,025	4.7%	0	0.0%	47,250	0.13
Animators, Women's Camps	96,568	0.5%	193,641	0.7%	232,485	0 8%	185,616	0 5%
Anganwad1/School/Other	0	0.0%	128,289	0.5%	14,016	0.0%	264.784	0.81
PROFESSIONAL SERVICES, CONSULTANCY		07		17		0%		17
Payment of Professional Services	3,194	0.0%	130,764	0 5%	9,046	0 0%	37,498	0 17
Development of Trg & Commun Material	1,350	0.0%	141,034	0 5%	95,012	0 3%	358,779	1.0%
Monitoring & evaluation	0	0.0%	0	0.0%	0	0.0%	0	0 02
OUTREACH ACTIVITIES, MOBILISATION		47		2%		5%		121
Intensive awareness campaigns	142	0 02	61,808	0.2%	247,116	0 8%	154,079	0.42
Exhibitions, Health mgmt, Vol Action	219,859	1.0%	86,551	0.3%	133,044	0 4%	315.276	0.9%
Medical camps, honoraria (Anim & Sct)	151,000	0 7%	356,498	1 47	677,493	2.2%	1,293,896	3 7%
Medical items, filters & Temephos	492,000	2.37	65,600	0 3%	571,200	1.9%	2,525,690	7.2%
TRANSPORTATION		2%		47		37		37
Travelling allowance (per diem)	50,798	0 2%	191,368	0.7%	111,225	0 4%	180,995	0.5%
Operation & maintenance of vehicles	97,111	0 5%	397,350	1.5%	428,830	1 4%	482,925	1 47
Vehicles (annualised cost)	338,935	1.6%	364,372	1 4%	387,145	1 3%	409.918	1.2%
PROJECT SUPPORT & ADMINISTRATION		37		47		37		37
Office administration, Project	133,908	0.6%	489,248	1.9%	288,797	0 97	364,473	1.0%
Office Supplies & Equipment	399,470	1.9%	545,498	2.1%	596,145	2.0%	631,213	1 8%
Miscellaneous	34,893	0.2%	46,196	0 2%	57,359	0 2%	12.706	0.0%
CONSTRUCTION		867		76%		817		73%
Construction, annual expenditures	10,917,151	51 0%	11,626,809	44 5714	4.468,655	47 4%	14,688,432	41.72
Construction Equipment & Spares	7,455,900		8,349,405	31.971	0,217,018	33 5%	11,072,876	31.42
TOTAL	21,403,768	•	26,136,979	3(7,499,272	-	35,224,370	



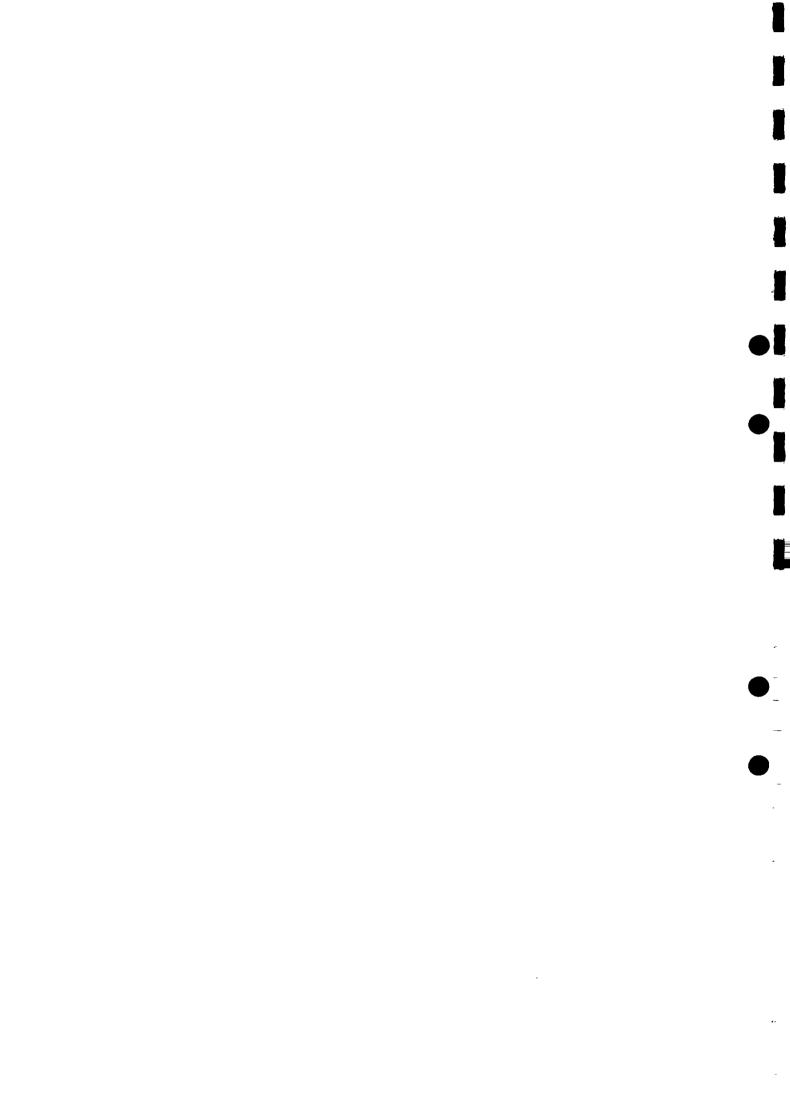
APPENDIX 10
VILLAGES VISITED



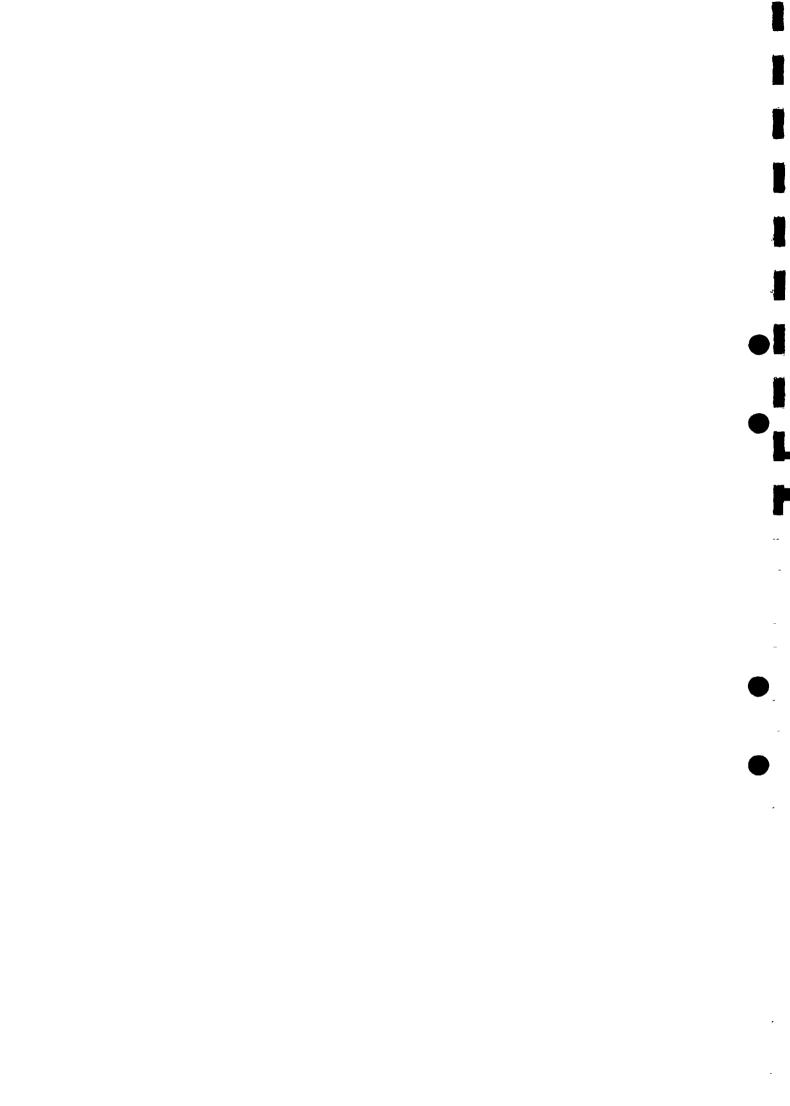
VILLAGES VISITED

This Table shows number of respondents in the 15 sample villages interviewed by the Health Consultant.

Type of respondents	Udaipur	Banswara	Dungarpur	Total
No. of sample villages	7	5	3	15
No. of H.H. Heads interview (Male/Female)	214	138	97	449
No. of schools (visited)	6	6	2	14
No. of KVI's	23	16	8	47
No. of MPW's (M/F)	4	4	3	11
No. of Sachetak/Scouts	9	40	7	56



APPENDIX 11 EXTRACTS FROM ENGINEER REPORT



REPORT ON THE VISIT OF A FEW VILLAGES IN SWACH PROJECT AREAS WITHIN THE DISTRICTS OF UDAIPUR, DUNGARPUR AND BANSWARA IN RAJASTHAN

Introduction:

A contract between, Centre for Development Studies, University College of Swensea, Wales UK, represented by Dr. David Marsden and AFPRO represented by K.N. Dewangan was signed on 26.11.93 under the agreed terms of reference. Accordingly the report is being submitted on hardware aspects associated with the water and sanitation components of SWACH programme undertaken in the areas identified.

General:

Field visits were made during 5th - 18th of Dec.'93 which includes collection of relevant data from field by meeting the user groups and officials of various departments in blocks and district headquarters. It was not a very tight schedule but while working in field it was realized that little more time should have been apportioned to meet the concerned staff especially the fitters and mechanics in Panchayat Samithis who are responsible for repair and maintenance of handpumps and possess the important data. More so when they did not have prior intimation of our visit. It was also not possible to visit all the drinking water sources or structures constructed with an objective to improvise upon existing sanitation conditions, within the time alloted.

Invest igat ion

Source of water supply:

Handpumps:

Data have been collected from a total of 57 hand pumps.

- Details are enclosed in Annexure 1
- Out of the 57 handpumps visited atleast 47 supply water round the year whereas 4 are now totally dried up. Rest supply water except during summer.
- In 22 cases animal waste is dumped within 50 mts of source.
- SWACH began to install India Mark III hand pumps since 1990 onwards. On visual observation in field it is not possible to differentiate between handpumps installed by PHED and SWACH. List of handpumps installed by SWACH in the villages visited is enclosed.
- Major replacements (like pipes, rods, handle etc.) are taken during the so called "Handpump Maintenance Campaign" by PHED at district level normally during March - June every year. Rest through respective Panchayat Samithis as per the need.

Dug wells:

Out of 46 wells visited 36 are described in brief (annexure - II). Selection is on the basis of either use or suspicion of contamination.

- All the 36 wells yield round the year supply of water.
 - Bacteriological analysis was conducted in 4 community and 20 individual wells.
- In Nagji S/o Khula's well in Jalapka, block Kherwara, Udaipur district parapet is raised by SWACH, leaving steps as it is. Contamination confirmed.

<u>Piped water supply scheme:</u>

Out of 15 villages visited in 3 (viz. Wassi, Mokhampura and Kupra) piped water supply scheme exists. None are initiated by SWACH. This has however restricted the number of handpumps to be installed.

- <u>A.</u> <u>Wassi</u>: Most of the 150 families are non SC/ST. PHED installed a 7.5 HP submersible pump below 21 mts. in the 67 mt. deep bore drilled in the village. Water is supplied for 2 hrs. everyday to 93 families. Alternate supply was made from one energized open well when motor was burnt before 2 yrs. Expenses on management and repair of the system is borne by PHED against charges levied on the users.
- 3. Mokhampura: Village is identified under IRDP. Under "Panghat Yojna" a submersible pump is installed below 36 mt in a 54 mt deep borewell and water is supplied for 2 hrs. everyday to 65 house holds free of cost. Users are responsible for maintenance and repairs. A village committee has been set up to manage the show. Motor is non-functional since last 3 months. For the same reason it remained defunct last year also when the users shared the cost of repair (Rs. 1800/-). To say in brief facility has been provided to the users and the recurring cost on maintenance and repair is left to be met with by them.
- C. Kupra: This is a unique village where people take care of public facilities like drainage, lights, water supply etc. The user's group namely "Vikas Committee" established in 1984. Water is supplied from a community open well for one hr./day to 65 families @ Rs. 10/- per family. Motor operator, sweeper is paid by the committee. Presence of harmful bacteria in well water has rendered it write for drinking. Another community well catering to the needs of 40-45 families in SC colony is also unfit for drinking.

Water quality:-

The handpump fitted to the bore wells are either by SWACH or by PHED. SWACH does not conduct any kind of water quality testing in borewell water, nor does PHED. It only executes the task of drilling/handpump installation and does not take responsibility of it's result. A few rapid water testing kits originally devised by Defence Research Laboratory Jodhpur and later modified suitably by others was given to SWACH by Prof. V.C. Dhurve This is to confirm the presence of harmful bacteria in water. These do not seem to be in use by SWACH. However a few more kits were procured from Prof. Dhurve and bacteriological analysis was carried out by the team in case of 31 drinking water source - 7 bore wells and 24 dug wells. While bore well (with handpump) water in 6 cases is uncontaminated, water in 19 dug wells show positive results thereby rendering it unfit for drinking. 3 out of 19 are totally covered and one partially covered (steps left out) by SWACH.

In other words about 2000 people from 334 families (one family is assumed to be consisting of 6 members at an average) and 245 animals drink water from contaminated sources.

Application of Temephos and other disinfectants:

SWACH the Health Department was active even earlier. Frequency of application of temephos by SWACH is 8 times in an year i.e. Feb. to June every month and July to Jan, once in two months. Dungarpur project office however reports 14 times an year. In order to avoid duplicacy, both the offices collaborate in applying temephos. Normally a team comprising of 2 persons i.e. Coordinator from SWACH, and Sanitary Inspector (SI) from Health Department does the job. 1989, 1990 and 1991 were the surveillance years. Last case reported by SWACH in Banswara was in July 1991 therefore SWACH has no more been applying temephos since Jan. '93. Health Department continues to apply temephos even today however without the knowledge of SWACH. Bleaching powder is applied by Health Department only. UNICEF purchases temephos (@Rs. 651/- per litre) from Cynamide India, Balsad, Gujrat and supplies to SWACH. In Dungarpur Dept. Of Health was applying temophos during 86-89.

l Mr R.Shah, APO, SWACH

Yearwise application by SWACH is as follows

Year	Palwasi		Kolkhanda Khas		K.shi' Magri
	Wells	Litres	Wells	Litres	
1990	8	1.679	8	2.250	No Intervention
1991	8	4.600	1	0.200	·
1992	22	17.172	6	7.001	
1993	2	0.473	14	23.734	
Total	40	23.824	29	33.185	
Net Total	6.9	57.009			

<u>anitation:</u>

In order to keep the village environment clean SWACH has taken up the programme of construction of surface water drainage and latrines for individuals, animators and institutions. Subsidy on latrines for individual and animators is Rs. 1200/- and 1800/- respectively. As a sample survey 15 latrines constructed by SWACH were visited. Only 6 are in full use whereas in case of 3 it is partly used by ladies bathrooms. Rest of 6 are not in use. Pits were opened up for construction of septic tanks by Roopal Bhagora and Parthu s/o Kalia in tribal inhabitation. Parthu dug pits in June '93 as per assurance from SWACH as reported but no subsidy amount was released. He is continuing with the rest of construction of his own. Picture is more gloomy than what it looks from the data. Our enquiries with people have given an impression that more than 40% are unused. Male folks continue to go out for defecation which is normally 300 to 500 mts. away from inhabitation as they find it more "homely", Kids are made to defecate near houses. Although in several cases animal waste is dumped within 30 mts of the bore well, the water is not contaminated.

In two of the villages namely Wassi and Kupra drainage facility is provided by SWACH. In Wassi cleaning of drains was better when Panchayat was alive. Presently the portion of drain opposite to different house holds are being kept clean but dirt has accumulated in the common portions. In underground piped water supply system leakage is noticed atleast in 3 places making it vulnerable to many diseases as the way is dirty due to water and defection by kids though not very common. School latrine is kept locked for the fear of people using and dirtying it in the areas where people are used to this kind of latrines. As a result students urinate outside. Teachers however use the latrine. Principal's logic behind barring students from using it due to its low capacity tank is not justifiable. It also indicates his ignorance about the functioning of latrine.

In Kupra people Vikas Committee manages the maintenance and repair of public facilities like drainage, street lights, water source and distribution system etc. 10% of total cost of construction of drain shared by the people equally by contributing Rs. 100 from each family. Rs. 10/- from each family is charged per month for supply of water for about 1 hr./day through tapes from a community well. Miscellaneous common expenses are also managed from this fund. Motor operator and Sweeper are being paid Rs. 800/- pm and 200/- pm respectively. Middle school building is also reported to have been constructed on contribution by the village people. Drain does not cover the ST colony by name "Bhilon ki basti" totally thus dirt can be seen lying here and there. People even complained of difference in the frequencies of clearing of garbage in different areas. For so called 'influential' people things are better.

Conversion of wells:-

As per reports from SWACH a total of 189 step wells have been converted in the areas isited. The total cost of conversion is Rs. 11,80,439.45 (@ Rs. 6,245.71 per conversion)

TRAINING, REPAIR AND MAINTENANCE OF HANDPUMPS

Training is imparted to both male and female mechanics. Male mechanics are trained under Tribal Rural Youth's Self Employment (TRYSEM) programme of District Rural Development Agency (DRDA), Govt. of Rajasthan. 3 month's intensive training is conducted which is comprised of 15 days of theory classes in ITIs of respective regions and 2.5 months of field training. Funding is under special scheme for the persons identified under Integrated Rural Development Programme (IRDP). DRDA helps the trained personnel to avail loan from the banks if tool kit is purchased from Rajasthan Agro Industries Corp. on 50% subsidy. Now a days RAIC is not supplying kit but spares only. Wherever Panchayat Samithi needs mechanics it appoints them. Budget allocation is by Zilla Parishad @ Rs. 200/- per pump per year, in which Rs. 67/- is towards spare parts and Rs. 133/- towards salary travel etc. Every mechanic is paid at the fix rate of Rs. 11/- per handpump per month and is normally allotted 40 handpumps. However this number could be more as per the need of the area but the payment is fixed for 40 pumps only i.e. 440/- The balance amount from the purchase of spare parts was earlier paid to mechanic but since April '93 it has been stopped. The mechanics receive their payments from the respective Panchayat Samithis.

Training of female mechanics is by SWACH with outside resource persons if necessary. Every lady mechanic when employed is paid @ Rs. 150/- per month. SWACH also imparts regular refresher courses for 3 days to mechanics. Rassi Devi of Nathara who was trained by SWACH in 1991 alongwith 24 others was paid for one month only. 90 handpumps were alloted to Rassi Devi and two other trained who moved together to do the task. After some time the tool kit given to them was taken back by SWACH with the assurance of giving it back once they are employed by Panchayat Samithi. Rassi Devi is however ready to be working for Rs. 150/-per month.

Whenever the pump goes out of order normally people, sometimes the ward member intimates the mechanic within 2-3 days. He may also come to know of it in casual visits or in the gram panchayat meeting (twice a month). He comes within 2-3 days and takes up repair. In case of any replacement spare is obtained from Panchayat Samithi after the damaged part is deposited there. It takes about 2 days more. The handpump remains defunct for about a week in general. This period however varies from place to place depending upon dependence of people over the handpump, attitude of the mechanic and his rapport with the panchayat samithi. It is least in case of Kupra (same or one day) and longest in Jalapka (5 months). The major replacements like those of pipes, rods handle bearing etc are done during the handpump maintenance campaign normally once in a year during summer (March - June).

Earlier to the network of mechanics, information about non functioning of handpumps was sent to Panchayat Samithi by one responsible person identified by them in agreement to villagers.

Not much emphasis is given to preventive maintenance.

Discussions at different levels:-

Hand pump repairs exists under the system of 3 tiers - village level, block level and district level. As mentioned earlier one mechanic normally looks after 40 handpumps installed in 8-10 villages sometimes in more than one panchayat. Discussions were held at different levels (with fitters, handpump mechanic and users). The period for which handpump is lying defunct indicates towards the gaps existing among different links of the chain operating the system.

At many places people told about some remuneration to the mechanic towards his labour by sharing the amount. it varies from Rs. 3D/- to Rs. 15D/-. They even complained that mechanics demand in some cases and handpump is not attended to when their demand is not met with. (Jalapka for example) People even contact any other mechanic if approachable and get the work done by making payments. There are cases

when they have met the cost of spare parts. On the other hand in some villages people even said that why should they pay to mechanic for repair when it is his job and he gets salary for that.

Methodoses,, for they reach the village to repair handpumps they do not find any male to help them as they are out for their routine jobs. In many cases though people are present they shirk their responsibilities on one another, in one or two cases they felt some difficulty in getting spares from Panchayat Samithis, and that visiting samithis for this purpose many times is uneconomical and impractical. They suggested some spare parts be left with them. They can be accountable. Hand pump repair is not full time job for few of them, their engagement in other activities also results in delayed repairs.

Removal of riser pipes for any check in IM III is a very difficult task and needs 10-12 persons. Otherwise repair is more convenient than that of IM II SWACH has. No of IM III installed in the areas visited is less hence no comments can be made.

Fitters in Panchayat Samithi are responsible for supplying spares and keeping record on every handpumps condition feel that leaving spare parts with them will simply open up a window for mismanagement. They however felt no problems in getting the parts from PHED or Rajasthan Agro Industries Corp. whenever needed.

Leakage in the riser pipe was reported by mechanics and people in many villages. They get rusted and contaminate water. Even very small chips of iron were reported. The team happened to see a few of such pipes removed from the bore and kept. This speaks about the quality of the pipe used.

Observations:

- People prefer water from handpump for safety reasons.
- Provision of installing Hand pump on dug wells as done in Bagayacha and being done in Palwassi is widely welcome by the people as they do not have to bring their own bucket/rope to draw water.
- Lack of awareness on proper operation results in loosening of water tank nut bolts, de-linking of rods etc.
- SCs are normally allowed to take water from handpumps not within their settlement.
- 5. People do not mind taking water from other sources like lake or open well or even step well if traditionally practiced without any hard but they understand the reasons for spreading of guineaworm.
- 6. Lining in drinking water converted wells is not adequate atleast in 10 cases.
- Preventive maintenance is not emphasized upon.
- B. The only bore at Bagayacha has been lying defunct since June '93. After having repaired just before election remained functional for a few days only. It was told that people reported the matter to SWACH staff on his visit on 13.12.93 but the fate of the hand pump carains unchanged.
- 9. Frequent problems in handpumps, normally 2-3 times an year, are wear and tear of pumps buckets (washers), rubber sheeting, less frequent is disconnection of rods, leakage through riser pipes, damage to the guide valves (No comments on IM III as these are very few in the areas visited). Water table fell deep below in 4 cases after installation (reported).

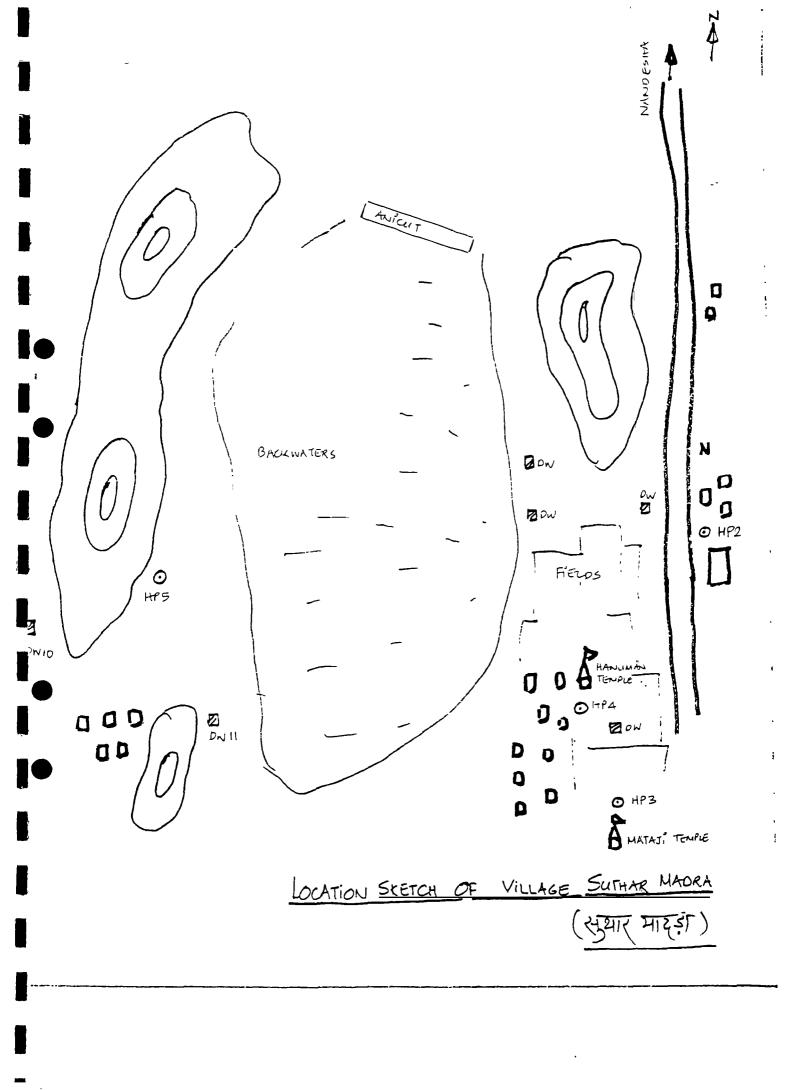
- 13. For repairs most of the people do not mind paying money and getting it done from any mechanic. They even there the cost of spares.
- 11. Mechanics also exploit the people (e-g : Bagayacha). In most of the cases people feel it obligatory on their part to renumerate mechanics monetaril, though the later does not demand.
- 12. Handpumps are running very efficiently (3-6 yrs) without any repairs where people have taken special care to operate it properly. (Kolkhanda Khas)
- 13. It was not possible to meet women mechanics except at one place (Nathara) where a group of 3 women mechanics together were taking care of repair of 90 handpumps. They could do it for one month only as tools were taken back by SWACH.
- 14. Structures like platform, washing slab, drain, cattle trough etc. are not maintained properly in most of the cases by the people despite good cattle trough made people use their own devices to feed water to animals. Trough lies dirty. Washing slabs are widely used.
- 15. Latrine is perhaps not peoples' priority. These provisions are left unused for small reasons. On general enquiry it was noted that most of the people went for subsidised latrines as it is almost free of cost and that it can be used by ladies for bathing. Latrines not in use for the want of doors only indicates their inadequate inclination towards shift from the traditional ways. People are not used to defecate within closed walls. At Mokhampura however most of the latrines are in use. Wherever there is no door, adhoo arrangements are made.
- 16. Latrines in schools are not left open at the places where other people are used to it for the fear of villagers using and dirtying it. In some cases these are open during school hours. Students rarely need to use latrines but mostly urinals.
- 17. There is no latrine for Karatphala (Palwassi) primary school. Male/female teachers and students especially the farmers find it inconvenience to use open space on nature's call.
- 18. Although there is good rapport existing between SWACH and Health Dept. their every movement for temephos application is not well communicated naturally.
- 13. No bacteriological analysis of water is attempted by SWACH despite having kit developed locally.
- 20. Water samples were analysed from 7 borewells for bacterial contamination. Result showed no contamination except one bore well in Jalapka where the surrounding is dirty.
- 21. Bacteriological analysis conducted for 24 wells (4 community and 20 individual) indicate the presence of harmful bacteria in 19 (3 community and 16 individuals). That means about 2000 people (334 families) drink water from the contaminated sources.
- 22. Atleast 30 families (about 180 persons) use contaminated water from stream/tank bed for drinking at Nathara, Bagayacha and Suliya.

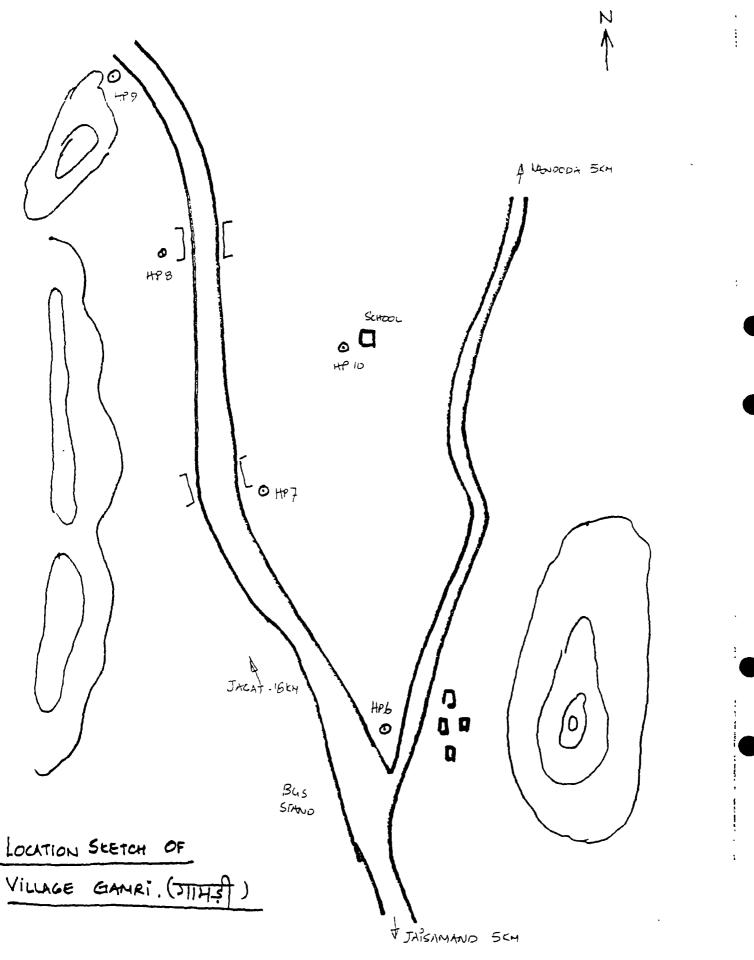
Suggestions :

Wherever fessible handpumps can be fitted on the converted dug wells. People find it convenient as they do not have to bring their own rope and bucket to draw water. Repair, if needed, is simpler as the length of pipe used would be normally less.

- 2. The kind of system which is operates upon repairs has a number of links (mechanics, Panchayat Samithi, PHED). Any lethargy in the part of any link renders the whole system ineffective. Therefore some kind of time bound communication and completion of the task required should be enforced with the knowledge of the users group. This would help in pinpointing the responsibilities in carrying out the task on time. Users group can be formed which takes up the responsibilities of timely communication and rendering help during repairs.
- 3. Most needed and chief spare parts (washers, nuts and bolts, rubber sheeting etc) along with spanners, grease and bleaching powder could be left under the charge of Gram Panchayat to avoid delay. Maintenance of hand pump also would improve.
- 4. Nominal contributions can be collected from the beneficiaries availing water resource facilities towards maintenance of structures like drain, platform, washing slab etc. This may inculcate a sense of care they should exercise towards maintenance. Users group may also see to it that no dirt accumulates in the surrounding of Hand pump. The group should also teach the people on how to operate the pump and damages caused by faulty operation.
- 5. Use of latrines is an important part of sanitation aspect but this does not seem to be people's priority. Therefore more care should be exercised in selecting the beneficiaries. SWACH should also fallow up to, and motivating people to accept the programme releasing the materials and balanced subsidy amount so that the structure is complete and ready for use. (Perhaps he may be asked to keep the frame and door ready during construction of structure which could be covered under subsidy latter if possible)
- 6. It is important that safety of water should be ascertained in case of every drinking water source by carrying out bacteriological analysis and disinfectants used accordingly.

OFFICER-IN-CHARGE AFPRO FIELD UNIT UDAIPUR

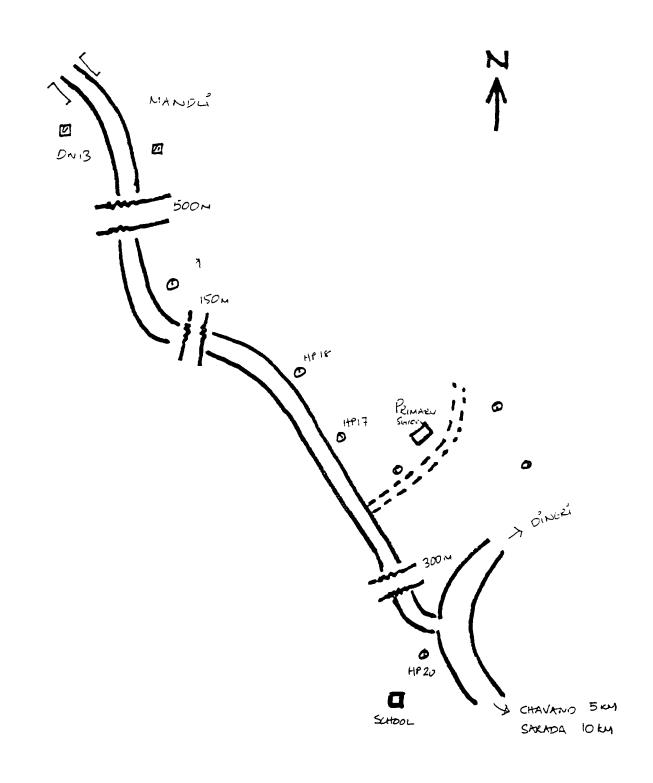




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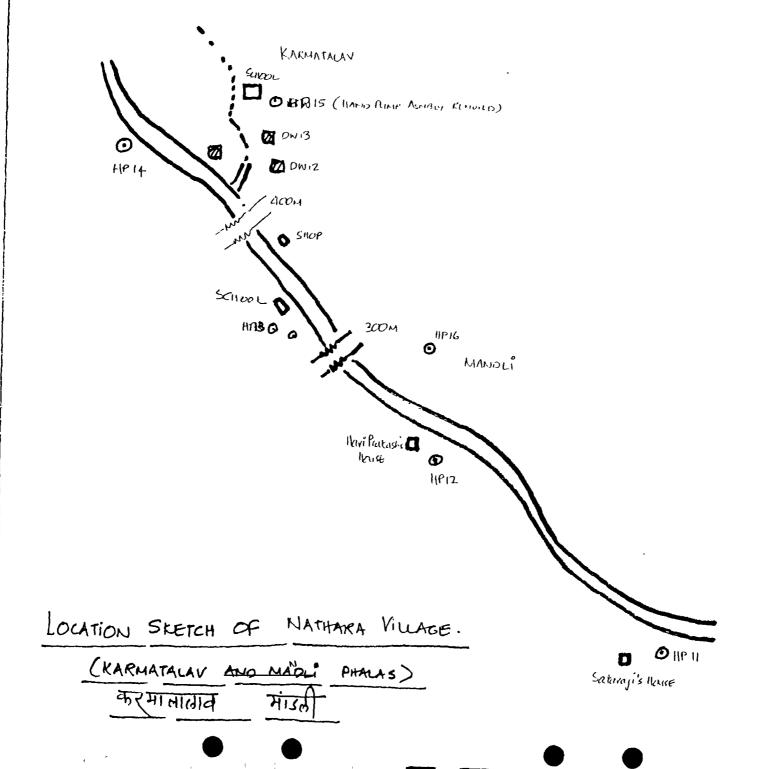
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LOCATION SKETCH OF NATHARA VILLAGE

(MOKAT PHALA) MANOLI)

(HIGH / HISB)



& SARADA **BW** 15 School 1 DN 16. 0 1/1/21 CHITCH PHAIA O 11/22

LOCATION SEETCH OF PAL SARADA YILLAGE (417)

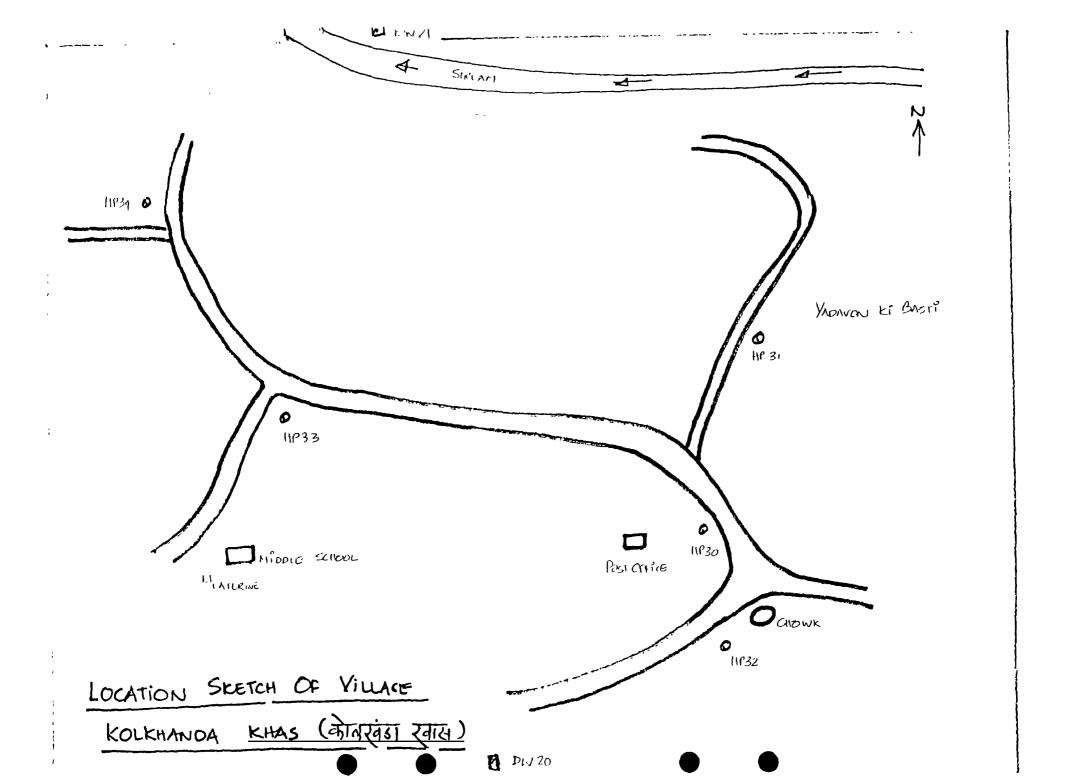
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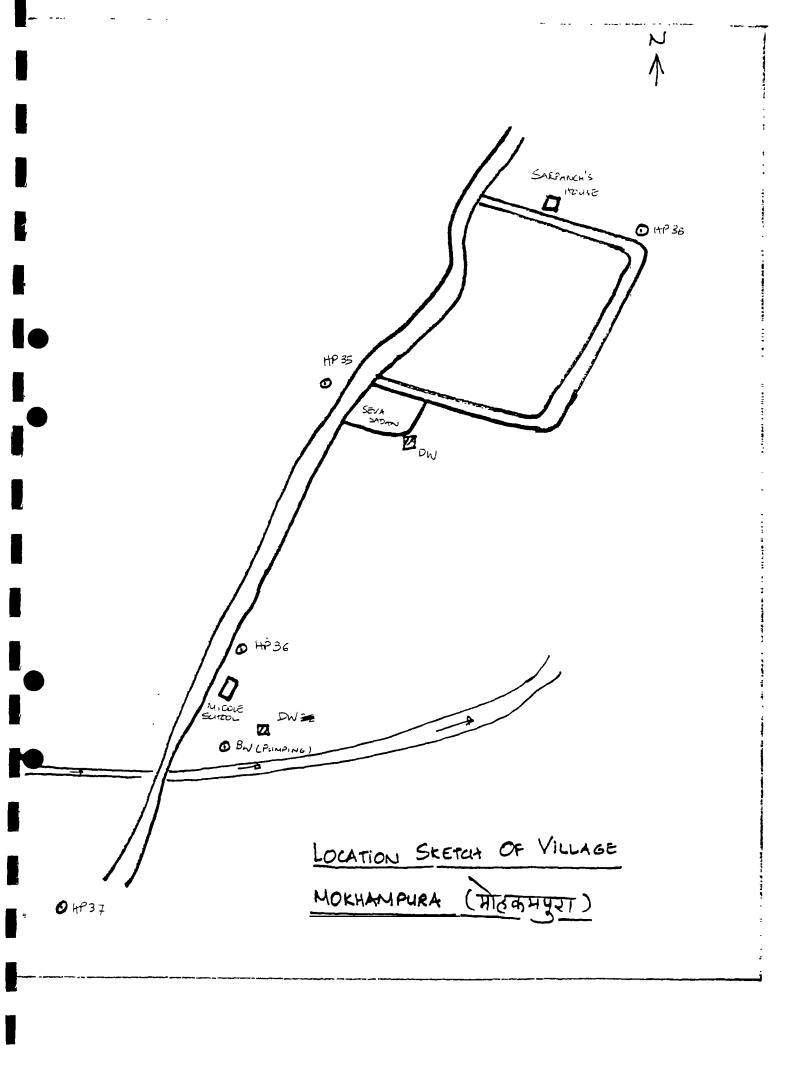
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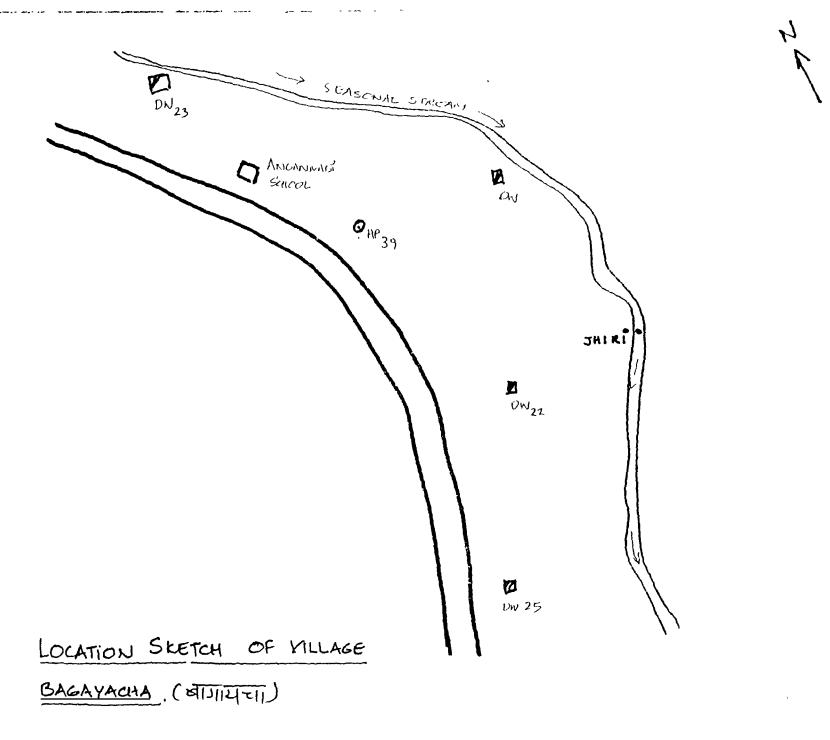
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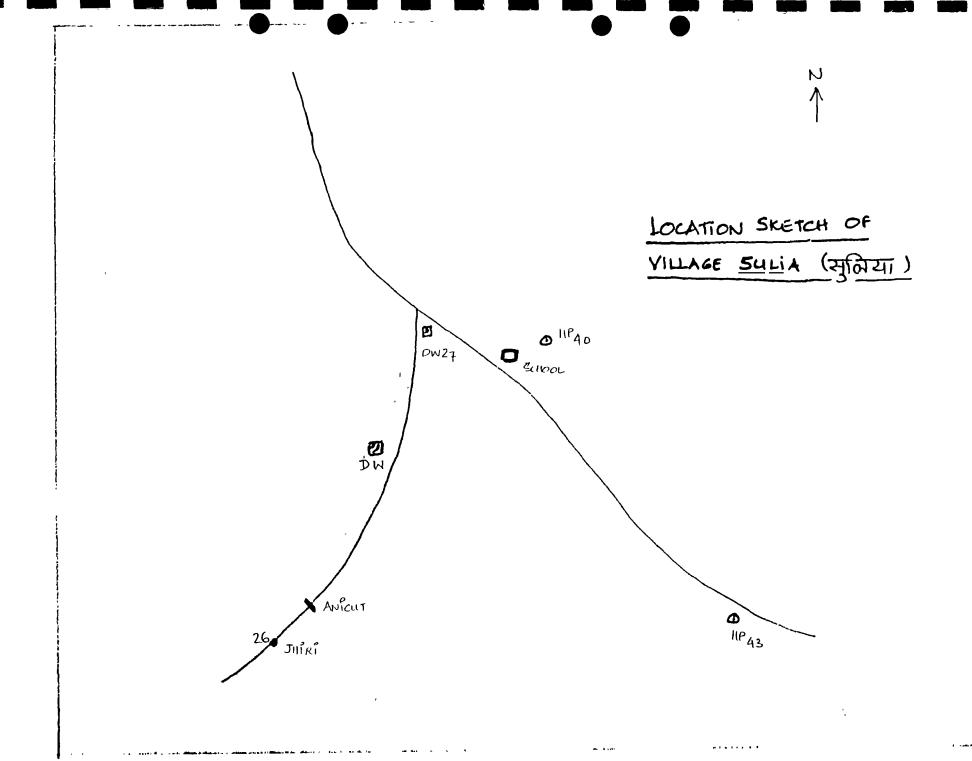
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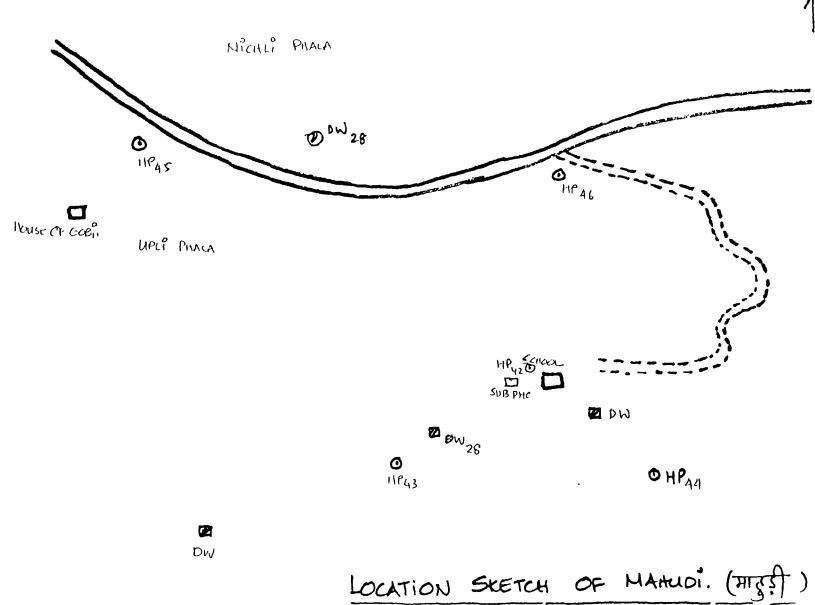
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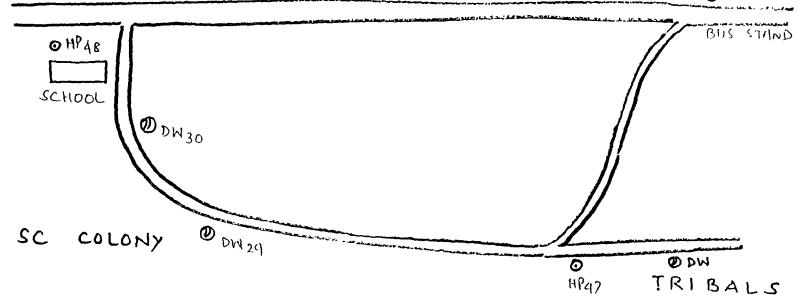




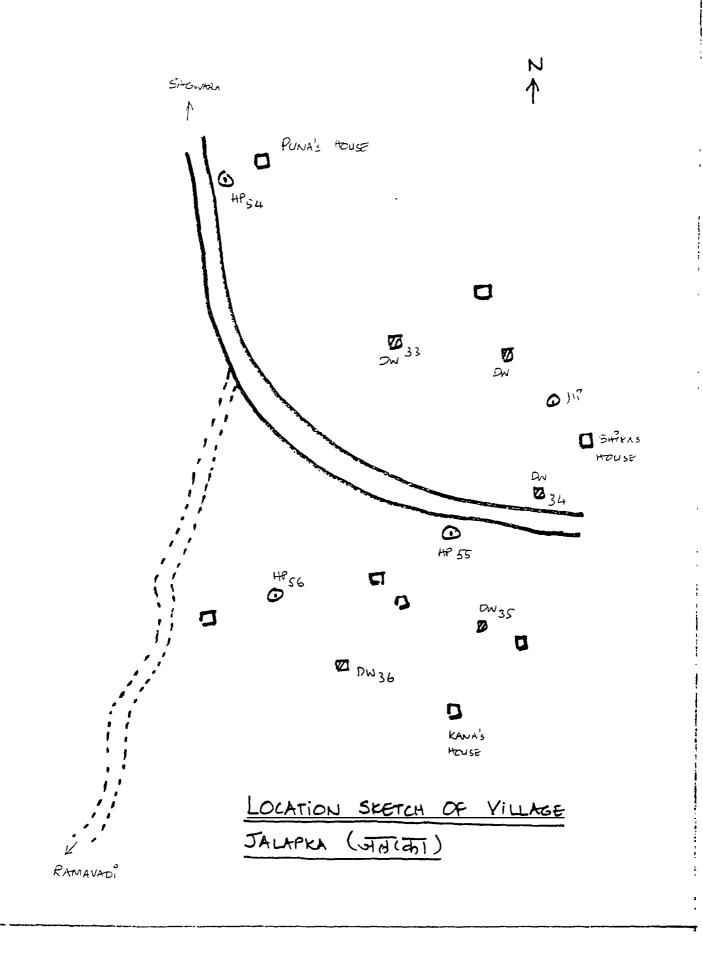
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SHOWS ASSEMBLIAS ----

TAINIALA AL.



LOCATION SKETCH OF KUPPA (MIL)



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APPENDIX 12

SUGGESTIONS FOR ADAPTING COST EFFECTIVENESS ANALYSIS TECHNIQUES TO RURAL WATER SUPPLY PROJECTS

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Evaluation, Rajasthan.
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(to be invented)

APPENDIX 12

Suggestions for Adapting Cost Effectiveness Analysis Techniques to Rural Water Supply Projects

1. Introduction

Resource constraints always affect plans and performance. In low and middle income countries it is especially important that the available resources are used as effectively as possible. Analysis of costs (inputs) and effectiveness (measured by indicators of output or outcome) enables planners and managers to determine whether the use of resources can be improved. Cost-effectiveness analysis (CEA) may be used to compare alternative strategies for reaching the same objective, or to compare the performance of similar units of service delivery. The analysis can go beyond assessing whether performance can be increased, to show where and how resources can be used better. To do this, the design of the CEA study must be based on a thorough understanding of the programme's operations.

This appendix describes what CEA means, emphasising its connection with operational performance and its application for improving effectiveness and choosing the best mix of strategies. Most of the examples are taken from work prepared for UNICEF's Eastern and Southern Africa Regional Office (1) and from evaluations of the Area Health Projects supported by DANIDA (2). Some illustrations indicate where the technique might be applied to SWACH activities and the recommendations suggest steps for adapting CEA to rural water supply projects.

2. What is Cost Effectiveness Analysis?

The term "cost analysis" is sometimes understood to include both cost-effectiveness analysis and cost-benefit analysis. However, the study design and type of data required vary considerably, depending upon the type of analysis. So when planning a study of costs, it is important to be aware of the full spectrum of analysis involving costs, which ranges from financial analysis through unit costing and cost-effectiveness analysis, to cost benefit analysis. Within this spectrum, the following distinctions can be made:

Cost analysis involves obtaining the historic cost or value of all inputs used to implement an activity. Thus it differs from a budget analysis (which leaves out "old" and undocumented inputs) and from cost projections (which do not necessarily represent the inputs that will actually be used).

The cost analysis is usually designed to aggregate all costs related to a specified activity or project (eg animators' training) for an identifiable unit (eg a village, Block or District). The cost per unit is often reported showing the percentage share of costs in each cost category (as in Chapter 4, Tables 5 and 6).

The unit costs may then be accumulated or divided to estimate costs for larger or smaller units. For example, animator training costs estimated for a sample of locations could be used when estimating animator training costs per District.

Conversely, the training cost per location could be used when estimating cost per trained animator. All of these measures are costs per unit.

For unit costs, the units are assumed to be of uniform quality. Thus the cost per trained animator treats all participants as equally ready and able to fulfil their intended role.

Cost-effectiveness analysis introduces a defined component of quality; it links costs to the result or outcome, measured by a variety of non-financial indicators. For animators, indicators which reflect the purpose of their training (e.g. increasing awareness of how to avoid Guineaworm) would incorporate a quality component. Evaluation of animators' activities suggests that "meetings held" are simply units without any indication of quality. An assessment of whether the animators are capable of conducting effective meetings (eg their own knowledge, and whether they can communicate it to others) would enable the analyst to construct a better indicator of outcome.

Cost-benefit analysis links economic costs to the impact of the intervention, assessed in the same coin as the costs. The analyst must make assumptions about the monetary value of outcomes expressed in physical or qualitative terms (eg years of healthy life gained). This type of analysis was developed for assessing large scale public investment projects such as dams and highways, whose effects would be felt throughout the economy.

The last type of analysis is clearly long term. It is vulnerable both to the influence exerted by the analyst's assumptions for converting qualitative or physical results into monetary values, and to exogenous factors (eg drought) which may counteract any positive impact and make the benefit difficult to measure.

3. Use of CEA in Analyzing Operational Performance

A cost-effectiveness study can highlight important points concerning operations (eg the lack of information about logistics considered essential for efficient planning). It can also pursue the analysis to illustrate variations in performance, either

- (a) between service delivery strategies, or
- (b) within a given strategy.

Analysis of variations in cost-effectiveness at the micro level, among similar types of units (eg crews installing handpumps) gives programme managers an indication of the economic implications of above-average and below-average performance. The best performing cost centres provide a natural example of what can be achieved by that type of unit in that setting - Block, District or State. This is one of the most powerful applications of the technique. To be capable of supporting operational analysis for use by programme managers, the study must be designed to meet this objective; the design of CEA studies is discussed in Section 4 below.

Information on the process of implementation and on outcome sometimes reveals unexpected outcomes. Project staff for a water and malaria control project in Kenya found that in addition to the planned work, the community had designed and built a cattle

dip using waste water from the official scheme. Another unexpected benefit was that all the cows producing one litre per day had been replaced by stock with eight times higher yields, apparently due to the increased availability of water. To recognize the value of these outcomes, the analysis could go beyond cost-effectiveness (eg cost per household access to water, or cost per 100 litres of potable water) to assess the overall benefits of the project, including labour saved by not carrying water, increased yields, and improved nutrition and/or income.

4. Study Design

a) Objectives

Before any study can be designed the purpose must be specified and agreed. For a CEA this includes identifying the outputs that are to be assessed; then the inputs (resources) used to produce each output are specified. The measures of output should contain a quality component in order to embrace the concept of effectiveness. As discussed in Section 8, someone who has completed a training course but who is not functioning as intended cannot produce the intended quality of output. When the objective of the study is clear, the subsequent details of sample design, choice of cost centres and data collection can be addressed.

b) Sampling Strategies

A stratified sample, designed to represent specific features (such as accessibility from the administrative nucleus, or type of rock), or a purposive sample based on specific aspects of performance (eg villages covered by female handpump mechanics) may be more enlightening than a strictly random sample. If insufficient data exist for determining the best, worst and average cost centres in advance (see (c) below), then the data collected should include indicators such as volume of activity, percent of eligibles covered, and travel time to nearest supervision and supply depot. These data will enable the analyst to assess retrospectively what the sample represented.

c) Choosing Cost Centres

A cost centre is a unit for which the analyst decides to estimate costs. If the study objective includes analysis of managerial performance, the cost centre selected should be an organisational nucleus of the programme's activity. In Rajasthan, the Block is a natural cost centre for some aspects of the water projects (eg handpump maintenance and repair), which use this administrative level as their organizational focus. Costs from a sample of service delivery points (eg workshops) can be taken within the Block, then used as part of the data for the Block as a whole. A sample of Blocks representing the range of both logistical accessibility and performance will provide a robust estimate of District costs.

For other activities, the District might be a more appropriate cost centre. If the District is large or contains a diverse array of service delivery points, a two-tier sample might strengthen the analysis.

At the micro level of analysis, smaller units such as health centres or handpump maintenance workshops could be chosen as cost centres.

d) Field Data

The most informative study design is one which collects the data from the field, obtaining operational information from the records, registers, reporting system, on-the-spot inventories, and discussions with local staff and beneficiaries. Field visits always reveal a wide variety of staffing patterns, out-of-order equipment, arrangement of services, and unanticipated local information. In contrast, cost analysis based on desk studies of reported data will be flawed to the extent that few programmes keep up-to-date records showing precisely what resources are involved in producing a given activity or output. For example, inventories showing equipment (i) in place, (ii) in working order and (iii) in use, are not the same as (iv) equipment supplied, which is the information usually available in the files.

Information on costs should be collected in the form which is most convenient for field work, rather than in the form required for the calculations. After some pilot work on operational detail has been completed, standard formats should be developed. This will help to ensure that all necessary data are collected in a clear and unambiguous manner. Formats should always be pretested and revised before fieldwork begins.

e) Time and Budget

The analysis is constrained by time and budget, so care must be taken to collect accurate data efficiently, from a well chosen sample. The size of the sample will usually be affected by how much time and budget are available; this is usually an iterative process of decision making.

5. Sources of Data on Costs

The analyst must have a thorough understanding of a programme's operations, as this helps in identifying all resources used during implementation. Most of the data on expenditure will come from financial records (see Section 6 below).

a) Prices and Quantities

Purchase prices should all refer to the same year (usually "last year"), and the cost of imported items should include freight and insurance. Invoices and shipping reports are invaluable sources of this type of information, but care must be taken to identify the cost per item, as supplies are often procured in bulk.

Some analysts recommend using shadow wages and prices (i.e. what the price might be in the absence of market distortions). Choosing the right shadow wage introduces an extra layer of assumptions into the analysis, and reduces the clarity of the calculations. Staff who are paid very low wages often seem to have adjusted their level of effort, or hours of work, accordingly, so increasing the value of their time might be quite inappropriate. Incentives paid to nationals should be included as a cost, and making a further adjustment to their salaries would overestimate staff costs.

b) Community Resources

If the study is to compare inputs with outputs, all sources of costs should be included. It is not appropriate to base the analysis on government and donor funding alone, if inputs from other sources are also required to make the programme work.

Donated labour (as in construction projects) can be costed at an appropriate wage rate. Items obtained at less than the local market price, through bulk purchase or low cost procurement (eg essential drugs; filters) should be costed at their purchase price. For cost-effectiveness analysis of programmes such as SWACH, using the prices actually paid is advocated rather than the use of shadow prices.

An example from Kenya illustrates that plans for implementation must take into account the value of resources provided by the community.

In 1988 in Kisii, attendance for immunization at health centres was lower than expected. The mothers from the surrounding villages explained that bus fares had increased so much that they could not afford the trip. This cost should be included in a cost analysis, which could be used to explore the case for providing outreach services: would it be more effective to send one or two health staff to the community (possibly every 6 weeks instead of once per month), than to expect all the eligibles to travel to the health centre, given the cost of transport?

c) Exchange Rates

When the official exchange rate differs substantially from the market rate, there may be some delicacy about which rate to use. The analyst can show costs calculated at both rates in a sensitivity analysis, which demonstrates how sensitive the cost estimates are to this variable. If a computer spreadsheet is used for working out the costs, one cell should be used for the exchange rate, and all currency conversions performed by referencing this cell (see Appendix 8). Then the sensitivity analysis can be accomplished by changing one number.

6. Comments on Using Financial Records for Cost Analysis

For a number of reasons, financial records must be carefully analysed before being used for cost data:

- a) The allocated codes are not necessarily specific enough for the analyst to assume that all expenditure with a particular activity code was actually used for that activity. This problem has already been highlighted in Chapter 4 where the absence of a line item corresponding to the target and achievement of improving India Mark II handpumps was noted (see Table 9 and following discussion).
- b) It is essential to distinguish between the amount issued on call forwards and the amount actually expensed (ie recorded in the accounts as spent). Previous

work has shown that expenditure as a percentage of the call forward issued can vary from 0% to more than 100%.

c) Programmes and projects often procure supplies in bulk, and these may exceed the amount used in one year or in one cost centre. Cost-effectiveness analysis measures the resources actually used to implement an activity, so it would be incorrect to include all expenditure on an item (eg Temephos) without checking on the quantity of supplies actually used during the period and in the cost centre being analysed.

If analysis of cost-effectiveness is planned, one way of solving the lack of specificity in codes on call forwards and line items is to issue a separate call forward or use a separate line item for each activity. Thus animators' honoraria could be distinguished from scouts' honoraria. This approach would substantially increase the volume of paperwork in the supply and finance departments. The alternative is to go back to the accounting department's records and extract the details required from original invoices.

Financial monitoring and budget analysis are quite distinct from cost-effectiveness analysis. Systems designed for accounting purposes do not necessarily serve the needs of CEA, and financial summaries should not be regarded as the ultimate source of cost data. For most activities, inputs come from more than one source; an inventory is a reliable way of identifying the inputs actually used. For items supplied by UNICEF, shipping reports provide the best source of information on cost per item; freight and insurance should be included as part of the cost, worked out per item.

7. Estimating the Cost of Resources

After fieldwork, the information on resource inputs is divided into categories. Resources that are used within one year are treated as recurrent costs; these include personnel (including benefits and housing allowance), training, supplies, and transportation (fuel, oil, lubricant, fares, spares), social mobilization, and surveys. Resources such as buildings, vehicles and equipment which are expected to last for more than one year are capital costs which have to be converted into an annualized cost. (Start-up training costs can be regarded as an investment and treated as capital costs.) The cost categories are shown in Chapter 4 and in Appendix 8. Techniques for estimating annualized capital costs are given in Appendix 7.

There are several manuals which give considerable detail about cost estimation (3,4,5,6). If the analysis is to be used subsequently for identifying operational features of interest to programme managers, two points must be emphasized:

a) The cost calculations must be transparent; it will save time and error if each assumption behind the calculations is stated, and incorporated as a variable in the arithmetic if possible. If better information becomes available, the analyst will find it much easier to refine the assumptions and to update the estimates if the cost calculations are transparent from the outset.

b) The calculations should be kept as disaggregated as possible. For summary purposes, the costs of each major category can be shown, but for producing operational analysis of factors associated with high output at low cost (or the worst combination, low output at high cost), data on each cost centre will be needed. For this analysis, ranges and variation are more useful than averages.

Several sections of a spreadsheet (or several spreadsheets) should be set up to hold the disaggregated data and the step by step calculations.

8. Indicators of Outcome

Cost analysis shows the value of resources used in a project or activity, but needs to be linked to the outcome in order to assess cost-effectiveness. The choice of outcome indicators is affected by what can be measured and quantified. For example:

UCI has the objective of preventing six diseases. Because of the difficulty of measuring the long-term effect upon morbidity, or analysing the community's level of immunity, intermediate indicators which reflect the programme's output are often used to assess cost-effectiveness, such as number of fully immunized children.

The essential drugs programme (EDP) provides the supplies for treating morbidity. Measuring effectiveness in terms of treatments involves complex epidemiological interpretation, because patterns and levels of disease vary. Using an intermediate indicator of the process of implementation - distribution of supplies - provides a simple measure of whether the programme was providing the drugs needed for treatment.

The choice of indicators should also be influenced by the stage of the programme's development. Indicators which are appropriate during the early phases of implementation may fail to discriminate between better and worse performance in an established programme.

In Somalia, project staff suggested that an appropriate indicator of EDP supply to community level would be the number of community health workers (CHWs) supplied with drugs at least once in the year. If the analysis had used the number of supervision and supply visits per month, all CHWs would have scored zero, so this indicator would fail to distinguish between them.

Some indicators of project activity should be available from the reporting systems used by project managers. The analytical process of collecting the data and comparing records with independent counts or inventories (eg handpumps installed; handpumps working; handpumps with potable water) usually reveals a wealth of information for improving operations. Even the observation that expected information was not available can alert programme managers to the need for action.

A case study in Somalia included analysis of the value of warehouse stock from two sources: the Stock Book (\$95.6 million), and an inventory corrected during visits to the warehouse (\$195,634). The finding that stock records were so

inaccurate indicated that it was impossible to monitor the programme properly. The task of keeping stock records correctly was proposed as a central responsibility for warehouse staff, to be discussed when incentives were renegotiated.

In Zambia's UCI costing study, the number of children fully immunized before their first birthday could not be identified from the programme's reports, records, or registers at the cost centres surveyed. Instead, number of FICs was estimated as the number of children receiving DPT3, the least popular antigen. Programme managers and health staff ought to have been monitoring, on a monthly basis, the number of children completing their immunizations on schedule. The finding that this indicator was not available indicated that eligibles' use of services was not being actively monitored.

Indicators of effectiveness should reflect not only numerical achievement, but also the desired quality of implementation. Continuing the immunization example: fully immunized before first birthday is a much more stringent indicator than fully immunized with age unspecified. Use of the latter will obscure the inefficiencies in a programme which gives late doses.

Project targets that have created distorting incentives should not be used as indicators; for example if there has been great effort to train the targeted number of TBAs (in spite of recruitment difficulties and resistance to new delivery practices), the numerical target may have been met without making any real progress towards the programme objective of increasing safe deliveries. Sometimes a special data collection effort (or direct observation) is needed to obtain indicators which incorporate the quality component; for TBA training, an evaluation could assess how many of the participants (i) completed the training; (ii) achieved the training objectives; (iii) have the necessary supplies with them (eg sterile razor blade and cord tape); (iv) practised safe delivery techniques as defined in their curriculum. The last indicator of practices can be measured by information on whether the cord was cut and tied in the approved manner (eg sterile blade and two ties with cord tape).

When these very simple indicators were used in an evaluation in Tamil Nadu, they revealed that although training targets had been met, none of the trained TBAs surveyed had the knowledge or supplies to enable her to conduct aseptic deliveries.

It would appear that similar indicators can be developed to provide an output indicator for SWACH that incorporates essential elements of quality, such as the provision of safe drinking water. Provision of handpumps may be necessary but it is not sufficient. The handpumps have to work (which involves competent maintenance) and the water has to be uncontaminated. By disaggregating all the elements involved in providing this output, the analysis will identify the weak and strong links in the chain of implementation: site selection, drilling, installation, maintenance and repair, and the users' contributions to the outcome. The successes provide useful insights into how to avoid problems in the future.

Linking operational performance to costs is straightforward when applied to activities with standard technical inputs and outcome (eg eight doses of vaccine, and a fully immunized child). The linkage is more complex if technical inputs vary widely, depending on the

particular setting. Provision of water supply depends on existing water sources, and the cost of different technologies varies widely. The lowest cost technology is not necessarily feasible throughout the project area. The output produced may also differ between sites; one may have hand pumps, another stand pipes, and a third protected wells. Qualitative or physical indicators of outcome, such as households with access (to be carefully defined) to safe water, can be used to build up experience of the cost-effectiveness of different approaches, including their sustainability.

9. Conclusions

The project, District or scheme with the lowest cost per outcome is not necessarily a model for all to follow. For example, where population is denser, cost per output should be lower; the conclusion is not that sparsely populated areas should be ignored, or settlement patterns altered. Careful interpretation of CEA results should indicate the factors influencing costs, and thus help identify the best strategy for each location and situation. The temptation to regard the strategy with the lowest cost per output as the most appropriate for all is too simplistic and should be resisted.

It is neither necessary nor desirable to rely upon one unit cost, nor upon one indicator of effectiveness. Different units and indicators reflect specific aspects of output; for example mobile or campaign strategies for immunisation may have lower cost per dose than health centres, but the fixed facilities usually have greater continuity of service so cost per FIC (within the target age) may be lower. The cost analysis shows the resources needed to support each strategy. Comparisons of unit cost and cost-effectiveness between similar types of cost centre show where resource use and performance can be improved. Finally, the optimal combination of strategies can be mapped out, only using the high cost/low output strategies where there is no feasible alternative.

Refining the combination of strategies is an iterative process which involves making connections between CEA, planning, monitoring of implementation and qualitative assessment of activities. If this is done in the early stages of implementation, the benefit of applying lessons learned and adjusting strategies should produce a more cost-effective result.

Cost-effectiveness analysis is time-consuming. Quick and dirty analysis produces flawed results, which give a misleading impression of cost-effectiveness and may be used to support incorrect strategic decisions. Unfortunately there is as yet no statistical method for checking the degree of precision obtained in cost analysis, as there is for survey research. (The hypothesis is that cost estimates are likely to be biased low due to the analyst's failure to identify relevant costs.) Thus it is essential that the analyst understands the operational details of the activity being costed, and uses this understanding in the interpretation of the data. Then the results are more likely to be useful in planning, implementing and evaluating projects.

10. Recommendations

The level of resources committed to providing safe water and the known variations in performance regarding handpump installation and maintenance suggest that water supply projects would benefit from being exposured to cost-effectiveness analysis.

The first step is to clarify the expectations of the analysis: what are the concerns of the programme managers? Do these concerns address those of the engineers, Block and village level officials, mechanics and users? Can these concerns be addressed by CEA based on a strong operational input? This discussion will shape the objectives for the CEA.

As mentioned in Section 4 above, discussion of objectives should also involve onsideration of output indicators, including the quality components.

Given SWACH's focus on involving the community in many aspects of rural water supply, any CEA should be designed to take account of this input when assessing the actors associated with better or worse performance and outcome.

The more detailed the prior knowledge about the geographic and geological features of the project area, and of the installations completed (by whom and when), the better informed will be discussions about sampling strategy and the logistics of data collection. For optimum usefulness of feedback it is recommended that any CEA study should include a comparison of formal records kept by the authorities with data collected from the field. In this way the CEA also serves as a partial management audit. It is expected that this would be particularly useful when applied to whether handpumps were working reliably, regularity of maintenance, and promptness of unscheduled repairs.

It is recommended that the interest in applying CEA techniques to rural water supply should be followed up by preparing terms of reference based on the discussions of objectives outlined above. In light of the complex technical considerations involved in both the operational detail of water supply engineering and CEA, a multidisciplinary team should be formed to carry out the study.

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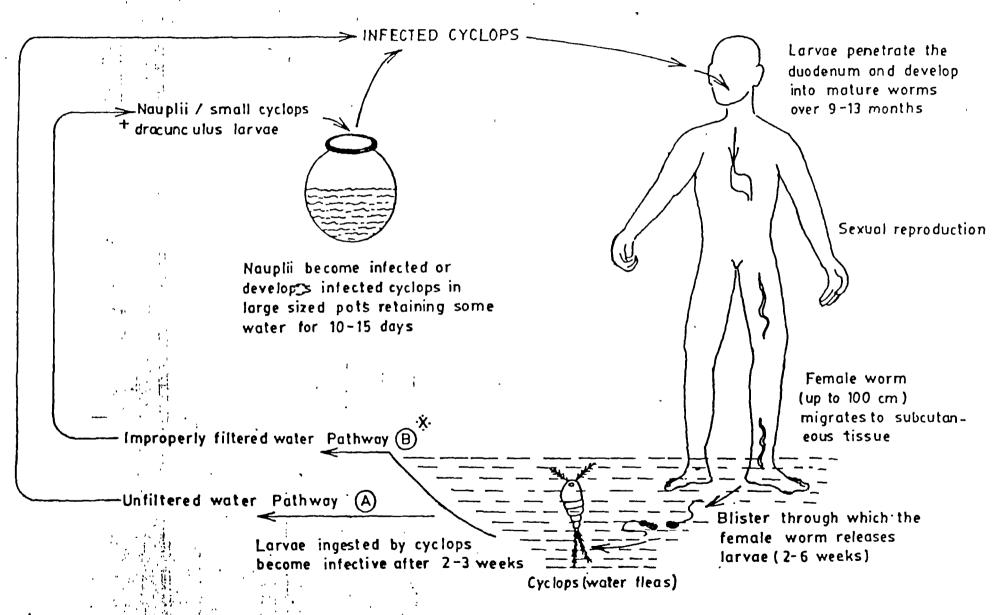
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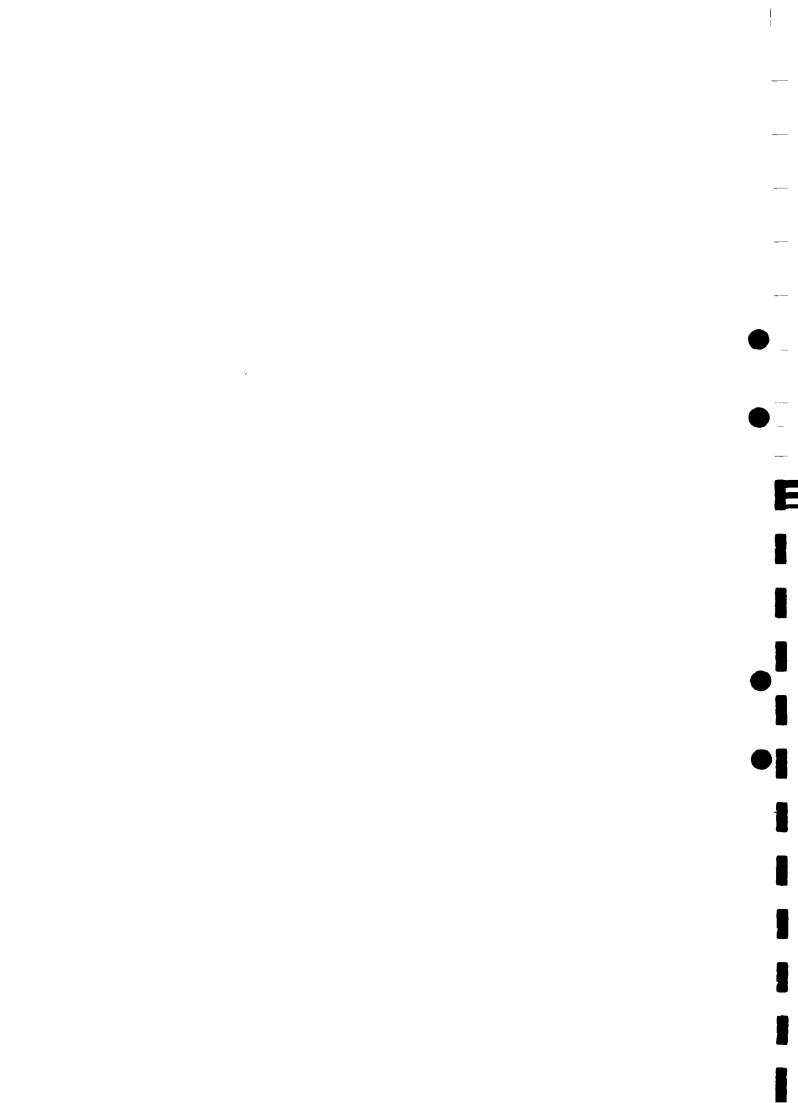
APPENDIX 13

LIFE CYCLE OF GUINEAWORM (DRACUNCULUS) AND POSSIBLE PATH WAYS OF INFECTION IN TRIBAL AREAS

INFECTION IN TRIBAL AREAS



Dracunculus larvae from source water reaches to Pitcher without failure even when the fine cloth is used to filter water



DETAILS OF HANDPURS VISITED IN SMACH PROJECT AREAS

51	Location	Year of install.	Тура	Service period Month/Yr	Used by number Families Anu		to SC / ST		Result of Bact analysis		t in last 1 year Why?	Reserks
e7°1	Udaipur (Gogunda block) Kundau village (appracchability during rains difficult)	1988	H H	12	30	15	No	15 mta.	analysis not done	6 months	not known	Presently defunct since last 6 months No cattle trough or washing slab. Padestal rusted.
#P Z	Suther Medre Behind primary actual All seasons motorable road	1988	do	12	50 1	00	For STs	50 mts.	do	2 days	washers word out	Supplies water to major part of village and ongoers 4 nuts/bolts of water tank missing.
AP 3	Hear Mataji temple	1983	do	4-5	QS N	ıl	do	30.40 sts	do	4-5 conths	leakage through pipe	Dry during Feb July, Mater comes with difficulty. Washe worm out/pipe leak
HP 4	Opp. Udailal's house	1981	do	-	-	-		very clos	• 6 0	not	in the	Not in use since several years. Nater strinks fossibility of accepage of animal waste.
HP 5	SC Colony	1983	do	12	40	-	only for SC	beyond 50 mts.	ф	no li	nformation	Yield reduces during summer. Ahlmals also go to anicut for water & nuts/bolts missing. No cattle trough, channel or washing slab
HP 6	Sareda block (Gameri) (approachability during rains difficult) Mear Bus stop	1978	åo	12	100 1	e13	for all	do	óα	4 days (Sept. '93)	pipa lesk ega	Animals take water from Take. Chain cover missing, drain length imadequate. Cylinder below 18 mts.
HP 7	Rear Ihana's house	1586	60	12	49	60	for all	25 ats	do	7 days 16 Nov '93	washer worn out	Handle damaged. Soil below plateform eroded away water stagnates nearby Cylinder 18 mts.
HP 8	300 at North of HP 7	3861	do	12	60	150	for all	beyond 50 mts.	do	6 months	pipe leakage, washer worn out	Padestal rusted, water stagnates mearby, soil below platefor & drainage croded every, 2 bolts missing. Cylinder below 15
HP 1	200 mt. North of HP 6 Opp. Shuma's house	1986	60	12	ä	100	for all	20 mts	άο	•	-	Cylinder below 18 mts , water stagnates , supply reduces number
HP 10	Near the school	1988	da	•	•	-	for school	beyond 50 ats.	•	5 years	Water table deep ?	Cylinder below 35 mts. After installation it was function for only 3 months.Dry as per mistries report.Villagers de Little water comes after long pumping. Perhaps washers ar worn out.
HP 11	Mathera Motorable in all seasons. Opp. Sataraji's house	1989-	da	12	35	50	for ell	15 u ts.	do	6 months	vashera	Yields brackash, rusty water in summer. Plateform, drain n repair. No chain cover, no boits.
HP 12	Opp Hariprakash's boose 700 from HP 11	1985	do	12	18	50	for \$1s	beyond 50 pts.	Regative Fit for drinking	15 days (in 1992)	pipo leakago	Cylinder below 17 mt. Water level 13 5 mt. Supply reduces during summer. Chain meak, bolts missing, no cattle troop Chain cover missing.
HP 13	Near Middle school	1991	11	12	170 students + learlies	fee	for school	da	not tested	1 month	Biserpipe detached and chaim delinked	Cattle trough, washing slab, drain all measing laste of water is good. Noots have chocked the bore. Could not meas water level or cylinder depth, water is hard. Tea split more brackish in summer
HP 14	in Karme taley phale by the road side	-	11	12.	30	100	for STs	ćo	not tested	not	reported	Soil below plateform is emoded every. No complete nuts/bo drain length inadequate, water stagnates, no cattle trou washing slab or sout pit.

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months got defunct Was lying as such for 5 years tater pipes and other assemblies were removed. Presently the bore is filled with stones.

HP 16	200 mts North of HP12	1998	11	12	•	•	for STs	•	not tested	2 months	Reason unknown	•
HP 17	Hear Primary School Mokatphala	-	Н	12	25-30	fer	for STs	beyond 50 mts	not done		washers damaged	Plateform needs repair, no cattle trough, chain cover missing found the year supply.
HP 18	жим of HP 17 at 120 mts.	•	II .	12	35	50	for STs	do	do		pipe leakage	Nandle bearing out of order, water stagmates nearby, drain length inadequate (0.5 mt). no washing slab or cattle trough, load is more during summer.
HP 19	N E of HP 18 at 700 mt		11							l years		Padestal totally rusted. Cylinder at 12 mt. Chain cover removed head and tank assemblies open. Filled up with stones in 1991
HP 20	Hear bus stop	1988	11	12	25 + 150 students	fev	for all	beyand 50 uts	not done			Pipes are rusted , drainage 1.5 mt, water stagnates, water is rusty in summer. Even small iron pieces are reported
HP 21	Pal Sarada (Granite gneiss) Motorable in all seasons. Behind Middle school	1980	11	12	20	200	for all	beyond 50 mts	do	2 months 1 year	- washer - pipes replaced	Cylinder below 24 mt. In the morning tastes slightly repelling, rusty $% \left(\frac{1}{2}\right) =\frac{1}{2}\left(\frac{1}{2}\right) +\frac{1}{2}\left(\frac{1}{2}\right) +\frac{1}{$
KP 22	250 sts. HP 21 near house of Shankar S/a Ganga	1586	11	12	20 { when :	100 In use)	for STs	30 ats.	òo	1/2 2 years	lack of unitiative	Depth reported 60 at Yield reduces during summer. Bod/pipe assembly removed drain damaged Matter reported to the then J.En. PMED Sarada by the mistry The expects village to contribute. People seem to be ready. No follow up due to no face to face discussion
HF 23	Meer Primary School Renatphele	•	Ħ	12	25	200 + 54 students	for school + 5 (amili		ds	? sonths	chain, washer replacement	Pump working efficiently.
HP 24	Inside Renethphala	•	П	12	39	200	for Sis	at 30 m	ts. do	-	•	Pump working efficiently.
HP 25	DUNGARPUR M.OCK Eushel Megri Hear Handu Ramji's house (motorable in all seasons)	1988	II	12	15	100	for STs	-	not done	Sept. 193	Rod detached	Water stagnates nearby, no washing slab, drawn length unadequate. Cylinder reported below 21 wts.
HP 26	SSW of RP 25 at 150 mts	1986	11	12	10	80	for STs	30-40	not done	not defunct	since an year	Cylinder below 30 mts Sefore 3-4 years two pipes were removed due to lenkage.
HP 27	Near Yeja's house	•	11	12	35	100	for STs	30-40		•	-	Mater stagnates nearby, soil below plateform is eroded away, drain needs repair. No chain cover.
HP 21	Palwasi (Phyllite) (approachability difficult in rainy season) Opp Middle School, Euratapha		11	12	20	150	for all	beyond 50 art	not done	before one year	washers worn out	Handle replaced in Nov '93. Riser pipes fell down before I year and retrieved later
HP 29	Opp to Baiwadı's	•	11	12	25	150	for STs	beyond 50 mt	not done	before 1 yr	washers worn out	During repair head assembly and pipes were being taken eway by PMED but people forcefully retained as they inform to handpump at Alikhamada phals for 40 femilies. People demanded a handpump.
W 30	Folkhands thas: (Phyllite) (appronchability difficult in rainy season) Wear Post Office	1593	В	12	25	100	No	10 mts	do	not	t defunct	Water is slightly brackish Except drinking used for other purposes for drinking families go to a nearby closed well Drain imadequately, padestal shakes, no washing slab or cattle trough
H# 31	Yadayo ki basti	1987	11	12	60	300 (summer)	for SCs	40 at	đо	never def	unct before	No cattle trough or washing slab, water stagnates nearly needs repair During rains water consumption.

HP 32	Near Yaniramji s nouse		**									chain gissing (replaced to me of as reported) scolics in low as reported
HP 33	Near Toda Chand's house	1987	И	12	25	200	for SIs	40 ots	do	lew days	chein broken	No chain cover,no drain, washing slab or cattle trough water slightly brackish but potable Stagnation on road, yield reduces in summer few (mailies go to nearby MP or closed we)!
NP 34	Near Gotzz's house	1991	111	12	50	300	for SIS	30 mts	do	never defunç	t earlier	Cylinder below 39 mts , soil from below the plateform eroded away No cattle trough or washing slab, plateform needs repair People take special care in operation.
	BANSMARA DISTRICT Kushelgarh block (Mokhampura) (Basalt)Motorable - all season			•								
AP 35		1983	11	12	40	fer	No	40 sets	da	Mov. 193	pipes fell down	Cylinder below 39 mts. hard to pump bore depth 57 mts. Water slightly hard. Water to mnimals during rainy seasons, sometimes
HP 35	Hear middle school	•	11	12	60	250	No	beyond 50 ets	da	last year	sasher rubber sheet worn out	Cylinder at comparatively shallow level, pump runs smooth. Cattle trough not in use as it is dirty.Washing cloth on platform is also in practice. Water to animals during summer only
HP 37	Tribal Basti	•	и	12	15	150	for STs	beyond 50 mts	do	last year	chain, washer replaced	Plateform, slab, drain all damaged, trough is in good condition but not in use. Chain cover missing, cylinder below 30 mts
HP 38	Rear Remji Mandir	1981	II	•	•	-	Mo	20 ats	åo	since 1 yr	water tastes napelling	Initially had good water, plateform was damaged after mashing began on that, drain damaged. No cuttle trough.
HP 39	Bagayacha (Basalt) Motoreble nn ell seasons, Opp (alu's house	-	11	12	16	158	for all	beyond 50 mts	not done	6 months	rod detached	Reported depth 54 mt, water struct 13 mt, collapsed below 28 mts before 3 yrs Repaired just before election ie. Nov. '93 but now delunct Reason could be wear and tear of washer or chocking of cylinder due to inadequate space below it Plateform partly demaged, no washing slab.
HP 40	Sulte (besalt) (Approachability difficult in every season) Hear Promary school	1985	ll -	12	30	400	for all	60	do	4-5 days	washers worn out	Drain damaged No slab or trough. Mater stagnates. Depth to cylinder 24 mt (reported). Tield/test good Head assembly shakes (bolts loose) Out of 60 rest of 30 families fetch water from dug/step wells or stream base flow.
HP 41	Opp. Gagal Lala's house	1997	m	Ni)	No.3	H))	-	40 mt	-	-	•	Depth reported 45 mt Drilled in Dec. '31, MP filted in May '32 Yield very little since beginning. People had other site in mind and objected to this People complained to PMED immediately No follow up
	Kushaigarh block Mahudi (basait) (approachability difficult in rainy season)											
HP 42		1903	11	12	15	fer	for all	beyond 50 mts	not dane	2-3 days	pipe leak, rod alipp ed	Cylinder below 35 mt. Intermittent supply in summer, no taste change, Rod slipped before 10 days, before 1 yr pipe leakage reported.
HP 43	Sm of 149 38 at 300 ats	•		12	60	600	for all	de	d a	3-4 days	Assper	Cylinder below 24 mt. 2 bolts missing June '93 washer and Sept '93 handle replaced Tastes repelling (rusty) in somer.
HP 44	East of HP 39 at 250 mt	1982	11	12	18	200	for STa	40 mts	do	3 years	not known	Reported enough yieldshills drilling . Cylinder at 12 mts Handle and heed in bad shape, need replacement. No chain cover
HP 45	N 60 W of middle school at 800 mts. Northern part of Coppliphala.	1984	n	12	20	700	for STs	beyond 50 ats	da	1 yeek	washers worn out	Water tastes good. Chain cover missing. Pipe leakage before & months and washer wear & tear before 1 yr reported

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•	HP 46	Mear Transformer by the road side	-	ti	9	10 ł ongoers	50	for STs	do	do	not :	reported	Cylinder below 36 mts (reported). No cattle trough leakage in two pipes noticed before 3-4 months Bemoved
•	19 4]	Kupra (basalt) (materable in all seasons) Near LAMPS office	-	11	12	50	fer	Но	beyond 50 arts	Positive unfit for drinking	1-2 days	nut boits and washers worn out, pipes dethreaded.	Cylinder below 9 at 149 is heavily loaded resulting in frequent breat downs (every 3 months). People take care of repair/report Canals flow during Nov - March Animal take water from canal Hearby tank gets dried up during Summer Adequate and properly managed water supply.
	HF 48	Mithin Middle school premises	-	11		10 + 200 students	การ์	for all	human waste at 40 ok	Megative, fit for drinking	2-3 days	wesher warn out	Little water stagnates at 10 mt. 2 bolts missing Cylinder at 12 mt. Ex-student of school, trained of HP takes up repairs
	ਮਾ 49	Near bus stend	1987	11		15 + ongoers	50	for all	beyond 50 mts	Hegative fit for drinking	2-3 days	washer rod slipped	Nater stagnates nearby, plateform partly demaged. Rod slipped before I year corrected. Annuals take water during summer.
	HP 50	tidaipur dist.(Kherwara block) Gura (extorable in all season)	1988	II .		30 + studnets	250	for all	beyond 50 pts	Megative fit for drinking	2 days	anspera and anspera	Head assembly shakes, 3 bolts missing, water stagnation noticed Cylinder below 24 sts. People share cost of minor spare parts. Last repaired Oct. '93,
ı	HP 51	mm of school at 200 ets	1988	n	12	15	200	for STS	30 mts	not tested	-	leaking riser pipe removed.	Cylinder below 27 mts , trough is not in use. Last repair before 2 months taken up by mistry on peoples complaint about reduced supply.
	HP 52	N 30 E of HP 51 at 200 mts	1991 (by CASA)	11	12	4	20	for STs	30 ests	do	Но гера	nr so far	No trough ,slab or chain cover, padestal not very firm No chain bolt (high tension). Limited use. Other families go to nearby dug well.
	HP 53	m 60 m of Habji's well at 150 mts.	1988	11	12	10	50	for SIs	40-50 pt:	. Not dane	•	-	Cylinder below 35 mts Difficult to operate. Washers worn out. Checked by mistry in Oct '93, Not replaced Tastes rusty
	HP 54	Jalapka (phyllite) (approschability difficult in every season) Mear Puma S/o Hoga's house	1985	11	12	10	40	for STS	8 mts	Negative fit for drinking	6 months	pipe + cylinder fell	Hater stagnates at 6 mis Slab to be repaired Cylinder below 15 mt Summer yield reduces Reddish rusty water is reported Histry visits 2-5 month after complaint, General Complaint with washers and pipes (leakage)
	HP 55	By road side, 100 ats south of Thavra Laiu's well	•	II	12	10	50	for Sis	beyond 50 mts	Not done	5 months	pipe detached	4 water tank boils and chain cover missing. Despite complaint unattended by mistry, though visited.
	HP 56	AM of Ambava Mathu's well at BO sets. In Michaliphele	-	II	12	12				Positive unfit for drinking	3 months	connecting rod slipped	Padestal shakes, no proper plateform, no drain, trough or slab Chain cover missing. Cylinder below 12 at.All the 4 pipes leak Mater stagnates feople use self made wooden trough gacteriological contamination is mild.
	HP 51	Hear Ambaya Hathu's house at Michiiphala	-	111	-		-	far Sis	beyond 50 ats	not done	2 5 years	deep water level	Low supply in the beginning Bore reportedly yields good Supply stopped subsequently Cylinder may have to be lowered Mo slab or trough.Other 3 HP in Michlaphala supply good amount of water

Note:-

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INFORMATION ON FEW OF THE CHINKING TATCH TELLS VISITED

					VARIABLES IN C.	
	Location	Ovoer	Туре	Ho of family using	Result of Bacteriological analysis	Renerks
	Gogunda block - Kundau 100 mt West of School		Covered	, 10		Ciming 0.75 mt. This 5 1 mt deep well caters to the drinking needs of 60-70 animals of L is 3 3 mt below ground level Round the year supply Mashing slab in condition
ON 2	100 mt. East of School	Sardar S/o Bheru	Covered	2-3	Not tested	Liming 1.2 mt, and W.L. 11.7 mt, depth 20.5 mt Water for 20-30 animals. Round the year supply. Washing slab in condition.
3 3	250 m 50 of school	Sarup Singh S/o Guman	Covered	nii	Contaminated	timing 2 0 mt Wil. is almost upto ground level due to proximity to strems Shailow depth (1.1 mt) 20-30 animal take water. Washing sla in condition.
or i	300 mt 5 50 mt, % of school	Dhalla Singh S/o Ja: Singh	Covered	75	Contaminated	Liming 2.1 mt V L 3 1 mt Depth 5 4 mt Dirt lies near washing sla water for 50-60 animals. Round the year supply
7 5	400 pt SSM of School	Bhur singh	Covered		not tested	Lining 1 6 mt. W L 1.4 mt. Depth 4.4 mt. Round the year supply Washing slab in condition
DW 6	200 at 10M of school	Kishan Singh	Covered	nil	not tested	Lining 2 0 mt. Depth 2 7 mt Water for 100 animals. Washing slab on conduction.
DN T	400 at ME of 'Chabutera'	Sheru Singh	Covered	15	do	Lining 0 75 at # 1 11.8. Depth 16 f at. Water for 100 animals also Round the year supply. Washing slab in condition.
OR 8	400 mt. RUNE of School	Bhawani Singh S/o Kishan Sing		5	Contaminated	Lining 0.75 at. Wil. 0.5 et Depth 3.7 at. Nater for 30 animals Washing slab in condition.
ON 9	500 mt. MRE of School	Earns SinnaM c\2	Open	3	Contaminated	Not lined with cement but loose stone masonary only Depth 7.4 mt Water for 15 animals. Contempation is mild, however is unsafe for drinking.
					(IN NONE OF THE	E ABOYE CASES ANIMAL MASTE LIES WITHIN 50 HT FROM SOURCE)
cat 18	Suther Haira 150 mts West of handpump in SC colony	Sasana	Cpen	5	no test done	well is in use only when the handpoop is defunct. Depth 11.2 mt Lining varies 0.8-2 2 mt Does not dry in summer Used by SCs
DE 11	Eastern part of SC colony	Saya	Open	15	do	Depth 10 6 mt. lining varies 1 0-5 0 mt. Used for drinking in emerger Under the influence of anicut. Does not dry in summer Used by SCs
	Sarada block Gaar 1					No dug well in this willage People cormally get drinking water fro handpumps only. In case of emergeory they go to adjacent lake(Jaisem
DV 12	Rethera Karmatalay	Dhanji	Covered	5-6	no test done	Converted in 1992 by STACH Temphos not used lining (3.4 mt) adequa Supplies mater through out the year
DW 13	Exemples	Hurji	Covered	10-15	no test dane	Converted in March '93 by SMACH Temephos not used. Lining (4 2 mt) adequate Depth 1 8 mt Rever gets dried up
D# 14	Mandli 150 mts from culvert	Chaiji	Covered	10-15	no test done	No seasonal fluctuation in B t. Last guinessorm case to the users before 2 years. No case of guinessorm in any of the 12 hamlets since last 2 years. 10 families take drinking water from the source located east of the yillage. Surrounding is dirty.
ON 15	Polsarada Bichaliphala	Yeer) i	Covered	8-10	no test done	Lining by owner, 0.1 at parapet by SMACH in 1991. Last guines worm of in 89 90 Depth 8 8 ats. Sound the year supply

DW 16	do 1 km from School towards West	Ramesh	Step	1	not fit for	Bacterial infection is less Temephos applied every 2 months Last applied in 16-08-93. On careful observation under bright sunlight movement of cyclopes is noticed in water.
DW 17	Dungarpur block Kushal Magri	Vaja	Open	1	fit for	Mell water is used for drinking since last 16 yrs. Cuinea worm never reported. Earlier steps were used to fetch water. Row pumped by motor. No temephos applied before.
	Palwasi Neor the field of Nanji Kalia	Community	Step .	15-20		Conversion by SMACH is in progress Handpump to be installed lining is adequate WEll is suspected to have been breeding station of cyclopes. Temephos is applied regularly
DW 19		Kaldi S∕o ™a	Step	8-10		Guinea worm infection was reported till 1992. Temephos applied regularly. Fishes observed in the well
DNE 20	Kolkhanda Khas Behind School		Covered	25-30		Although the well is shallow (6.2 mt), does not get dried up in summer (4.0 mt). Closed in 1987-88. Expected to supply water to more number of families.
DW 21		Teju S/o Yela	Step	8-10	Positive unfit for drinking	Shallow well (5 3 st.) but does not dry in summer, was infected with guineaworm in the past.
	Banswara district Kushalgarh block Mokhampura					Mo water sample was analysed for bacteria For drinking, people either use handpump or piped water supply. Sometimes they fetch water from Church well (protected) 3 uncovered wells are used in emergency and water drawn by buckets
DW 22	•	Mar Singh S/o Hukia	Step	15	Positive	Although diesel engine is used for pumping, people also use steps to fetch water. Never dries up in summer.
DTF 23	On the stream bed NMM of Anganumed:	Community	Covered	20	Positive	Used for drinking in emergency . Water overflows during floods. Yield reported good, water very dirty. Well to be desilted. Can be used by raising parapet by 1.5 mt and fitting handpump over it Reported to be lined down to bottom.
DE 24	.thiri (Pit on the stream bed)		Open	\$	Positive	Nater is fetched almost for 8 months in a year by a lew.
DW 25	Southern part of village by road side Sajjangarh block Suliya	Yeesia S/o Punja	Covered	20	not tested	Covered by Seva Sadan. (Church at Mokhampura) and handpump Fitting. Washing slab, animal trough constructed by SWACH.
26	Jhiri .		Орел	15	Positive unfit for drinking	Jiri is opened up on the streambed 750 mts from school towards SE. 30 Human being (5 familied) and 50 animals drink water from the same open, shallow source.
DW 27	West of school et 150 mts	Homji S/o Galiya	Open		not tested	Presently collapsed. Initial depth 9 mt. Rot in use since owner has another well for irrigation. After destiting this well is proposed for constructing parapet fitting handpump and use.
ON 28	Mahudi Michalaphala by the road side	Rajia	Step	10-12	Positive unfit for drinking	Another open well of Bhurs S/o Yaja is also contaminated with harmful bacteria
ON 29	Banswara block Kupra (SC colony)	Community well	Covered	40-45	Positive	Lining 2.5 mt. parapet strong Pulley is used to draw water. W. 3.5 mt Depth 9.9 mt. supplies water even in summer to major part of SC population Summer WI 6.5 mt.
ON 30	At the villementrance	Community pumping	covered	65	positive	Lining 4.0 mt. W)L 4.0 mt. Depth 10.0 mt Hater stagnates in the surrounding. Piped water surrounding. Piped water surrounding.

DW 31	Kherwara block Gura 40 mt. SN of school	Shankar S/o Manglaji	Steps	30	positive	Steps provided to this 9.7 at deep pumping well. Used for drinking in emergency Does not dry in summer
DW 32	N Ern part of village	Kasra S/o Dharma	Steps (halfway through)	20	positive	This 11 2 αt deep well is used for drinking and irrigation both. Does not dry in summer
ON 33	Jalapka S 60 E of Puna Moga's well at 200 mts.	Thavra S/o Lalu	Open .	1	Negative fit for drinking	Mooden stairs is used to fetch water from this 4.9 at deep well which does not dry even in summer.
DN 34	Kekariya Phala 80 mts. ENE of road side hand pump	Kurilal S/o Ambayajı	covered	10	Positive unlit for drinking	The well by the side of a stream only parapet is lined by SWACH underlain by loose stone masonary People bath in stagnant water Does not dry in summer.
ON 35	Hichaliphala South of Kekariyaphala handpump at 120 mts ,,	Magji S/o Khula	Steps	10	Positive unfit for drinking	Provision of well built steps to fetch water. SWACH have constructed the parapet only followed by loose stone masonery. This shallow well (7 0 mt) does not dry in summer. Temephos is applied regularly.
ON 36	Michaliphala S 80 W of ,, at 170 mts	Ambaya S/o Nathu	open	2-3	positive	Unlined on three sides, easy to get down Used for drinking since last year after cleaning

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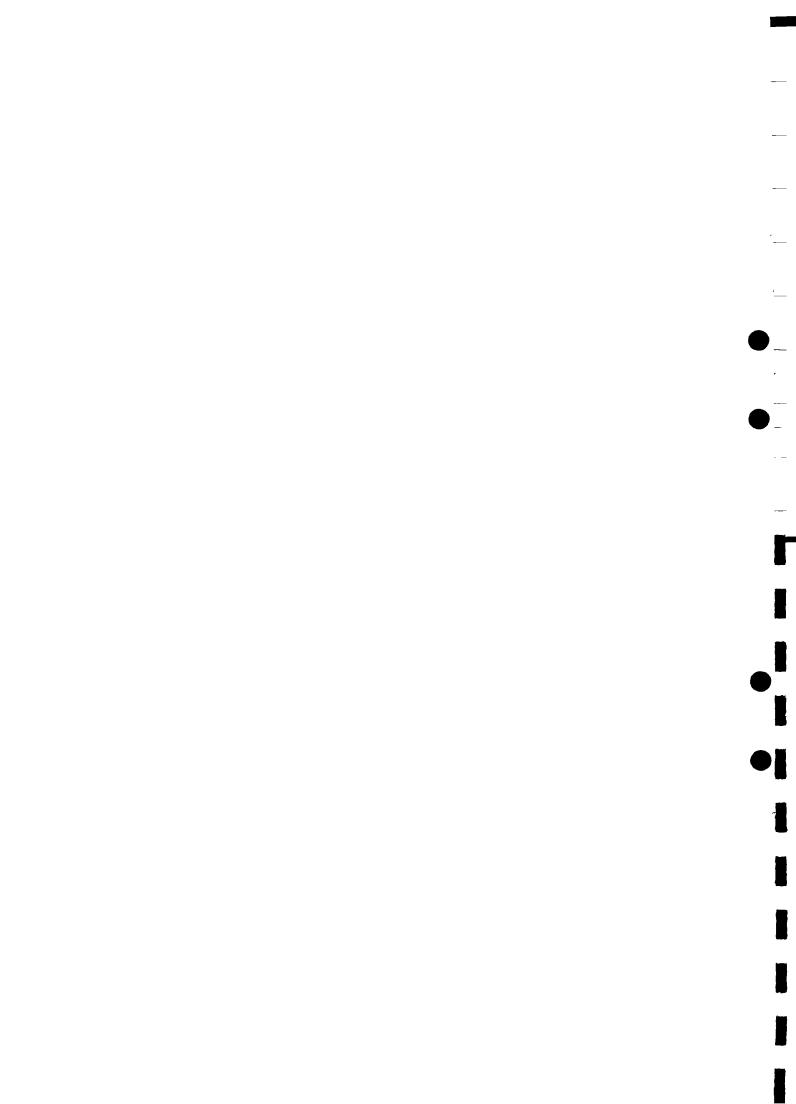
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\$}	Village Name	Mechanic's name	Working since	Based at	Training by	Paid by	No of villages	No of HP	Travel time	Workdays last wonth	Any trained Mechanic earlier	informat By	ion Time	Repair time	Remarks
01.	Kundeu	Bhuralal Gamethi	1984	Girayi	DRDA	Panchayat Samith: (PS) Gogunda	15	55	1 hr	12	Hone	People	8 days	3 days	Washer, nut bolts, rubber sheet, pipe sockets wear & tear.
92	Suther Medre	Prem Singh	1983-84	Inol	DRDA	do	18	47	3 hr	-	None	-		~	-
03.	Gast 1	Basantilal Sharma	1987	Simai (at 13 km.)	ADRD	Panchayat Samithi Sarada	10	50	1 hr	1	Kone	People	2-3 days	3 days	People do not help during repairs.
04.	Mathara	Ressi Devi	1991	Hathara	SMACH at Girwa	SWACH (for 1 month)	ôt	30			tial one month employed by S				N. Assured to give the kit
		Yela Ram	1985	-	DRDA	P S Sarada	04	35	1 30 hr	-	Hone	People	15-30 days	•	-
05.	Palsarada	Fa12 Hohammed	1984	Sarada	DRDA	P S Sarada	06	52	1.30 hr	12	Hone	People	2 days	3 days	Visits regularly 2-3 times in a month. People do no help while repairing.
06,	Palwasi	Bheem Chand S/o Hakraji	December 1992	Maitali (et 8 km)	DRDA	P S Dungarpur	03	40	1 30 hr	12-15	Manji	People	1-2 days	8-10 days	Tools old and partly damaged, needs some major tools.
07.	Kolkhanda Khas	Gevilal S/o Hurji Parmar	1987-88	Local	DRDA	P S Dungarpur	01 (7 hamlet:	40 s)	1/2 hr	3	Labji Verma <i>From</i> Punali	People	•	4-5 days	People complained much delay in repair
		Lewi	1992	-	SMACH	Left the	village .	F orks	18	Ahmedab	ad now.				Worked alongwith Devilal.
08.	Moli hazapura	Magan Singh Devra	-	Rishnavat	ACIRO	P S. Kushalgarh	17	39	1.35 hr (7 km)	,		People	3-4 days	1-2 days	Two mistries work together Looks after 6 wells out of his charge. 3 days refrencher training by SMACH.
09. 10.	Bagayacha and Suliya	Derchand	•	Kalinjare	DROA	P S Kushalgart	•	38	٠	•	•	People	2-3 days	same days	Information partly obtained from PS. Could not meet Mechanic.
11.	Mahodi	Haus ingh	1988	Mand li chhol 1	ACRO	F.S. Sajjangarh	2	35	ihr.	-	Samuel (trained '8	People 2) or Nard sea	8-10 day: mber		-
12.	Kopra	Hotilalji		M <u>icha</u> la Ghantala (st 10 km)	DRDA	F.S. Talwara	10	u	1 hr.		Hone	feople or nember	same day	-	Sometimes member of ward or Vikas Samith: takes initiative inform about non functioning of HP to mechanic. Cost of amor spares shared by people, others arranged by Mechanic
13.	Gure	tamman tal Meena	1984	Dhelans (st 2 km)	ORDA	P.S Kherwara	7	52	1 hr	10	None	People Or member	5-25 days	2 days	Mechanic comes to know of non functioning of HP in meetings, held at Gram Panchayat or on visits sometimes Takes up repairs. Sometime people buy spares of their own.
		1 1		104 5			5				lone	Bla	2-1 dave		Renair on handminos too much

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People 2-3 days 1-5 Repair on handpumps too much



HOLTATIRAZ

s). 	Name of village	Ro. of SWACH record	latrines Visited	Constructed by	Condition of structure	Whether In use	Reserks
11.	Kundau	Mil	Wil	-	•		People go to defecate at 300- 400 mts. Children do st clos to the houses
22	Suther Madra (S C Colony)	Mil	Mil	Panchayat	damaged	N	four latrines constructed by Panchayat area left incomplet $\mbox{\it And}$ not in use.
3.	Geor i	nit	Rel	-	-	-	No intervention by SMACH.
4.	Mathera	01	10	STROCK	300d	no	Latrine for school is not preferred by students other than as urinal. Staff uses No repairs so far
05 .	Palsarada (Ranatphala)	nil	01	ZWACH	not complete	NO	In 6 individual latrines no seat, door or roof therefore not in use Assurances given but no work done. School latrine is in use by teachers mostly.
06	Kusha laagr 1	Ril	R13	All private	complete	yes	No intervention by SMACH. All individual private latrines
07.	Palwassi	02	03	ZHACH	incomplete	occasionally	Total number of latrines reported 8. Individual latrines used for bathing by ladies. Used as latrines in emergency (Ohola S/o Gumna, Manu S/o Kalia). Thana S/o Homa uses it as bathroom. Tilling but not able use due to technical fault in construction. School latrin at Massi remains locked. Used by staff, Students mostly go If kept unlocked dirtied by villagers as teachers complain
08.	Kolkhanda Khas	01	ðt	SIEACH	good	yes	In middle school latrine is used. In primary school of Dungraphala only urinal is used.
09.	Mokhampura	12	04	STIACH	good	yes	Total masker of latrines reported 36. 2 individual, 2 institutional latrines visited. All in us Total mumber of latrines 36, as per scout.
10.	Bagayacha	mi	Nil	-			People go for defecation 300 - 500 ats. Ilds near houses
11.	Sulia	ml	Kil	•			People go to nearby seasonal stream or forest, 200 - 400 away from inhabitation. Kids near houses.
12.	Mahodí	Nil	01	SELACH		occasionally	6 year old school latrine not in use since 3 S year after somebody broke to door and chocked the seat Urinal is used. Chhaganji does not usa. Rameshji uses for bathing and lalaingh uses for both the purposes as reported.
13.	Lupra	nil	04	SULCH	good/Incomplete	yes/no	Latrines in boy's and girl's anddle schools are used. 3 latrines by SNACH are incomplete.
14.	Gura	#1	01	Panchayat	incomplete	no	No roof or door. Garbage dumped inside People go to 300 - 500 mts. for defection. Kids near hou
15.	Jolapka	wil	Hil	•			Not even private latrines. People go to 200 - 300 ats to seasonal stream or forest for defection. Ilds near house

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APPENDIX 14 GLOSSARY AND ACRONYMS

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GLOSSARY AND ACRONYMS

Adıvası Scheduled Tribes

Anganwadi Kindergarten, preschool nursery in ICDS ANM Auxiliary (or Assistant) Nurse Midwife

APO Assistant Project Officer
ARI Acute Respiratory Infections
Balwadi Kindergarten, preschool nursery

BDO Block Development Officer (Vikas Adhikari)
CBCS Community Based Convergence Services

CDD Control of Diarrhoeal Diseases
CDPO Child Development Project Officer

CE Chief Engineer

CMHO Chief Medical and Health Officer

COD Committee of Directions

Cyclops Water flea; infective vector of Dracunculus by ingesting larvae

Dai Traditional birth attendant

DEE Department of Extension Education, Rajasthan College of Agriculture

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DLO District Level Officer

DMHS Director of Medical and Health Services
DPIC District Project Implementation Committee

Dracunculus Guineaworm

DTT District Training Team

DWCRA Development of Women and Children in Rural Areas

EPI Expanded Programme on Immunisation

GOI Government of India
GOR Government of Rajasthan

Gram Panchayat Village level local self government

GWD Ground Water Department

HP Handpump

HRD Human Resources Development
ICDS Integrated Child Development Services
IEC Information, Education and Communication
IGEP Integrated Guinea Worm Eradication Project

ITI Industrail Training Institute

KAP Knowledge, Attitudes and Practices

Kawads Local folkart medium for narrating mythological/religious stories MHFWSD Medical, Health and Family Welfare Services Department

MLA Member of Legislative Assembly

MNIO (UNICEF) Middle and North India Office

MPW Multi-Purpose (health) Worker NGO Non-Government Organisation

NGWEP National Guinea Worm Eradication Programme

NHEES Nutrition, Health Education and Environmental Sanitation Project

Nirikshak Supervisor of Animators (Sachetaks)
NYK Nehru Yuvak Kendra; Nehru Youth Centres

ORS Oral Rehydration Salts

Panchayat Raj Department of Local Self Government
Panchayat Samiti Block level local self government
Parwari Village level revenue official

PD Project Director

PEDO People's Education Development Programme (Bichhiwada Block,

Dangarpur)

GLOSSARY AND ACRONYMS

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ORS Oral Rehydration Salts

Panchayat Raj

Panchayat Samiti

Panchayat Samiti

Parwarı

Department of Local Self Government

Block level local self government

Village level revenue official

PD Project Director

PEDO People's Education Development Programme (Bichhiwada Block,

Dangarpur)

APPENDIX 15

PROGRAMME OF VISITS AND MEETINGS AND LIST OF PEOPLE MET BY EVALUATION TEAM

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APPENDIX 15

PROGRAMME	OF VISITS AND MEETINGS AND LIST OF PEOPLE MET
9.11.93	Arrival of CDS Team in Dehli, briefing with Minty Pande
10.11.93	Meeting with UNICEF and SIDA
11.11.93	Study of SWACH Documentation material
12.11.93	Meeting with UNICEF and SIDA
13.11.93	Meeting with Anil Chaudhary (PRA Team Manager) Departure Udaipur
14.11.93	Meeting with SWACH Programme Director, Assistant Project Officers (APOs) and SWACH staff
15.11.93	SWACH Project Office, meeting staff and researching material
16.11.93	SWACH Project Office, meeting staff and researching material David Marsden In Jaipur
17.11.93	SWACH Project Office, meeting staff and researching material
	David Marsden In Jaipur
18.11.93	Field visits arranged by SWACH to villages of Sarada Block Udaipur district
19.11.93	Rachel returns Dehli - prelimimary debrief to UNICEF and SIDA on financial and economic aspects
	Meetings with: Divisional Commissioner, TAD (Tribal Area Development) Medical Commissioner, TAD (Tribal Area Development) Medical Superintendent Medical Health Officer (CMHO), Health & Family Welfare Dept. Dr M.L. Jain Superintendent Engineer, Public Health & Engineering Dept (PHED) Udaipur Mr Jai Kishan Mirchandani Director, Bhartiya Lok Kala Mandal, & Hony, Secretary Mr Bhand Bharti & Mr Riyaz Tehsin Water Engineer, AFRO, Member of Evaluation Team Mr K N Devangan
20.11.93	Meetings with: NGO - Sewa Mandir, Udaipur:- Mr Jagat S Mehta, President Mr Rayi S Bhandari Secretary Finance & Administration

Dr G C Lodha, Director Health Education & PHC
Dr R Bakshi, Health Unit
Mr Alok Rathore, Health Unit
Mr N K Sharma, Asst. Secretary, Kherwada Block
Mr H R Bhati, Asst. Secretary, Jhadol Block
Ms Neelima Khetan, Asst. Secretary, People's Management School

Meeting of Professors in Mr Mohanty's Office:Prof B C Mehta, Professor, Economics
Prof M K Singhvi, Asst. Prof Psychology
Prof R N Vyas, Associate Prof Geography
Dr L L Sharma, Asst. Prof Dept of Liminology & Fisheries
Dr Dinesh Agarwal, Associate Prof Dept. of Community Health
Mr H S Bhatia, President Rajasthan Age Care Society
Dr Harish Mathur, PSM, SMRATI, Udaipur
Dr R K Menaria, Associate Prof Economics
Dr M S Bedi, Principal, Udaipur School of Social Work

NGO - ASTHA, Udaipur Mr Om Srivastava & Mr N L Pande

21.11.93	Study of SWACH Documentation
22-24.11	Field visits to villages in project area in all three Districts: Udaipur Dungarpur and Banswara
25.11.93	Meeting with Water Engineer Mr Devangan & Health Consultant Dr Dinesh Agarwal
26.11.93	Debriefing meeting with Programme Director SWACH
	Departure of CDS Team to Dehli
27.11.93	Meeting with SIDA
	Preparation of Aide-Memoire
28.11.93	Preparation of Aide-Memoire
29.11.93	Presentation of Aide-Memoire to SIDA and UNICEF
	Departure CDS Team London

5-18.12.93	Field visits by local evaluation team members to the 15 selected villages in the Project Districts.
10-18.12.93	Field visits by PRA Team Members in three groups to the 15 villages
20-30.12.93	Preparation of reports by local team members
3.1.94	Local Team Manager Minty Pande arrives CDS, Swansea with reports
4-14.1.94	Preparation of Draft Final Report
14.1.94	Despatch of Draft Final Report by DHL to SIDA Sweden & SIDA Dehli

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