KARABINE)

Consultat

gional

۲

\*

21010177 180 International Water and Sanitation Centre Tel.: +31 70 30 689 60 Tel.: +31 70 35 689 60 Fax: +31 70 35 699 60 Library IRC International Water and Sanitation Centre ISL: +31 70 30 689 80 Fax: +31 70 35 899 64

Working Document II, May 1998

Participation, Gender & Demand Responsiveness Making the Links With Impact and Sustainability of Water Supply and Sanitation Investments

A Participatory Learning and Action Initiative

17 & 18 February 1998 - Bangalore, India



**UNDP-**World Bank Water & Sanitation Program Regional Water & Sanitation Group - South Asia Participation, Gender & Demand Responsiveness : Making the Links with Impact & Sustainability of Water Supply & Sanitation of WSS Investments

> Report of the South Asian Regional Consultation 17 & 18 February 1998, Bangalore, India

### I. INTRODUCTION

E

ъ.

5

بت

Over forty professionals representing Government, External Support Agencies( ESAs), NGOs and research and training institutions associated with water and sanitation sector met in Bangalore for a two day Consultation. It was organized by the Regional Water and Sanitation Group for South Asia (RWSG-SA) of the UNDP-WB Water and Sanitation Program (WSP)<sup>1</sup> on 17 & 18 February 1998 (Participants list under annex-1). The Bangalore event was the first of five regional consultations proposed as follow-up to a workshop in The Hague, Netherlands, in October 1997 that focused on future WSP strategies and action on gender and participation. The host Government of Karnataka supported the initiative and the Additional Chief Secretary and Development Commissioner Mrs. Teresa Bhattacharya closed the meeting with a down to earth but inspiring address to the participants.

The Consultation aimed to inform sector partners of a global initiative for Participatory Learning and Action (PLA) launched by the WSP and get advice on the methodology for a series of participatory rapid assessments. These assessments will be carried out in 1998 in partnership with various stakeholders including the users, NGOs/other social intermediaries and staff at various implementation levels within the service delivery agencies. The aim of the rapid assessments is to determine whether the use of demand-responsive, gender-aware approaches in water supply and sanitation projects/programs increases the sustainability of services.

#### Objectives of the Rapid Assessments:

- to determine the extent to which projects and programs, based on principles of demand responsiveness were participatory, gender sensitive and had a poverty focus
- to assess the extent to which participatory and gender-sensitive approaches had an impact on the sustainability of projects/programs
- to determine the factors that facilitated and/or limited the implementation of participatory gender-sensitive approaches (in planning and execution)
- to assess whether the projects/programs had different impacts on women and men, rich and poor
- to consider the benefits as well as burden of operating and maintaining a WSS service at the household or community level

#### Participatory Learning and Action (PLA)

The PLA initiative encourages people's participation in joint analysis, leading to action plans and formation of new local institutions or strengthening of existing ones. It involves the use of interdisciplinary methodologies and makes use of systematic and structured learning processes. In the

<sup>&</sup>lt;sup>1</sup> The WSP is an international partnership which began in the late 1970s during the Water and Sanitation Decade, with a few pilot initiatives. Since then it has expanded and by 1992, it had influenced the design and performance of investments worth US \$ 2.5 billion, reaching more than 55 million people. The overall thrust and comparative advantage of the program is in the areas of Rural Water Supply and Sanitation (RWSS). Urban Environmental Sanitation (UES) and Gender and Participation(G&P).

process, groups, whether at the community or agency level, are likely to take control over local decisions, and then have a stake in maintaining structures or practices. A specific objective of the PLA is also to improve the capacity of sector agencies to respond to users' demands for WSS services using gender-sensitive, participatory approaches.

# The PLA initiative

- attempts to take participation and gender beyond the "advocacy" mode to an operational mode
- attempts to enhance the Program's understanding and use of the demand-responsive approach
- focuses on the institutional level and places G&P on the agenda at various institutional levels (community, NGOs/social intermediaries, agencies and policy level) for service delivery in response to users' demands
- focuses on capacity building at all levels in the service delivery, operation & management systems

#### **II.** The Consultation

### Objective

١.

z

Č.

To prepare a detailed methodology and analytical framework to carry out a series of Participatory Rapid Assessments in consultation with institutions and development partners having experience in the area of participation and gender. The Rapid Assessments will examine implementation experiences from about 16 projects in 14 countries.

#### Process

The two day Consultation was highly interactive, involving small group activities with a couple of introductory presentations. Interestingly, a consensus emerged with regard to a large number of issues, even though participants belonged to different countries and institutional backgrounds. A preliminary group activity that laid the foundation of the discussions, dealt with a **situational analysis** i.e. where are we now on gender and participation? Where do we want to go? and what is keeping us from getting there? It emerged that the present situation is a result of a *vision crisis* which translates to planning problems, gap between policies and action, imbalance in decision-making, very little focus on sanitation etc. The constraints faced were related to institutional capacities at all levels and lack of incentives. The forward looking message encompassed a changed vision with gender equality, mainstreaming of G&P issues in sector activities, integrated hardware and software activities, integrated and self-sustaining sanitation and health activities and local management of resources and systems. The outputs of the group work on this theme is under Annex-2.

An extensive discussion followed on the different **participatory tools** being used in the field to make a quick and effective assessment of their relevance and efficiency. Interesting experiences were shared and participants learnt about tools used successfully in other countries. The list of tools generated during the session is under Annex-3.

An intensive group activity that examined **analytical framework** and **table of indicators** for the rapid assessment, prepared by the PLA Steering Group, prior to the Consultation was the main content block of the two days. This included discussions where additional information was supplemented to refine the framework on the following selected indicators: sustained water services; sustained sanitation services; demand-responsive water and sanitation services; participation quality; participation and capacity

building processes; enabling institutions and enabling sector policies. Attached (Annex-4) is the current draft of the indicators generated at the meeting.

Preparation of Action Plans for participatory rapid assessments by teams including the representatives of the four projects joining the PLA from South Asia was an interesting wrap up activity. The Action Plans included specific objectives, tools to be used, composition of research teams, timing of the assessment and costs. The commonalities in the output in terms of skill mix and time required, costs etc. as well as the general enthusiasm was an encouraging validation for the PLA initiative.

### III. Outcomes and Reflections

Overall, the Consultation was very productive and achieved its objective of bringing in various stakeholders from South Asia on board and opened the doors for future collaboration. It was also able to bring out the key indicators that could be further refined. The presence of participants from other regions was very useful in giving the global perspective to the initiative.

### The Consultation concluded with a reiteration of the need

- for emphasis on gender issues and poverty focus in design of water supply and sanitation investments in rural and urban areas and the need to shift from a *targets* to *sustained services* approach.
- for profound changes in institutional arrangements and adopting a systematic learning attitude and approach among partners to increasingly design and implement participatory, demand-responsive, gender and poverty-sensitive projects
- for enhanced and *pro-active* interaction among sector agencies/players

### -What we Achieved?

٠

-

<u>م</u>

- The exercise was informed by the expertise of participants representing a range of institutions.
- A consensus was achieved with regard to the **methodological and analytical framework** with the need to refine indicators.
- Agreements to conduct rapid assessments were reached with partners in South Asia.

### -Where we could not progress?

- Not much could be achieved on the indicators for examining the institutional aspect and service agency responses.
- While the Steering Group was optimistic, some participants cautioned them about the short time frame of the assessments and showed a genuine concern about the achievement of methodological rigor in the process.

### -How we propose to respond to these concerns?

- A strong peer review process has been established with a panel of experts from academic institutions and sector practitioners, which will lead to the refinement of a methodology guideline in the field by May 1998, prior to starting the assessments.
- By establishing stronger links with the similar action research initiatives within the World Bank as well as in other partner organizations.

# **IV. NEXT STEPS AND OUTPUTS**

".÷

ε

- <u>May end 1998</u>: Methodology Guide for the rapid assessments prepared by the Steering Group. The document will be shared with participants of the Regional Consultation to elicit a feedback.
- <u>June-July 1998</u>: Rapid Assessments will be initiated with the preparation of detailed and specific plans in a phased manner. Attached is a tentative list of projects (Annex-5)
- December 1998: Synthesis of lessons and meetings to share findings in the regions
- Jan-Feb. 1999: Action Plans and resources for five year activities to address issues emerging out of the assessments globally

# Annex I

No	Name and Address	Tel, Fax & Email
TAS	K MANAGERS	
<b>1.</b>	Mr. Bruce Gross Deputy Manager, TWUWP UNDP-World Bank Water and Sanitation Program Room F5K-164, The World Bank, 1818 H Street N.W., Washington, D C 20433	Phone : (202) 4733080 Fax : (202) 5223228 Internet : BGROSS@WORLDBANK.ORG
2.	Ms. Rekha Dayal Regional Program Adviser UNDP-World Bank Water and Sanitation Program RWSG-SA, Room # 232 55, Lodi Estate, New Delhi - 110 003	Phone : 91-11-4690488, 4690489 Fax : 91-11-4628250 Email : RDAYAL4@WORLDBANK.ORG
STE	ERING COMMITTEE	
3.	Ms. Christine van Wijk-Sijbesma International Water and Sanitation Centre (IRC) P O Box 93190, 2509 AD, The Hague The Netherlands	Phone         : 31-70-3068943, 3068930           Fax         : 31-70-3589964           Email         : wijk@irc.nl or wijk@tref.nl           URL         : http://www.oneworld.org/ircwater/
4.	Ms. Nilanjana Mukherjee Community Development / HSE Specialist UNDP-World Bank Water and Sanitation Program RWSG-EAP, Jakarta Stock Exchange Building, Tower 2, 12&13 floor, (SCBD), JI Jenderal Sudirman Kav 52-53, Jakarta 12190	Phone : (62-21) 52993003 Fax : (92-21) 52993004
5.	Ms. Rose Mulama Lindonde Assistant Program Officer UNDP-World Bank Water and Sanitation Program RWSG-ESA, Hill Park Building, Upperhill Road Nairobi, Kenya	Phone : (254-2) 260400, 260300 Fax : (254-2) 260386
6.	Ms. Noma Musabayane Institute of Water & Sanitation Development, Box MP HZZ, MT Pleasant Harare, Zimbabwe	Phone : 263-4-303288 Fax : 263-4-738120, 303280 Email : admin@iwsd.icon.co.zw sysop@iwsd.icon.co.zw
RES	OURCE PERSONS Ms. Mehreen Hosain	Phone : 92-51-819781 to 819786
7.	Community Development Specialist UNDP-World Bank Water and Sanitation Program RWSG-SA, C/o The World Bank 20-A shahrah-e-Jamuriat, G-5/1, Islamabad, Pakistan	Fax : 92-51-824807, 826362
8.	Mr. Sudhirendra Sharma Communication Specialist UNDP-World Bank Water and Sanitation Program RWSG-SA, 55, Lodi Estate, New Delhi - 110 003	Phone : 91-11-4690488, 4690489 Fax : 91-11-4628250 Email : SSHARMA1@WORLDBANK.ORG

٩,

### Participants

No	Name and Address	Tel, Fax & Email
Pro	GRAM	
	Ms. Harminder Paul	Phone : 91-11-4690488, 4690489
9.	Consultation Coordinator	Fax : 91-11-4628250
	UNDP-World Bank Water and Sanitation Program	Email : hpaul1@WORLDBANK.ORG
· .	RWSG-SA, 55 Lodi Estate, New Delhi - 110 003	
Par	TICIPANTS	·
	Mr. A N Sridhara	Phone : 91-080-2240626
10.	Dy. Secretary to Govt.	Fax : 91- 080-2240509
	Project Planning & Monitoring Unit (PPMU)	
	6th Floor, F Block, Cauvery Bhavan	
•	Kempegowda Road, Bangalore - 560 009	
	Dr. Anand Kumar	Phone : 91-11-6855837
11.	Gender Training Institute	Fax : 91-11-6863697
dan 1	C-4/68 Safdarjung Enclave, New Delhi	Email : anandk@jnuniv.ernet.in
	Mr. C O Kurien	Phone : 91-471-325 914
12.	SEU Foundation	
	TC-16-395, EASWARA Vili	
	Vazhuthaeaud, Trivandrum 695014	
	Mr. C S Nagabushana	Phone : 91-80-3347228, 3349540
13.	Senior Consultant	Fax : 91-80-3347209
	Om Consultants (India) Pvt. Ltd.,	Email : omci@giasbg01.vsnl.net.in
	Kalpataru 84, 9th Cross, 6th Main, P. B. 356	
	Malleswaram, Bangalore - 560 003	
	Ms. Chandni Joshi	Phone : 91-11-4698297, 4604351
14.	Regional Programme Advisor	Fax : 91-11-4622136, 4627612
40. AN 13	UNIFEM, 228, Jor Bagh, New Delhi 110 003	Email : cjoshi@unifem.ernet.in
15	Ms. Faizun Kamal	Phone : 88-02-247605, 232064
15.	36/3, Swami Bagh Road	
989 A.	Dhaka 1100, Bangladesh	
16.	Mr. G L Janardhana	Phone : 91-08535-60881, 60842
10.	Sector Head & Project Officer SAMUHA, IRWS&WS Project	
	PWD Camp, Sindhanur Raichur, Distt Karnataka	
	Mr. Hamid Ahmed	Phone : 91-080-240508
17.	Social Scientist	Fax : 91-080-2240509
	PPMU, 6th Floor, F Block, Cauvery Bhavan	1 ax . 91 000 22+0309
	Kempegowda Road, Bangalore - 560 009	
	Mr. James Mascarenhas	Phone : 91-080-5545365
18.	Outreach	Fax : 91-080-5548577
(† 9423), ja 1. januar 1. januar	109 Coles Road, Frazer Town, Bangalore	
	Ms. K G Rama	Phone : 91-11-3010900
19.	WID Adviser, DANIDA, Danish Embassy	Fax : 91-11-3792019, 3792891
n e gi war An en	11 Aurangazeb Road	
	New Delhi 110 003	
	Ms. Kishan Devi Mamandhar	Phone : 977-1-525475
20.	Chief, HRD Division	Fax : 977-1-535190
	RWSS Fund Board	
CASE 1	PO Box 12414	1

÷.

.

No	Name and Address	Tel, Fax & Email	
	Arun Tole, Satdobato Lalitpur, Nepal		
	Ms. L N Shamala Devi	Phone : 91-080-6711127	
21.	JSS Consultancy		
•• • 	No. 31, 15th Main, 22nd Cross		
	Banashankari, 2nd Stage, Bangalore - 560 070		
	Ms. Maliha Hamid Hussein	Phone : 92-51-255823, 297070	
22.	Managing Director	Fax : 92-51-254024	
<b>22.</b>	Enterprise & Dev Consulting	1 ax . 72-51-254024	
10172	74 Khayaban e Iqbal, Islamabad		
		Phone : 91-11-6144051	
<b>a</b> a	Ms. Mamta Kohli		
23.	Coordinator, Gender Fund	Fax : 91-11-6146236	
	India Canada Cooperation Office		
	D-1/56, Vasant Vihar, New Delhi		
	Ms. Mukta Banerjee	Phone : 91-080-3340315	
24.	Indian Social Studies Trust,	Fax : 91-080-3311764	
	"SREESHYLA", No. 42, 4th Temple Street	Email : isstban@giasbg01.vsnl.net.in	
	15th Cross, Mallewsaram, Bangalore - 560 003		
	Mr. M D Nadaf	Phone : 91-080-240508	
25.	Assistant Engineer	Fax : 91-080-2240509	
	PPMU, No. 29, Ishaq Sahed Street		
	Munireddi Palyam, J C Nagar, Bangalore		
1998 C	Ms. Poornima Vyasalu	Phone : 91-080-3338731, 6618401	
26.	451, "38" A Cross, 5th Block		
	Jayanagar, Bangalore		
an di shingingi a ka	Mr. Ranjan Kumar Samantray	Phone : 91-6752-8577	
27.	Janamangal Mahila Samiti AT/PO		
~/. 	Dimirisena, Distt Puri 752013, Orissa		
an Aligheire a'		Phone : 92-51-279280	
28.	Mr. Roomi Hayat		
<b>40.</b>	Programme Manager (HRD)	Fax : 92-51-824872	
	National Rural Support Programme (NRSP)		
	26, Street # 56, Islamabad, Pakistan		
•••	Mr. S Murthy		
29.	District Project Manager		
3972	DPMU, Mysore		
	Mr. S Shashi Ranjan Das	Phone : 91-080-240508	
30.	Health Sanitation Hygiene Education (HSHE)	Fax : 91-080-2240509	
	PPMU, 6th Floor, F Block		
	KHB Complex, K G Road, Bangalore - 560 009		
	Mr. Satish Kumar	Phone : 91-11-4617241 to 4617242	
31.	Social Development Officer	Fax : 91-11-4619393	
	Social Development Unit, The World Bank		
an a	70 Lodi Estate, New Delhi 110 003		
	Ms. Sharmila Goswami	Phone : 91-11-6413714	
32.	Consultant		
	G-1347, Chittaranjan Park		
	New Delhi - 110 019	Ĩ	
	Mr. Sisira Kumarasiri	Phone : 94-37-32679	
33.	Deputy Director Community Development	Fax : 94-41-872143	
	"Sethsiripaya", CWSSP		
e tagan a	semplifugue ; e report		

. -

۰.

•

7

۴.,

• . F.

No	Name and Address	Tel, Fax & Email
	Negombo Road, Kurunegala, Sri Lanka	
	Mr. Suman Prasad Sharma	Phone : 977-1-412348
34.	Sr. Division Engineer	Fax : 977-1-413280
	Department of Water Supply & Sewerage	Email : CPMO@DWSS.MOS.COM.NP.
	Panipokmari, Kathmandu, Nepal	
	Ms. Tahrunnesa Abdullah	Phone : 88-02-405758, 835460
35.	4-B, Amynabad Co-operative Housing Society	
	Siddeswari, Dhaka, Bangladesh	
	Mr. Vijay Kumar	Phone : 91-080-240508
36.	Director	Fax : 91-080-2240509
	PPMU, Karnataka KRWSES Project	
	6th Floor, F Block, Cauveri Bhawan, KHB Complex	
	Bangalore 560 009	
	Ms. Wiebke Hendriksen	Phone : 91-080-3331020
37.	Senior Social Adviser	Fax : 91-080-3334449
	Danida - RWSS Project Karnataka	
	19/4 A First Main Road	
	Jayamahal Extn, Bangalore 560 046	
	Mr. Tayong Andrew Mbakwa	Phone : 873-761-482134
38.	DAID-WA, P O Box 133, BUEA	Fax : 873-761-482136
	Cameroon	

.

#### Annex2

WHAT IS KEEPING US FROM GETTING WHERE ARE WE WITH RESPECT TO WHERE DO WE WANT TO BE FIVE GENDER PLUS PARTICIPATION YEARS FROM NOW? THERE? **ISSUES IN WATER & SANITATION** IN SOUTH ASIA? Gender Equality Vision Crises Relaxed Stereotype role models Overall lack of vision in WSS Capacity building at all levels ٠ . No discrimination on Gender basis; Gender Lack of adequate preparatory period for ٠ In large scale Water Sanitation . Programs still largely rhetoric equality promoted community & stakeholder prior to implementation "Voiceless" User • Overcome socio-cultural and economic The Dawn is on variations resulting in Gender bias . Capacity building and process orientation at all • levels Men share women's work Experimental stages . More men and women made gender-Capacity building of community groups -Institutionalized social expectations . • limited prevent gender sensitivity sensitive Institutional skill mix inappropriate - no g+p Lack of internalization and appreciation Increased internalization of gender issues ٠ expertise at right levels • Encourage women to organise themselves Central Institutionalization . Lack of sharing of knowledge • Gap between concept and practice Educate and train women • • No role for traditional wisdom Recognition of Gender roles at all levels Mobility of women should be there . • People's ownership and community management . Unequal availability of water resources . missing Capacity Building of community based . Succeed in our expectations if communities feel . institutions recognition started happy about their participation Traditionally the women were ۰ Need for training for mainstreaming gender responsible for Water and Sanitation concerns and ensuring participation

### Situation Analysis

WHERE ARE WE WITH RESPECT TO GENDER PLUS PARTICIPATION ISSUES IN WATER & SANITATION IN SOUTH ASIA?	WHERE DO WE WANT TO BE FIVE YEARS FROM NOW?	WHAT IS KEEPING US FROM GETTING THERE?
<ul> <li>issues</li> <li>Women trusted but lacked education to handle finance</li> <li>Women need more education on HS &amp; HE</li> <li>Growing awareness among NGOs, GOs, Donors and communities about PNG</li> <li>We know what it is, and how to do it – yet nothing happens</li> <li>Catalyst for other development initiatives. "Happening on its own – not planned</li> </ul>		<ul> <li>Regular Gender Sensitization Sessions from Grassroot to State Level</li> <li>Information Sharing</li> <li>Transparency</li> </ul>
<ul> <li>Less Focus on Sanitation</li> <li>Sanitation facilities do not meet demands of people; hence not used</li> <li>Sanitation still requires salesmanship</li> <li>Participation successful and relatively advanced in rural Water/Sanitation program in Nepal</li> <li>Diverse actors (Peripheral) more process than product oriented</li> <li>Recognition and reward system not responsive</li> </ul>	<ul> <li>Changed Vision</li> <li>Clearly articulated vision to surf on</li> <li>Every body's need plus not anybody's greed</li> <li>A "Basic Service" of State</li> <li>Balanced roles, responsibilities of and access to facilities by gender, caste, economy etc.</li> <li>Distinctly people's programme in which we participate</li> </ul>	

.

WHERE ARE WE WITH RESPECT TO GENDER PLUS PARTICIPATION ISSUES IN WATER & SANITATION IN SOUTH ASIA?	WHERE DO WE WANT TO BE FIVE YEARS FROM NOW?	WHAT IS KEEPING US FROM GETTING THERE?
<ul> <li>Planning Problems</li> <li>Lack of supportive linkages among formal institutions</li> <li>"Blind" implementer</li> <li>"Funder" Driven</li> <li>Not self-motivated &amp; hence not sustained</li> <li>Gap in service agency responses (middle range technicians and bureaucrats)</li> <li>"Engineer" dominant</li> <li>Need for a preparatory period prior to implementation</li> <li>Pilot survey needed before taking programmes</li> <li>Information to base demand upon</li> <li>Lack of realisation about the significance of Participatory Approaches and Gender Sensitivity</li> <li>Proper demand assessment is important</li> <li>Diverse actors (peripheral); more process than product oriented</li> <li>Recognition and reward system not responsive</li> </ul>	<ul> <li>Self Sustain</li> <li>Sustainable delivery systems <ul> <li>System sustainability</li> <li>Financial sustainability</li> <li>Managerial sustainability</li> </ul> </li> <li>Alternative delivery system based on community participation, payment of user charges and SUSTAINABLE</li> <li>Self sustaining mechanisms in place</li> <li>Improved management of funds for Rural Water Supply</li> <li>Multiple way of payment to be permitted</li> </ul>	<ul> <li>Policy Issues</li> <li>Concept of State's "Duties"</li> <li>Education not training needed</li> <li>Mixed up priorities</li> <li>Change-resistant policy leading to non participation</li> <li>RWS should become part of IRDP</li> <li>Lack of Resources and maldistribution</li> <li>Local Administration should have adequate authority</li> </ul>

WHERE ARE WE WITH RESPECT TO GENDER PLUS PARTICIPATION ISSUES IN WATER & SANITATION IN SOUTH ASIA?	WHERE DO WE WANT TO BE FIVE YEARS FROM NOW?	WHAT IS KEEPING US FROM GETTING THERE?
Gender Issue/Lack of decision making	Mainstreaming	Institutional reforms change
<ul> <li>Women behind in initiating projects</li> <li>Men make most of the decisions</li> <li>Lack of gender equality</li> <li>Women doing most of the physical works</li> <li>Gender and Participation seen as separate issues</li> <li>Socio-cultural variation leading to gender-participatory differences</li> <li>Expertise in gender &amp; participation present but not mainstreamed in implementation and education</li> <li>Decision making "Recognised"</li> <li>Physical presence of women does not ensure gender sensitivity</li> </ul>	<ul> <li>Gender plus participation verifiably reflected in water and sanitation project plans/performance - indicators/objectives/strategies/budgets</li> <li>Fuller participation of women and men in service delivery</li> <li>Mainstreaming of Gender &amp; Participatory approaches (i.e. Decentralized decision making)</li> <li>Quality of Participation enhanced</li> </ul>	<ul> <li>Institutional change needed</li> <li>Sector Institutions unwilling to change roles</li> </ul>
Problems in Process	Integrated hard and software	Lack of incentives
<ul> <li>After the intervention of Govt. people do not take responsibility</li> <li>Understanding of the "Implementing" Agencies – Limited"</li> <li>Externally driven do not care to internalize</li> </ul>	<ul> <li>Gender specific social component in all Water &amp; Sanitation Engineering Programs in Rural and Poor Urban Areas</li> <li>Inward looking organisational culture among sector agencies</li> <li>Tools for ensuring participation developed and put into action</li> </ul>	<ul> <li>Lack of institutional - policies/budgets/incentives/accountability for participation plus gender aspects.</li> <li>Conviction of value incentives missing in engineering institutions</li> <li>Responsive recognition and rewards system</li> </ul>

Т

WHERE ARE WE WITH RESPECT TO GENDER PLUS PARTICIPATION ISSUES IN WATER & SANITATION IN SOUTH ASIA?	WHERE DO WE WANT TO BE FIVE YEARS FROM NOW?	WHAT IS KEEPING US FROM GETTING THERE?
<ul> <li>Spectrum of activities very vast, from starters to highly evolved</li> <li>Accessibility, maintenance and control are issued not supply – water</li> <li>Process is important</li> <li>Lack of common approach amongst ESAs</li> </ul>		No clear incentives for supply agencies to change
<ul> <li>Gap between Policies &amp; Action/Issues relating to policies</li> <li>Capacity building Local/Institutional/Policy level</li> <li>Policy vs. People initiative</li> <li>Gender awareness also on policy level; participation awareness only at field level</li> </ul>	<ul> <li>Integrating Sanitation and Health</li> <li>Sanitation projects based on raising and meeting demands of users in a broader perspective</li> <li>Healthy environment in the village</li> <li>Water borne disease free villages</li> </ul>	
	Institutionalizing     Panchayat NGO Collaboration     Net working	

•

i

WHERE ARE WE WITH RESPECT TO GENDER PLUS PARTICIPATION ISSUES IN WATER & SANITATION IN SOUTH ASIA?	WHERE DO WE WANT TO BE FIVE YEARS FROM NOW?	WHAT IS KEEPING US FROM GETTING THERE?
	<ul> <li>Local Management</li> <li>Locally managed Vs services for all effectively run by women and men Panchayat (Local Government Members)</li> <li>People managed W&amp;S system in the village</li> <li>Empowered communities able to plan/implement/manage WS&amp;S systems</li> <li>Community managed drinking water supply with tap in every home</li> </ul>	

;≭ \_m

,

.

....

a ≹<sup>∶</sup>7 in <sup>y</sup>i

•

Participatory Tools

jħ.

ູສາ

# Annex3

en (\*\*

Seasonal Calendar	Social Mapping	Daily activity Calendar	VENN Diagram	Ladders	Trend Analysis
<ul> <li>Seasonal water availability from water facility – quantity</li> <li>Community contribution in terms of time/money</li> <li>Use of sanitation facilities</li> </ul>	<ul> <li>Differential access to facilities like who is using/who is paying</li> <li>Overlaps - water plus sanitation facilities working/not working</li> <li>Who are the ones - Gender         <ul> <li>Taking care of facilities</li> <li>Paid/unpaid</li> </ul> </li> <li>Location of Sanitation facilities</li> <li>Distance between water sources and latrines</li> <li>Environmental aspects</li> <li>Before/after comparisons</li> </ul>	<ul> <li>Time use pattern – Difference by gender</li> <li>Activity pattern – Difference by gender</li> <li>Roles plus responsibility- Difference by gender</li> <li>Benefits with reference to above</li> <li>Before/after situation for all above</li> </ul>	<ul> <li>Comparison of relationships between/among agencies</li> <li>Prioritization of values for demand assessment</li> <li>Identification of opinion leaders</li> </ul>	Changes in perception; e.g. self confidence Attitudes Concerns Satisfaction	Impact on QOL (Quality of Life)

ah an a

.

• • • • •

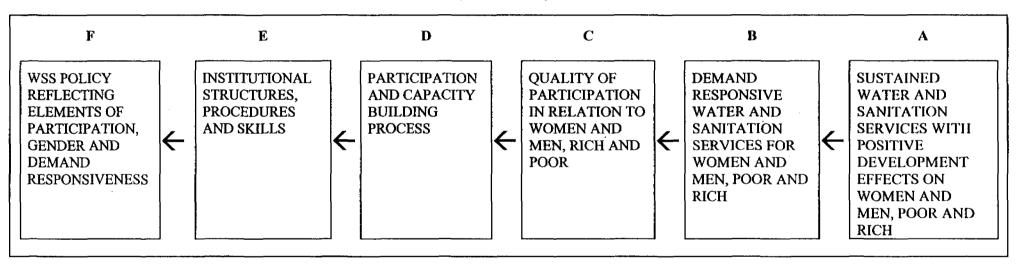
Seasonal Calendar	Social Mapping	Daily activity Calendar	VENN Diagram	Ladders	Trend Analysis
	Overlaps with health				
Healthy Home Survey	Transact Walk	Village Level Dialogues	Story with a Gap	Hundred stones	
<ul> <li>Assessing impact of an intervention</li> <li>People are asked the attributes of a healthy home</li> <li>Health awareness</li> <li>Hygiene awareness</li> <li>Environmental awareness</li> <li>Before/after comparison of hygiene/sanitation practices</li> </ul>	<ul> <li>Getting a cross- sectional view of an issue in a community e.g.</li> <li>Location of facilities</li> <li>People's opinions/know- ledge/awareness of rules</li> <li>Environmental risks assessment</li> </ul>	<ul> <li>For feasibility of M&amp;E</li> <li>Dialogues that are systematic, scheduled with villagers who need to be involved in a direct way are analyzed</li> <li>Important village members are involved</li> </ul>	• What caused the changes from before – after situation	<ul> <li>Villagers give source of income with hundred stones/seeds.</li> <li>Use with containers used for water</li> <li>Can help in wealth classification (Approx. percentage compositions)</li> </ul>	

and the second second

Annex4

Indicators





a the second second	
---------------------	--

INDICATORS AND RELATED QUESTIONS	SOURCE OF INFORMATION	METHOD
Group Working - 18 Feb 1998		
A2. Sustained Sanitation Services		
Functioning System		
<ul> <li>Design/Construction quality <ul> <li>Presence/absence of technical faults</li> </ul> </li> <li>Hygienic use of facilities <ul> <li>at source</li> <li>at home</li> </ul> </li> <li>Quantity adequate : <ul> <li>demand for water</li> <li>changed overtime</li> </ul> </li> <li>Quality : Pollution risks from source to home</li> <li>Access - distribution who is getting what quality of service</li> </ul>	<ul> <li>Documents :</li> <li>Maintenance records kept by community</li> <li>Existing evaluations</li> </ul>	<ul> <li>Participatory observations jointly with policy makers</li> <li>Key informant interviews</li> </ul>
Cost covering Financing		
<ul> <li>Provision for system replacement</li> <li>Income and expenditures should at-least balance each other</li> </ul>		· · · · · · · · · · · · · · · · · · ·
Effective Management		
<ul><li>Wastage prevented?</li><li>Illegal tapping detected and stopped?</li></ul>		
B1. Demand Responsive Water Service	L	L
Whose demand?		

INDICATORS AND RELATED QUESTIONS SOURCE OF METHOD **INFORMATION** Group Working - 18 Feb 1998 • Whose service level preference is being met in Partners (Intermediaries) ٠ terms of : convenience (number plus location) \* degree of sharing ancillary facilities \* What are the uses for the water from the facility? . Changes in use? . **Underlying Values** Discussed : effects rather than benefits . Value attached : • \* economic benefits? social benefits? \* health benefits? time saved? Effort saved? \* \* Any other? C. PARTICIPATORY QUALITY **Economic Participation** • Who gets paid how much, for what (=pay plus men and women) • How was the VWSC formed? Composition of VWSC . **Managerial Participation** 

-<sup>40</sup> 4

<u>,</u>\*

INDICATORS AND RELATED QUESTIONS	SOURCE OF INFORMATION	METHOD
Group Working - 18 Feb 1998		
<ul> <li>Community members knowledge of who does what - roles, responsibilities</li> <li>Community members knowledge of rules plus sanctions</li> <li>Transparency - VWSC's ways of sharing financial information with users</li> <li>Effective Management</li> </ul>		<ul> <li>Records of meetings proceedings who attends</li> <li>Regularity of meetings</li> <li>Follow-up/tracing</li> </ul>
<ul> <li>Decision making and control pattern in committees - (women/men/poor/rich)</li> <li>Rules and sanctions : <ul> <li>how decided?</li> <li>how applied?</li> </ul> </li> <li>Networking with institutions for technical support/monitoring performance of system</li> <li>Community opinion of functioning of VWSC</li> </ul>		<ul> <li>Meetings/correspondence with external agencies</li> <li>Records of follow-up action</li> </ul>

.\$

.

•

INDICATORS AND RELATED QUESTIONS	SOURCE OF INFORMATION	METHOD
18 February 1998 - Group Working		· · · · · · · · · · · · · · · · · · ·
C. PARTICIPATION		
What are the various kinds of Economic Contributions (W&S)	• Users (Old and Young)	Participatory Observations
Effective Management		
<ul> <li>Frequency of Repair Needs (WS&amp;S, Drainage, solid waste management at Household &amp; Community levels)</li> <li>Labour, cash, materials, time, commitment to Operations &amp; maintenance, management</li> </ul>	Review Reports of Funding Agencies	<ul> <li>Organograms</li> <li>Semi-structured interviews</li> <li>Observation interviews</li> <li>Mapping/Transact walk</li> </ul>
Managerial Participation		
<ul> <li>Is the quality right?</li> <li>Pattern of Linkages (Community &amp; Institutional Authority)</li> </ul>		Chapati Diagrams/Observation
Effect of Services		
<ul> <li>Assess also institutional level (agencies) who implemented it. E.g.</li> <li>* all solid waste dumped in area of poor</li> <li>* drainage - waterlogging and sullage</li> <li>* drudgery for women to clear toilets</li> </ul>		• Transect walk, mapping
Economic Participation		
<ul> <li>What are various kinds of economic contributions (W&amp;S)</li> </ul>		<ul> <li>Users (Old and Young)</li> <li>Participatory Observation</li> </ul>

٠

يو يو او الأم

.



.

i

INDICATORS AND RELATED QUESTIONS	SOURCE OF INFORMATION	METHOD
18 February 1998 - Group Working		
······		
Functioning System		<u> </u>
<ul> <li>Social Reasons for use of facilities</li> <li>More attention to Drainage &amp; Environmental Sanitation</li> </ul>	<ul> <li>Attitude towards Hygiene</li> <li>Masons and Committee Members</li> <li>Local Health Specialists</li> </ul>	<ul> <li>Cultural Sensitivity in Mapping</li> <li>Kind of Mapping Exercise</li> <li>Focus Group Discussions</li> <li>Open (Semi-structured interviews)</li> <li>Baseline, periodic, enquiry (Random sampling)</li> </ul>
Effective Management & Capacity		
<ul> <li>Such as Panchayats and Sanitation Groups</li> <li>Capacity Building at Institutional Level</li> <li>Maintenance - Nature of Institutions</li> </ul>		
Cost Covering & Financing		
• Has willingness and ability to pay been assessed?	Panchayats as source of information	<ul> <li>Assessing records (who paid how much &amp; to whom)</li> <li>Interview, FGD, Participatory evaluation</li> </ul>
<b>B2. DEMAND RESPONSIVE SANITATION</b>		
Whose Demand?		1
<ul> <li>Case Studies (for in-depth information)</li> <li>Participatory Evaluation</li> <li>Value attached by agencies such as Panchayats, Schools, Hospitals</li> </ul>	<ul> <li>Poor/rich households</li> <li>Community</li> <li>Involvement during/for         <ul> <li>Planning</li> <li>Implementation</li> <li>Maintenance</li> <li>Site Selection</li> </ul> </li> </ul>	

INDICATORS AND RELATED QUESTIONS	SOURCE OF INFORMATION	METHOD
18 February 1998 - Group Working		
	<ul> <li>* Service Level</li> <li>* Techno. option</li> <li>* O&amp;M</li> <li>Level of Involvement with respect to decision making</li> <li>Genesis/emergence of demand</li> <li>Level of overall development</li> </ul>	
Underlying Values		
D. Gender & poverty sensitive participation verifiably reflected in :		
Case Studies (Potential Conflicts)		Case Study

INI	DICATORS AND RELATED QUESTIONS	SOURCE OF INFORMATION	METHOD
Gro	oup Working - 18 Feb 1998		
<b>D</b> . ]	PARTICIPATION AND CAPACITY BUILDING	G PROCESS	
Inf	formation in Pre-construction		
•	How is information shared subsequently?		
Ext	tent of Informed Choices		
•	Sustainability of Source		
•	Separate Tech. Design and financial management		
Dec	cision Making		
•	<ul> <li>Sensitivity to disputes/conflicts</li> <li>* Sensitivity towards marginalised Groups and their involvement</li> </ul>	Records	
Cor	mmunity Monitoring & Control		
٠	Who does community monitoring and control Time gap between social and physical implementation		
Caj	pacity Building		·····
٠	Legislations Procedures Rules & Regulations Division of responsibilities		

.

INDICATORS AND RELATED QUESTIONS	SOURCE OF INFORMATION	METHOD
Group Working - 18 Feb 1998		
<ul> <li>Legality of Users Committees and Groups</li> <li>Non-institutional back-up (e.g. youth clubs etc)</li> <li>Add Management services to financing</li> </ul>		
E. SECTOR AGENCIES HAVE DEMAND RESPO	DNSIVENESS	
Networking : Direction and content		<ul> <li>Workshops for Agency staff         <ul> <li>Example : Payments, Meeting times, consultations, procedures</li> </ul> </li> </ul>

Annex5

List of Projects for Rapid Assessment

EAST ASIA & PACIFIC	SOUTH ASIA
UNICEF Water & Environmental Sanitation Programme in Indonesia	• Community Water Supply & Sanitation Project (World Bank Supported), Sri Lanka
Assessment begins April 1998. 20 communities will be covered in two provinces:	(World Bank Supported), Karnataka, India
West Java and South Sulawesi	• Kerala Integrated Water & Sanitation Project (Dutch Assisted), India
• CARE RWSS projects in Kalimantan or AusAID projects in Lombok, Indonesia	• IDA supported RWSS project in AJK, Pakistan (Tentative)
Central Visayas Water Supply Projects of AusAID, Phillipines	·
	HERN AFRICA
WEST & CENTRAL AFRICA	LATIN AMERICA
WEDT & CENTRAL AFRICA	DATINAMENICA
• Upper Regional Water & Sanitation Project (CIDA assisted), Ghana	<ul> <li>Guatemala, Bolivia, Mexico, Columbia</li> <li>Andean Countries (Projects to be determined)</li> </ul>
Rural Water Supply Program (Sata-Helvetas), Cameroon	
Rural Water Supply Programme in four provinces (CARE International), Cameroon	