

Checklist on Human Right to Water and Sanitation for small scale water providers

Introduction: What is the human right to safe drinking water and sanitation?

In 2010 the UN General Assembly declared the right to drinking water and sanitation as essential to the full enjoyment of life and all human rights. Human rights obligations related to access to water and sanitation are included in different human rights treaties. It is **States** that are primary responsible for the realisation of the human right to water and sanitation.

The Human Right to Water and Sanitation (HRWS) entitles everyone to **sufficient**, **safe**, **accessible**, **culturally acceptable** and **affordable** water and sanitation services for personal and domestic uses, and which are delivered in a **participatory**, **accountable** and **non-discriminatory** manner.

The concept of progressive realisation constitutes a recognition that full realisation of these human rights will often not be achieved immediately. These will be implemented progressively over a certain period of time. However, core obligations will need to be ensured immediately, such as **non-discrimination** and the guarantee of a **minimum essential amount of water** that is sufficient and safe for personal and domestic uses to prevent disease level of water (enough water to prevent dehydration and disease).

Who has a human right to safe drinking water and sanitation?

Human rights are the inalienable fundamental rights to which each person is inherently entitled. Human rights are conceived as **universal** (applicable everywhere) and **egalitarian** (the same for everyone). They embody the basic standards without which people cannot realize their inherent human dignity. Recognising access to safe drinking water and sanitation as a human right therefore means that **everybody** is entitled to this right.

What are the human right to water principles and criteria?

Human rights **criteria** (availability, quality, acceptability, accessibility and affordability) and human rights **principles** (non-discrimination, access to information, participation, accountability and sustainability) shape the content and scope of the right and guide its implementation process. All of these elements give meaning to the human right to water and sanitation, and must be taken into account for its implementation.

Why do human rights matter to small scale water providers?

The United Nations Human Rights Council (2011) endorsed the Guiding Principles on Business and Human Rights: Implementing the United Nations 'Protect, Respect and Remedy' Framework. These Guiding Principles apply to all States and to all business enterprises, regardless of their size, sector, location, ownership and structure.

The Guiding Principles recognise that:

- 1. States have the obligation to respect, protect and fulfil human rights;
- Business enterprises are required to comply with all applicable laws and need to respect human rights.
 They should avoid infringing on the human rights of others and should address adverse human rights impacts with which they are involved; and
- 3. Rights and obligations need to be matched by appropriate and effective remedies when breached.

This means small scale water operators have to comply with local laws **and** are responsible to respect human rights, including the right to access to safe drinking water and sanitation.

Responsibilities of non-State service providers

Non-State actors must **comply with the laws and regulations** of the country in terms of a general legal obligation: they have a basic responsibility to **respect** human rights. The distinctive responsibilities of companies in relation to human rights are summarised under the concept of 'due diligence.' Companies are required to



exercise due diligence in relation to human rights while operating. 'This concept describes the steps a company must take to become aware of, prevent and address adverse human rights impacts'¹.

Private enterprises in the water sector

Private enterprises in the water sector will need to comply with the due diligence framework. At the same time, the provision of water and sanitation services is characterised by a special feature: the services relate directly to the fulfilment of human rights. Thus, while private enterprises may contribute to the realisation of the rights to water and sanitation, the activities of services providers may also potentially result in abuses of the right to water and sanitation. The following special challenges have been identified in light of the human rights-based approach in the water sector²:

- o Guaranteeing transparent and democratic decision-making
- Addressing power asymmetries in the bidding and negotiation process
- Reaching the poorest and the most marginalized
- Ensuring affordable services
- Avoiding disconnections in case of inability to pay
- Ensuring the quality of services
- o Ensuring monitoring and follow up
- o Ensuring effective complaint mechanism
- o Addressing corruption.

Objective of this checklist

The objective of this checklist is to provide a **self-assessment tool** based on human rights for informal providers or entrepreneurs delivering services in the water and sanitation sectors (water trucks, standpipes, kiosk operators, small-scale water delivery services, household water treatments systems, and others). This checklist aims to assist these entrepreneurs to comply with human rights.

By encouraging water suppliers to comply with the Human Right to Water and Sanitation, their positive impact improves, including an increase of their economic and political power (integration in larger development frameworks, possibility to partner with larger institutions, and other benefits). It also provides social businesses with a tool to measure impact.

To assess your company's compliance with the Human Right to Water and Sanitation and on the improvements needed, tick the boxes as shown here:



IMPORTANT NOTICE: this document is a self-assessment for notice only, and does not engage its authors in any kind of liabilities. It has been designed for small scale organizations acting in the field of access to water only. Meeting the criteria does not replace a full human rights due diligence process, but only introduces a human rights-based approach to thinking. For a full human rights due diligence process, or for further information, please contact WaterLex.

¹ Protect, Respect and Remedy: a Framework for Business and Human Rights Report of the Special Representative of the Secretary-General on the issue of human rights and transnational corporations

and other business enterprises, John Ruggie A/HRC/8/5 $\,$

² Report of the independent expert on the issue of human rights obligations related to access to safe drinking water and sanitation, Catarina de Albuquerque A/HRC/15/31



OPERATION OF SERVICES

LI IMANI DICUT DDINCIDI ES /	CHECKLIST FOR SMALL SCALE WATER
HUMAN RIGHT PRINCIPLES / CRITERIA	ENTREPRENEUR
AVAILABILITY	Do I have a mechanism in place to ensure continuity of supply in case of water shortage (due to external factors)?
The Human Right to Water and Sanitation	
means that water must be available in sufficient quantities for personal and domestic uses (cooking, drinking, personal	Am I ensuring steadiness in my service, including regular opening hours?
and household hygiene), with these uses being prioritised over water uses like agriculture and industry. Likewise, a sufficient number of sanitation	Am I following national guidelines or regulations on the prioritising of water for domestic use?
facilities must be available. According to the World Health Organization (WHO), 50 to 100 litres per person per day is an adequate quantity of water to meet all health requirements. This includes (but is not limited to) safe drinking water.	Am I aware of shortages in the availability of water supply for domestic use (at least minimum quantities i.e. 50 litres per person/day) of my clients? If yes, do I raise this issue with state/local authorities?
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Check if you meet the requirements of your country's national regulations on WaterLex legal database: http://www.waterlex.org/waterlex-legal-database/ Have the same opening hours every day that allow continues supply of water and inform clients about regular opening hours. Have partnerships with local authorities, local NGOs and other providers. Join a public water service development strategy and/or national pro-poor development strategy – contact the Ministry in charge of water affairs – to establish "low income household pricing scheme" If there is no sufficient water to meet all the clients' minimum quantities because of the production capacity or the raw water availability: Further invest in service growth. Increase water rights abstraction permit/reuse options.
QUALITY	Do I have measures in place for ensuring that the water delivered by the enterprise meets the

QUALITY	•••	water delivered by the enterprise meets the national water quality standards and the national legislation?
Water must be safe for consumption and other uses and not threaten human health. Sanitation facilities must be hygienically and	•••	Is my water tested regularly (per WHO or higher standards) to make sure that it is good quality?
technically safe to use, which means that they must effectively prevent human, animal	• • •	Am I certified on a recognised standard for the quality of the water I am delivering?
and insect contact with human excreta. To		If appropriate, is there any information offered to my clients how to safely use the household



ensure hygiene, access to water for cleansing and hand-washing after use is essential.	water treatment equipment for security and quality reasons?
States enjoy a relative margin of discretion to establish quality standards while following WHO standards.	Is my staff sufficiently trained on quality checking? If not, do I provide training to staff to ensure quality?
	Am I using a water cleaning system that can remove all organic and inorganic pollutants and bacteria from the water I am providing to clients? Is the upstream source of water clean?
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Make sure the water source is protected well enough to avoid pollution from external sources. Make sure that the equipment used for storage and delivery are always clean. Wash the water containers thoroughly on a regular basis. Train your staff regularly on water quality checking, and compare your results regularly with WHO standards (or higher). Contact external, independent laboratories for quality testing, if necessary. Ensure regular monitoring and testing water quality in line with national and WHO quality standards. Team-up with local doctors and NGOs if they are aware of water related sicknesses in the community, and compare with your client database to see if there is a correlation.
	Is the water I am providing well accepted by my

ACCEPTABILITY	Is the water I am providing well accepted by my clients (taste, odour, colour, etc.)?
Water and sanitation facilities and services must be culturally and socially acceptable. Depending on the culture, acceptability can	Do I have a system in place to measure clients' cultural acceptability of my business in general (means of distribution, consultation, annual surveys)?
often require privacy, as well as separate facilities for women and men in public places, and for girls and boys in schools. Facilities will need to accommodate	Do I have a system in place to measure clients' cultural acceptability of the water that I am selling (taste, odour, colour, etc.)?
common hygiene practices in specific cultures, such as for anal and genital cleansing. Also women's toilets need to accommodate menstruation needs.	If I am using a system that modifies the colour, odour or taste of the water that I am selling (e.g. chlorine), do I have a mechanism in place to ensure its acceptability among clients?
In addition to safety, water should also be of an acceptable colour, odour and taste.	Do I have a system in place to discuss with communities options and opportunities to make the business well accepted and integrated?
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Ask your clients and other community members to explore what is acceptable to them in terms of taste, colour, and odour of your water. Try different treatment systems. If necessary, design your facilities differently, so that the community accepts it. Have participatory discussions with different stakeholders in the community.



Water and sanitation services must be accessible to everyone in the household or its vicinity on a continuous basis, as well as in schools, health-care facilities and other public institutions and places. Physical security must not be threatened during access to facilities. There is no physical access when you have to travel a distance of more than 1 km or when it takes more than 30 minutes return trip. (WHO)	Is it physically easy to have an access to the water I am selling (no danger on the way, no hard physical effort to get the water)? Am I including remote communities in my
	clients? Do I have a system in place to reach out to groups with special needs, such as those with
	physical disabilities? Do I have a system in place to ensure that travel distance of my clients (incl. waiting time) does not exceed 30min, in total?
	Am I aware of any safety problems in accessing my facilities, do I have a system in place to monitor safety of access?
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Deliver the water to remote communities by truck (home delivery) or via decentralised kiosks. Establish zones/areas, with priority lanes (e.g. for the elderly, pregnant women, people with disabilities etc.). Monitor the potential difficulties of the users to get access to the different selling points. Install specially-designed facilities for people of particular needs (e.g. ramps, handrails etc.).

Access to sanitation and water facilities and services must be done at a price that is affordable for all people. Access to sanitation and water must not compromise the ability to pay other essential necessities guaranteed by human rights, such as food, housing and health care.	•••	In case I have a contract with authorities for service provision, does this contract specify pricing arrangements? Do I consider that the water provided by my enterprise is affordable for everyone (without
	•••	exception)? Do I have a system in place to measure the financial capacity of my clients? Am I considering household financial capacity when setting my prices (vs. individual customers)?
That water must be affordable does not mean that water should be free as a rule, but that no person can be deprived of the right to water for economic reasons. UNDP proposes that household spending on water does not exceed 3% of family income.	•••	Do my clients have to spend more than 3% of their household income to buy water? Does the purchase of water prevent my clients from accessing other basic services such as health (e.g. paying for medication); food (paying for sufficient staple food); or education (e.g. paying for tuition fees)?
water does not exceed 3% of family income.	•••	Do I have any provisions for subsidizing water/applying different pricing schemes for the marginalised, the poor and most vulnerable members of the communities where I supply (e.g. orphans, homeless, etc.)?
	•••	Do I have procedures in place in case my clients are not able to pay? Can my clients still have an access to other sources of safe water?



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EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Fix your pricing in a way that allows your costumers to dispose income for other basic services (e.g. medications etc.), While fixing your price, consult with the local community (with the help of local partners, NGOs) and with your clients to be able to set an affordable price of the water (max 3% of income) Establish a partnership with the responsible Ministry (e.g. Social Affairs) to establish "low income household pricing scheme" Request subsidies (or other forms of financial incentives/exemptions) from the State to sell water cheaper to the most marginalized and vulnerable communities

	direct or indirect distinction (based on sex, race, colour, disability, etc.) to anybody?
• • •	Do I have a system in place to ensure people with disabilities, marginalized people and people in need to have an access to the water I am distributing?
• • •	Do I have a system in place to identify groups that may be discriminated (even excluded) locally from my services (based on any grounds, including ethnicity, religion, age, or disability)?
• • •	Do I have a system in place to ensure the provision of safe drinking water in hard to reach and operate areas? Do I succeed in doing so?
 Investigate in the local community (with the help of local NGOs or other partners.) if certain parts of the community are excluded from buying your services (e.gdue to social origins, or if purchase power or access is limited to groups such as women, poor, elderly, or disabled). Make sure that you don't ask any unrequired information that could be discriminatory (e.g. birth certificate, property title, former ownership of the land, working status, or other questions that are not needed) 	
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clients on the quantity, quality, price fixing of the water I am selling, and any other



This includes the right to seek, receive and impart information concerning water issues.		circumstances that may be of an interest to them?
To reach people and actually provide accessible information, multiple channels of	• • •	Do I have mechanisms in place for my clients to inquire further information?
information, that consider cultural communication preferences, have to be	• • •	Do I communicate with my clients about price setting or changes in the tariffs beforehand?
used. Moreover, capacity development and	•••	Do I provide adequate notice to my clients in case of changes in the schedule of delivery water that could affect the regularity of supply?
training may be required – because only when existing legislation and policies are understood, can they be utilised, challenged or transformed.	•••	Do I provide information to relevant authorities (e.g. municipality, river basin organisation, the institutions contracting my business) regarding issues that affect water resources (e.g. water abstraction permit, quality of water, other influences)?
	•••	In cases where I have metered water, do I provide adequate notice in advance and discuss payment options before disconnection for non-payment?
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Have an information board with essential information (quality, quantity, opening hours, price, grievance mechanism etc.) visible to everybody. Provide a phone or email notice service for updates. Adapt your communication to the capacities and special circumstances of my clients (e.g. language in case of indigenous peoples who don't speak the national language; verbal of pictograms rather than written announcements in cases of illiteracy). 	

Processes related to planning, design, construction, maintenance and monitoring of sanitation and water services should be participatory. This requires a genuine opportunity to freely express demands and concerns and influence decisions. Also, it is crucial to include representatives of all concerned individuals, groups and communities in participatory processes. Poor people and members of marginalized groups are frequently excluded from decision-making regarding water and sanitation, and hence their needs are seldom prioritized. Community participation in the planning and design of water and sanitation programmes is also essential to ensure that water and sanitation services are relevant and appropriate, and thus ultimately sustainable.	•••	Are my clients involved in decisions related to planning, design, construction, maintenance and monitoring of sanitation and water services?
	• • •	Are my clients involved in decisions at community/regional level that seek to improve the quality of water?
	• • •	Do my clients participate in decisions that affect their access to safe water at community/river basin level?
	•••	Is the participation possible also for marginalized and vulnerable people (e.g. people with disabilities, appropriate language used if meetings, location accessible, etc.)?
	•••	Do my clients have a say in the price design (and the % of the tariff allocated to reinvest in the further improvement or growth of the service)?
	•••	Do my clients have a say in the design of the grid extension?
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	• Pa	ave a suggestion box available for your clients. Articipate in mechanisms (together and with the elp of local authorities and communities, NGOs) to



	allow your clients to express their demands and
	concerns on decisions related to water supply (type
	of water supply, management of water supply etc.)
•	Involve members of the local community in
	monitoring access to water and sanitation

	monitoring access to water and summation		
ACCOUNTABILITY	Do I have a complaint system in place for my clients (e.g. quality of water, regularity of supply etc.)?		
The realization of human rights requires responsive and accountable institutions, a clear designation of responsibilities and coordination between different entities	Do my clients have access to an affordable, additional complaint mechanism in cases of alleged violations (E.g. denial of access to water etc.)?		
involved. States should be held accountable for meeting these obligations and ensuring that non-State actors respect them.	Is the complaint mechanism handled locally (taking into account capacity of clients – ref. illiteracy, language barriers)?		
Persons or groups denied their HRWS should	Can the complaint mechanism enforce decisions unto my business?		
have access to effective judicial or other appropriate remedies, like courts, national ombudspersons or human right commissions.	Are you aware of corruption in the complaint mechanisms or judiciary system?		
	Do I have to report on compliance with respect to regulations and human rights compliance at local and/or national levels?		
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	·		
	 Make sure that the responsible in your team for complaint does not hinder in practice your clients access to additional complaint mechanisms. 		

The human rights obligations related to water and sanitation have to be met in a sustainable manner. This means practices have to be economically, environmentally and socially sustainable so that future generations can enjoy the right too.		Have I undertaken a sustainability assessment of my business, including identification of possible internal and external threats in terms of: Economic components Social components Environmental components Am I actively implicating the local community in the development of my business? Am I empowering local people and contributing to the local economy?
The achieved impact must be continuous and long-lasting.	• • •	Do I have a mechanism in place to ensure the sustainability of the infrastructure or technology used?
		Is water supply dependent on external financial support?



EVANDLES AND ADVISE FOR IMPROVENTABLE	Do I have a mechanism in place to ensure the sustainability of the source of water for abstraction?
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Make sure that you avoid water source contamination and source over-abstraction (environmental sustainability). Consider local circumstances (e.g. changing water availability and variability) when providing services. Decisions on your business (planning, expansion etc.) should take into account the costs of ongoing operation, management and investment to ensure continued functioning (economic sustainability). Work together with local communities to source skilled labour for your business and train your staff. Work together with local communities and groups (with the help of local NGOs) to guarantee social ownership.



DECISION MAKING

The responsibility to respect not only requires service providers to ensure that their own action does not result in human rights abuses, but also includes the avoidance of complicity, which means that they must avoid being indirectly involved in human rights abuses committed by other actors, including the State.

This basic human rights due diligence should include the following:

- Policies: Companies need to adopt a human rights policy.
- **Impact assessments:** Companies must take proactive steps to understand how existing and proposed activities may affect human rights.
- Integration: Human rights policies need to be integrated throughout a company.
- **Tracking performance:** Companies are expected to regularly update their human rights impact and performance by monitoring and audit.
- Remedy: Companies should identify and address grievances.

1. Human rights policy

		Evaluation
In addition to compliance with national laws, the baseline responsibility of companies is to respect	Does the company have a corporate social responsibility (CSR) policy, a code of conduct or a charter of ethics that it applies to all its commercial relations and all geographical areas? If yes, is this policy public?	• • •
human rights.	Which human rights are especially mentioned in this policy? See below list.	
To this end, companies need	Human right to water and sanitation	
to adopt a human rights	Human right to food	
policy. Broad aspirational	Labour rights	
language may be used to	Human right to a healthy environment	
describe respect for human rights, but more detailed guidance in specific functional areas is necessary to give those commitments meaning.	Does the policy apply for all commercial relations?	
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Establish a code of conduct or a charter of ethics that cle mentions that your business respects human rights and bsuiness partners to do so. Include the respect for the human right to water and sar 	expects your

2. Democratic, participatory and transparent processes

	Process of negotiation, bidding and tendering	Evaluation
Any instrument delegating	If you concluded an agreement with the State (state authority,	
service provision to private	local authorities, state owned company) on delegating the	
enterprises must meet	provision of services, would you qualify the process as	
human rights standards. The	Democratic?	
tendering, bidding and contract negotiations must	Transparent?	
be transparent, democratic.	Participatory?	



Service providers are expected to exercise due diligence in this regard.	During the negotiation process, did you receive adequate and sufficient information concerning the process, your obligations and the requirements to meet the obligations in the contract?	
	Would you qualify the process of tendering, bidding and contract negotiation as transparent?	
	Are the terms of reference of service delegation available to the public?	
	Did the tendering and the bidding process allow a wide participation, including the participation of civil society representatives?	
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Team up with local NGOs and check if the decision on service provision meets human rights standards. Team up with local NGOs and ask local community members if the biding, tendering and contract negotiation process was transparent and if they could participate in the process. 	
	 In case you are aware of any human rights violations, proactively engage with relevant authorities to address human rights concerns. 	

3. Content of the contract on delegating service provision

		Evaluation
Private enterprises must exercise due diligence, to become aware of, prevent and address adverse impacts on	If you concluded a contract between the State (state authority, local authorities, state owned company) on delegating service provision, does the contract	
	Define the responsibilities?	
human rights.	Allocate risks?	
Service providers shall ensure	Set delivery targets?	
that the water they sell is safe quality, ensure regularity of	Set coverage targets?	
supply, not discriminate in	Does this contract specify process in case of non-compliance?	
their operations, adopt fair and transparent procedures etc.	Do you benefit from subsidies or any other similar instruments to ensure cost recovery?	
	Do you have the possibility to set the geographical coverage of your service provision according to the contract?	
	Does the contract confer exclusivity in service provision in terms of certain geographical coverage or certain parts of the community?	
	Does the contract require you to provide services to previously unserved or underserved areas?	
	Does the contract prevent you from providing services to slums or to other similar places with lack of security of tenure?	
	Is there an obligation to prioritise certain neighbourhoods according to the contract in the provision of services?	
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Consider the human rights implications of your contract provision and engage proactively with the State author ensure that you are not contributing inderectly to hum abuses (e.g. make suggestions on how to ensure that saffordable also to the poorest, offer flexible payment sadapt to the need of the poor etc.) 	rities to an rights ervices are



4. Human rights impact assessment

		Evaluation
Companies must take proactive	Are you aware of any potential negative impact of this	
steps to understand how existing	contract on the human rights of the local community?	
and proposed activities may affect	Does your company demand the respect for human rights	
human rights. The scale of human	from its suppliers and other commercial relations by	
rights impact assessments will	making them sign a code of conduct that includes human	
depend on the industry and national and local context.	rights or by including human rights provisions into the	
national and local context.	contracts?	
Companies must also integrate	Does your company analyse and identify its most salient human rights issues?	
human rights policies throughout	If you identify and analyse the impact of your services on	
their operations, in addition to	human rights, would you qualify the process to this end as:	
monitoring and auditing	Participatory?	
processes to track ongoing developments.	Non-discriminatory?	
	Transparent?	
	Gender balanced?	
	Does your company analyse the human rights risks of a	
	business partner before entering into a commercial	
	relation with it?	
	Does your company conduct human rights impact	
	assessments and/or fact-finding missions in collaboration	
	with potentially affected groups and/or their	
	representatives (independent NGOs, labour unions or	
	other representatives of affected communities)?	
	Are you aware of any potentially negative impact of your	
	service provision on marginalised and vulnerable	
	communities, such as:	
	Poor?	
	Elderly?	
	Women?	
	Children?	
EXAMPLES AND ADVICE FOR	The assessment of the human right impacts of your	acitvities
IMPROVEMENT IN	does not need to be very formal. You may integrate	e it into your
IMPLEMENTATION	social and environmental impact assessment.	
	Make sure that during the assessment, you do not exclude the	
	impacts on vulnerable and marginalised populations.	
	The process of assessing of the human right impacts needs to	
	be transparent and participatory, and based on ge	nuer
	equality	
	Use the opportunity to train your staff. Toam up with local NGOs and ack members of the least of the le	ocal
	 Team up with local NGOs and ask members of the l community who can provide information on the im 	
	activities.	pact of your